

Equality Impact Assessment (EqIA)

Before completing this EqIA please ensure you have read the EqIA Guidance Notes

Title	Poole Harbour Recreation Supplementary Planning Document (SPD) 2019 - 2024		
Date assessment started:	13 th August 2019	Version No:	1
		Date of completion:	14 th August 2019

Type of Strategy, Policy, Project or Service:

Is this Equality Impact Assessment (please put a cross in the relevant box)

Existing:	Changing, update or revision:	
New or proposed:	Other (please explain):	X: The SPD relates to adopted planning policies in the Purbeck Local Plan Part 1 and the Poole Local Plan.

Is this Equality Impact Assessment (please put a cross in the relevant box)

Internal:	External:	Υ	Both:	
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Members of the assessment team:	

Step 1: Aims

What are the aims of your strategy, policy, project or service?

Aims of the Poole Harbour Supplementary Planning Document

International and national laws prevent the Council from permitting plans or projects which have, or could have, an adverse effect on protected habitats (known as European sites).

The SPD provides further information and guidance for the Council when taking decisions on plans or projects (including local plans and planning applications) that are likely to have significant effects on European sites (specifically Poole Harbour Special Protection Area (SPA)). As part of this it identifies suitable mitigation measures (and a means for funding these measures through the Community Infrastructure Levy (CIL)) to avoid or reduce their impacts – these mitigation measures allow the Councils' to conclude that relevant plans/projects will not adversely affect Poole Harbour.

The mitigation measures will be funded through existing CIL contributions. The Council is not proposing to collect further financial contributions, the SPD introduces a new priority for spending existing/future contributions that are collected through CIL.

What is the background or context to the proposal?

Background – obligations around protected habitats and species

National and international law on protected habitats and species¹ imposes specific obligations on the Council when taking decisions on plans and projects which are likely to have significant effects on European sites². Plans include local plans, and projects include applications for planning permission. Poole Harbour is designated as a European site (Special Protection Area (SPA)). The Council is not permitted to approve plans or projects which have, or could have, an adverse effect on the integrity of a European site.

Existing and emerging planning policy

SPDs 'Supplementary planning documents (SPDs) should build upon and provide more detailed advice or guidance on policies in an adopted local plan.' (Planning Practice Guidance). Adopted planning policy (Policy PH) in the Purbeck Local Plan Part 1 (2012) states that:

'The Council will work with neighbouring local authorities, statutory bodies and landowners to manage shoreline access to Poole Harbour and implement the Poole Harbour Aquatic Management Plan to manage water based activities.'

Policy E9 in the emerging Purbeck Local Plan states:

'The Council is working with the Borough of Poole to develop a Recreation in Poole Harbour SPD. Development proposals for any net increase in homes, tourist accommodation or a tourist attraction around the edges of the harbour (as defined in the SPD) will need to avoid or mitigate adverse impacts arising from recreational activity on Poole Harbour.'

Scope of the SPD

The SPD will relates to the land around Poole Harbour that includes the following towns and villages: Corfe Castle, Lytchett Matravers, Poole, Sandford, Swanage, Upton and Wareham.

The evidence indicates that the following types of development are likely to have significant effects on Poole Harbour SPA:

- new homes (planning Use Class C3);
- houses in multiple occupation (planning Use Class C4);
- some (i.e. those where the occupants remain physically active and able to visit the harbour) residential institutions (planning Use Class C2);
- commercial development including hotels/cafes and restaurants/sailing clubs and marinas/outward bound centres (planning law defines uses according to their characteristics and their effects planning. Relevant 'Use Classes' for these types of development are C1, A3 and *sui generis* [not falling within any class]);
- private student accommodation (which does not fall within a planning use class sui generis);
- caravan sites (which do not fall within a planning use class sui generis); and
- sites for gypsies, travellers and travelling show people (which do not fall within a planning use class *sui generis*).

¹ The legal obligations arise out of the Habitats Directive 92/43/EEC (https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=celex%3A31992L0043). The requirements in the Directive have been transposed into UK law through The Conservation of Habitats and Species Regulations 2017 (http://www.legislation.gov.uk/uksi/2017/1012/contents/made).

² Significance of effects on Poole Harbour SPA will vary according depending on factors such as magnitude of impact, type, extent, duration, intensity, timing, probability, cumulative effects and the vulnerability of the habitats and species concerned.

Step 2: Intelligence and Communication

What data, information, evidence and research was used in this EqIA and how has it been used to inform the decision-making process?

Office for National Statistics:

- Mid-year population estimates;
- Diversity mix;
- Religion;
- Living arrangements;
- Types of homes;
- Tenure of homes; and
- Access and connectivity.

Dorset Council evidence on health and care presented on its website (https://apps.geowessex.com/stats/AreaProfiles/Parish/wareham-town).

Dorset Council's data on local populations obtained from its research and consultation team and presented on Dorset Council's website (https://www.dorsetcouncil.gov.uk/your-community/statistics-and-census.aspx).

What data do you already have about your service users, or the people your proposal will have an impact on?

See above. The Council also has a database of those individuals who are interested in the preparation of planning policies and SPD.

The zone around Poole Harbour includes parts of the following Wards in Dorset Council:

- Swanage (current population 9,798);
- South East Purbeck (current population 4,171);
- Wareham (current population 10,106); and
- Lytchett Matravers and Upton (current population 12,282). (Data obtained from Dorset Insight: https://apps.geowessex.com/stats/AreaProfiles/Ward/lytchett-matravers-and-upton).

What engagement or consultation has taken place as part of this EqIA?

Purbeck District Council and Borough of Poole Council undertook a joint consultation on the draft SPD between 4th February and 4th March 2019. As part of the consultation the Council made copies of the draft SPD available for people to view at:

- its offices (Westport House, Worgret Road);
- all local libraries in Purbeck: and
- town council offices in Lytchett Minster and Upton/Swanage/Wareham.

The Councils received a total of 57 responses. 24 responses were from organisations and 33 were from members of the public. The councils have prepared a consultation statement which summarises the content of the consultation feedback and officers responses.

Is further information needed to help inform this proposal?

No.

How will the outcome of consultation be fed back to those who you consulted with?

The Councils' will publish the consultation report and have taken account of the responses when preparing the final version of the SPD.

Step 3: Assessment

Who does the service, strategy, policy, project or change impact?

- If your strategy, policy, project or service contains options you may wish to consider providing an assessment for each option. Please cut and paste the template accordingly.

For each protected characteristic please choose from the following options:

- Please note in some cases more than one impact may apply – in this case please state all relevant options and explain in the 'Please provide details' box.

Positive Impact	 Positive impact on a large proportion of protected characteristic groups Significant positive impact on a small proportion of protect characteristics group
Negative Impact	 Disproportionate impact on a large proportion of protected characteristic groups Significant disproportionate impact on a small proportion of protected characteristic groups.
Neutral Impact	No change/ no assessed significant impact of protected characteristic groups
Unclear	Not enough data/evidence has been collected to make an informed decision.

Age:	Neutral/positive.
What age bracket	
does this affect?	
	The requirement to screen proposed development/planning policies for likely significant effects on European sites, and undertake appropriate assessments, does not differentiate between individuals on the basis of age.
Please provide details:	But the significance of effects arising from some forms of residential development (e.g. C2 residential institution) may vary according to the age/mobility of their occupants (plans or projects relating to residential uses for elderly or immobile inhabitants may not have a significant effect on Poole Harbour SPA). In those circumstances where there are not likely to be any significant effects on the protected habitat no further action is required.
	Where there are significant effects the Council is obliged to complete an appropriate assessment – this assessment includes a consideration of whether adverse effects on the habitat can be mitigated. The evidence suggests that general residential accommodation (e.g. C3 homes), where the occupants are typically mobile, is likely to have a significant effect on Poole Harbour SPA. The effects from this type of accommodation typically need to be mitigated to avoid adverse impacts on the harbour.

Disability:	Neutral/positive.
Does this affect a	
specific disability	
group?	
Please provide details:	The requirement to screen proposed development/planning policies for likely significant effects on European sites, and undertake appropriate assessments, does not differentiate between individuals on the basis of disability. But the significance of effects arising from some forms of residential development (e.g. C2 residential institution) may vary according to the age/mobility of their occupants (plans or projects relating to residential uses for immobile inhabitants may not have a significant effect on Poole Harbour SPA). In those

circumstances where there are not likely to be any significant effects on the protected habitat no further action is required.
Where there are significant effects the Council is obliged to complete an appropriate assessment – this assessment includes a consideration of whether adverse effects on the habitat can be mitigated. The evidence suggests that general residential accommodation (e.g. C3 homes), where the occupants are typically mobile, is likely to have a significant effect on Poole Harbour SPA. The effects from this type of accommodation typically need to be mitigated to avoid adverse impacts on the harbour.

Gender Reassignment & Gender Identity:	Neutral.
Does this affect a specific gender, gender reassignment or gender identity?	
Please provide details:	The Council does not have any evidence that either gender or gender identity will affect the significance of effects arising from land use plans/projects on Poole Harbour SPA. The requirement to screen for likely significant effects, and undertake appropriate assessments, does not differentiate between individuals on the basis of gender.

Pregnancy and maternity:	Neutral.
Does this affect pregnancy/maternit y?	
Please provide details:	The Council does not have any evidence that either pregnancy or maternity will affect the significance of effects arising from land use plans/projects on Poole Harbour SPA. The requirement to screen for likely significant effects and undertake appropriate assessments does not differentiate between individuals on the basis of pregnancy/maternity.

Race and Ethnicity:	Neutral.
Does this affect a	
specific race or	
ethnic group?	
Please provide details:	The Council does not have any evidence that either race or ethnicity will affect the significance of effects arising from land use plans/projects on Poole Harbour. The requirement to screen for likely significant effects and undertake appropriate assessments does not differentiate between individuals on basis of race or ethnicity.

Religion or belief:	Neutral.
Does this affect a specific religion or people holding a particular belief?	
Please provide details:	The Council does not have any evidence that either religion or belief will affect the significance of effects arising from land use plans/projects on Poole Harbour SPA. The requirement to screen for likely significant effects and undertake appropriate assessments does not differentiate between individuals on basis of religious beliefs.

Sexual orientation:	Neutral.
Does this affect people with a specific sexual	
orientation?	
Please provide details:	The Council does not have any evidence that sexual orientation will affect the significance of effects arising from land use plans/projects on Poole Harbour SPA. The requirement to screen for likely significant effects and undertake appropriate assessments does not differentiate between individuals on basis of sexual orientation.

Sex:	Neutral.
Does this affect people of a specific gender?	
Please provide details:	The Council does not have any evidence that sexual orientation will affect the significance of effects arising from land use plans/projects on Poole Harbour SPA. The requirement to screen for likely significant effects and undertake appropriate assessments does not differentiate between individuals on basis of sex.

Marriage or civil partnership:	Neutral.
Does this affect	
people of a specific	
relationship status?	
Please provide details:	The Council does not have any evidence that relationship status of a person will affect the significance of effects arising from land use plans/projects on Poole Harbour SPA. The requirement to screen for likely significant effects and undertake appropriate assessments does not differentiate between individuals on basis of their relationship status.

Carers:	Neutral.
Does this affect	
people who are	
specifically carers?	
Please provide details:	The Council does not have any evidence that a person's status as a carer will affect the significance of effects arising from land use plans/projects on Poole Harbour SPA. The requirement to screen for

likely significant effects and undertake appropriate assessments does not differentiate between individuals on basis of their status as
a carer.

Rural isolation:	Neutral.
Does this specifically effect people who are in rural isolation?	
Please provide details:	The Council's evidence indicates that further residents living in the towns and villages of Swanage, Harmans Cross, Corfe Castle, Stoborough, Wareham, Sandford, Lytchett Matravers, Lytchett Minster, Upton and Poole, are likely to give rise to significant effects on Poole Harbour SPA. In Purbeck the requirement to undertaken an appropriate assessment is more likely to affect people living in a rural area.

Single parent families:	Neutral
Does this specifically effect single parent families?	
Please provide details:	The Council does not have any evidence that a person's relationship status will affect the significance of effects arising from land use plans/projects on Poole Harbour SPA. The requirement to screen for likely significant effects and undertake appropriate assessments does not differentiate between individuals on basis of their relationship status.

Poverty (social &	
economic	Neutral
deprivation):	
Does this	
specifically effect	
people suffering	
from	
economic/social	
depravation?	
Please provide details:	The Council does not have any evidence that people's economic/social status will affect the significance of effects arising from land use plans/projects on Poole Harbour SPA. People of a higher economic status are more likely to own land/make planning applications, and therefore be subject to the requirements of relevant laws/planning policies. The requirement to screen for likely significant effects and undertake appropriate assessments does not differentiate between individuals on basis of their economic/social status.

Military families/veterans:	Neutral.
Does this specifically effect military veterans/families?	
Please provide details:	The Council does not have any evidence that military families/veterans, when compared with other families and individuals, will affect the significance of effects arising from land use plans/projects on Poole Harbour SPA. The Council notes that Royal Marines Hamworthy Camp (including homes for military personal and their families) is located inside the area where the Council's evidence indicates that further residential development is likely to have a significant effect on Poole Harbour SPA. The requirement to screen for likely significant effects and undertake appropriate assessments does not differentiate between individuals, or their families, on basis of whether they are members of the armed forces or veterans.

Step 4: Action Plan

Provide actions for **positive**, **negative** and **unclear** impacts.

If you have identified any **negative** or **unclear** impacts, describe what adjustments will be made to remove or reduce the impacts, or if this is not possible provide justification for continuing with the proposal.

Issue	Action	Person(s) responsible	Deadline	How will it be monitored?
Feedback from	The Councils' will publish the consultation report and	Officers of	Prior to the	No monitoring required.
consultation on	have taken account of the responses when	Bournemouth,	Councils	
draft SPD.	preparing the final version of the SPD.	Christchurch and	consideration	
		Poole Council, and	of the draft	
		Dorset Council.	SPD.	

Step 5: EqIA Sign Off

Officer completing this EqIA:	Steve Boyt	Date:	14 th August 2019
Equality Lead:	Susan Ward-Rice	Date:	07/11/2019
Directorate Board Chair:	Pete Bartlett	Date:	29/10/2019