





Bournemouth, Dorset and Poole – Draft Mineral Sites Plan

Pre-Submission Consultation 2017/2018

Duty to Cooperate Statement

December 2017

The Duty to Cooperate

- 1.1 Public bodies have a duty to co-operate on strategic matters that cross administrative boundaries¹. Minerals development, as a county matter, is regarded as a strategic matter. The Mineral Planning Authority is therefore required to engage constructively, actively and on an ongoing basis with relevant bodies on strategic matters when preparing development plan documents and other local development documents.
- 1.2 From 2004 Regional Assemblies and Leaders Boards (from 2009) were responsible for strategic planning which was done through regional strategies. In November 2011, the Localism Act signalled the end of regional strategies which were officially revoked in 2013.
- 1.3 Following revocation of the regional strategies in England (outside London), strategic planning is now the responsibility of county, unitary, district or borough councils. Authorities are expected to address strategic issues in local plans and demonstrate how this has been managed through the 'duty to co-operate' set out in Section 110 of the Localism Act and amplified in Paragraphs 178-181 of the National Planning Policy Framework (NPPF) and in the National Planning Practice Guidance (NPPG).
- 1.4 Section 110 of the Localism Act sets out the 'duty to co-operate'. This applies to all local planning authorities, in England as well as specified other public bodies. The duty:
 - relates to sustainable development or use of land that would have a significant impact on at least two local planning areas or on a planning matter that falls within the remit of a county council
 - requires that councils set out planning policies to address such issues
 - requires that councils and public bodies 'engage constructively, actively and on an ongoing basis' to develop strategic policies
 - requires councils to consider joint approaches to plan making where appropriate.
- 1.5 The NPPF (Paragraph 156) sets out the strategic issues where co-operation might be appropriate. Paragraphs 178-181 give further guidance on 'planning strategically across local boundaries', and highlight the importance of joint working to meet development requirements that cannot be wholly met within a single local planning area, through either joint planning policies or informal strategies such as infrastructure and investment plans. Further guidance on how the duty to co-operate should be applied in local planning is included in the National Planning Practice Guidance (NPPG).
- 1.6 Under the duty to co-operate, the Mineral Planning Authority must co-operate with other relevant planning authorities, as well as other organisations, as set out in section 4 of the Town and Country Planning (Local Planning) (England) Regulations 2012, such as: the Environment Agency, Historic England, Natural England the Local Enterprise Partnership (LEP) and the highways authorities. The Mineral Planning Authority has to demonstrate that the Mineral Sites Plan has appropriately addressed strategic planning matters, and the duty to cooperate is the mechanism for ensuring that this happens.
- 1.7 This statement outlines how the Mineral Planning Authority has met the duty to co-operate in the preparation of the Mineral Sites Plan. The activities summarised in this document concentrate on engagement beyond the formal consultation requirements of legislation and guidance, as set out in the Bournemouth, Dorset and Poole Mineral Sites Plan Consultation Statement².
- 1.8 Guidance on the Duty to Cooperate is provided in paragraphs 178 to 181 of the National Planning Policy Framework (NPPF), including a requirement to "demonstrate evidence of having effectively cooperated to plan for issues with cross-boundary impacts" when submitting a Local Plan for examination. This is amplified through Planning Practice Guidance, while the Planning Advisory Service has published a template for duty to cooperate statements. Dorset County Council has had

Provision under section 33A of the Planning and Compulsory Purchase Act 2004 (as amended). Section 110 of the Localism Act 2011 added this requirement.

² See <u>https://www.dorsetforyou.gov.uk/mineral-sites</u> for more information.

regard to these sources of guidance, both in developing the Mineral Sites Plan and in preparing this Statement.

- 1.9 The duty-to-cooperate not only requires cooperation on cross boundary issues but also requires cooperation with organisations responsible for infrastructure or environmental protection. Different issues and different organisations will require different types of cooperation. For the plan area, the bodies where cooperation may be necessary (in accordance with Part 2 of the Town & Country Planning (Local Planning) (England) Regulations 2012) include:
 - Dorset County Council and neighbouring county councils;
 - Neighbouring local planning authorities;
 - The Environment Agency;
 - Historic England;
 - Natural England;
 - The Homes and Communities Agency;
 - Dorset Clinical Commissioning Group;
 - The Civil Aviation Authority;
 - The Office of Rail Regulation;
 - Highways England;
 - Marine Management Organisation;.
 - Dorset Local Enterprise Partnership;
 - Dorset Local Nature Partnership

- 1.10 The Mineral Sites Plan Consultation Statement (See: <u>https://www.dorsetforyou.gov.uk/minerals</u>) describes how the consultation process followed in the preparation of the Mineral Sites Plan has been undertaken. The various bodies described in this Duty to Cooperate Statement have all been consulted at each consultation stage, as required by the Dorset County Council Statement of Community Involvement. This Duty to Cooperate Statement describes how the Mineral Planning Authority has further engaged on strategic planning matters with the relevant bodies from the list set out above. It defines
 - what the relevant strategic planning matters were;
 - what strategic cooperation was incorporated in the Plan preparations, and;
 - how this influenced the plan.

Purpose of this Statement

- 1.11 As a statutory requirement, the Duty to Cooperate will form one of the legal tests to be considered by the Inspector at the Mineral Sites Plan's Examination, while compliance with the NPPF's requirements for positive preparation and effectiveness form part of the soundness test. This statement provides evidence to demonstrate that Dorset County Council has met the legal and soundness requirements relating to cooperation in preparing the Mineral Sites Plan.
- 1.12 The statement explains the context for the Mineral Sites Plan and outlines the stages undertaken in its preparation, before identifying the strategic issues and describing the cooperation undertaken regarding these issues particularly, for the following range of organisations:
 - Bournemouth and Poole Councils as partner MPAs with Dorset County Council
 - MPAs outside Bournemouth, Dorset and Poole
 - District/borough planning authorities within Dorset, and
 - other relevant organisations

The Dorset Context

1.13 The area for which Dorset County Council is the MPA is that part of the historic county of Dorset excluding the unitary authorities of Bournemouth Borough Council and Borough of Poole. The latter are minerals and waste planning authorities in their own right. Figure 1 shows the Bournemouth, Dorset and Poole areas, the adjoining MPAs and district/borough council boundaries.

Figure 1 – Unitary, District and Borough Boundaries – with adjoining Mineral Planning Authorities



- 1.14 Dorset (including Bournemouth, Dorset and Poole) is located on the south coast of England and has a total area of 265,273 hectares. It is mostly rural with large expanses of highly valued countryside. The conurbation of Bournemouth and Poole, and the surrounding urban areas, together form the second largest urban area in the south west, with a population of almost 500,000. The population of Dorset as a whole is approximately 700,000.
- 1.15 The area has a diverse economic base including advanced engineering, marine industries, world renowned companies, and strong-performing manufacturing and service industries. In addition the rural and coastal areas support food and tourism related businesses.
- 1.16 Dorset borders onto four Mineral Planning Authorities Devon, Somerset and Hampshire County Councils and Wiltshire Council. The New Forest National Park is situated to the eastern boundary of the Plan area.

Broad Pattern of Mineral Working

1.17 Minerals extracted in Dorset are described below. Although in the past sand has been exported by rail to London, most of the mineral produced remains locally (i.e. relatively near to Dorset) and the closest links are with the surrounding Mineral Planning Authorities. Minerals like Purbeck Stone and Portland Stone do travel further, but in relatively small quantities.

Aggregate Minerals

1.18 Sand and gravel in Dorset is produced primarily from Poole Formation sand and River Terrace or plateau sand and gravel). Poole Formation sand is the most important source of sand in the plan area, outcropping in the south east of the county and forming hills and ridges in a broad zone stretching from Dorchester to Wareham and around the fringes of Poole and Verwood. They form the most

important source of sand in Dorset and give rise to the ecologically important heathlands. Between these areas of higher land run the river valleys of the Frome, Piddle, Stour and Avon. Extensive spreads of river terrace sand and gravel are deposited along the flanks of these valleys. Plateau gravels are found capping many of the hills and ridges.

- 1.19 Dorset is the main producer of sand and gravel in the South West Aggregates Working Party (SWAWP) area. Dorset also has strong links with Hampshire, which is in the south east AWP area. In 2014, 50.6% of the locally produced sand and gravel was consumed in Dorset; 34% was exported to Dorset's immediate neighbours, 6.7% was exported to the rest of the south west and a further 6.7% was exported outside of the south-west (excluding Hampshire, which was included as one of Dorset's neighbours). This indicates that a relatively high proportion of land-won sand and gravel is exported from Dorset, primarily to its immediate neighbours.
- 1.20 Outside of Dorset, there are relatively few aggregate resources in Devon, Somerset or Wiltshire close to the Dorset boundary, so there are relatively low levels of import from those authorities. There is a higher level of movement between Hampshire and Dorset, as both authorities have aggregate resources within close proximity of the county boundary.

Crushed rock

- 1.21 Both Purbeck and Portland contain reserves of limestone rock famous for its use as a building or monumental stone. Crushed aggregate and armour stone are produced alongside dimension stone from the quarries on Portland and at one site in Purbeck.
- 1.22 For crushed rock and to a lesser extent marine dredged sand and gravel, a much higher proportion of what is produced in Dorset remains in Dorset. This is particularly true for crushed rock, with 97% of local production remaining within Dorset the Jurassic limestone produced in Dorset is relatively soft and is used for lower specification uses. Dorset imports significant quantities of crushed rock, particularly from Somerset.

Ball Clay

- 1.23 The British Geological Survey (BGS) describes ball clay as 'relatively scarce globally' and hence of importance to the UK's economy. UK ball clay is used in a high proportion of the world's production of sanitary ware. Within the UK, ball clay only occurs commercially in the Wareham Basin of Purbeck and within two areas of Devon. Dorset clays are particularly suited for tile manufacture and also in electro-porcelains, refractories kiln furniture and sanitary ware.
- 1.24 In 2011, around 64% of ball clay produced was transported in bulk to Poole and 9% by container to Southampton both for onward travel internationally, largely to Europe. The main market within this country is Staffordshire and about 20% of clay remains within the UK, mainly for use in the tableware, tile and refractory industries. In addition, about 7% of ball clay produced is taken to South Devon for blending with clays produced there.

Purbeck Stone

- 1.25 Purbeck Stone is a natural limestone, which for centuries has provided dimension stone for local building and for use in some major cities. It continues to be in demand for a range of uses, in particular for repair and restoration of historic buildings, for architectural masonry, including building blocks, fine architectural features, walling, roofing and paving and internal flooring, and for monumental and ornamental work. It also has a market as a substitute material for other stones that are no longer available
- 1.26 Purbeck Stone is generally confined to an area of about 10km² within the coastal zone south of Swanage and west to Worth Matravers. This limestone plateau is characterised by an exposed landscape of limestone grasslands and arable fields dotted with small limestone quarries and associated features.

Portland Stone

1.27 Portland Stone is an Upper Jurassic limestone found on the Isle of Portland, and also in other areas off Portland. It is extensively extracted on Portland for use as a building stone. The use of Portland

Stone has a long history, dating back to the Romans and the Normans. There was intermittent use in the Middle Ages and Portland Stone was used in prestigious buildings in many cities, including in London after the Great Fire

1.28 There was increasing use of Portland Stone during the 18th, 19th and 20th centuries in London, but also in other cities including Dublin, Cardiff, Leeds, Southampton and Manchester. Prestigious buildings including Exeter Cathedral and Westminster Abbey, the Banqueting Hall in London, to name a few, used Portland Stone. Additionally, the stone has been used extensively in local buildings. Portland Stone is still an important resource today with a local, regional and national market for its use in new build, repair and restoration, masonry, flooring, paving and rock armour.

Other building stone - and other minerals

1.29 Dorset's varied geological succession has provided a wide range of building stones that have contributed to the locally-distinctive character of its settlements, individual buildings and landscape. Only relatively small quantities of other building stones are currently produced in Dorset now, with the quarries mainly working the Corallian formation, Inferior Oolite, Cornbrash and Forest Marble. There is also some use of sandstone, chert, chalk and flint. These different types of stone tend to be located in the north and west of the county, and generally serve local markets. Dorset is also a significant producer of oil, primarily through the Wytch Farm oilfield in Purbeck.

Relationship of Mineral Sites Plan to Minerals Strategy and Strategic Matters to be considered through preparation of the Mineral Sites Plan

1.30 Key strategic matters to be addressed in minerals policy planning include:

- What level of mineral production should be planned for i) over the length of the Plan, and ii) on an annual basis?
- Where should it come from, in terms of i) a wider spatial area identified as a source of the mineral, and ii) the specific sites/areas proposed for quarrying to demonstrate that it is possible to maintain supply of the mineral over the Plan period.
- Identifying the spatial areas to be designated as safeguarded land to protect minerals in the ground from needless sterilisation
- 1.31 Some of these matters have been already dealt with through the preparation/adoption of the Minerals Strategy, including establishing production levels over the Plan period and on an annual basis; identifying the general spatial areas the mineral from which supplies of mineral will be sourced, and; identifying the spatial areas to be designated as safeguarded land.

The Minerals Strategy

- 1.32 The Bournemouth, Dorset and Poole Minerals Strategy was adopted in 2014, covering the administrative areas of Dorset County Council, Bournemouth Borough Council and Borough of Poole. It was prepared by Dorset County Council on behalf of the unitary authorities of Bournemouth and Poole under the terms of a service level agreement.
- 1.33 The Minerals Strategy set out the overarching strategy for the ongoing provision of minerals in Dorset sand and gravel, Purbeck Stone, Portland Stone, Ball Clay and other building stone during the Plan period. It includes a vision and objectives, and quantifies as far as possible how much mineral will be required to meet local, regional and wider needs and where (spatially) the mineral would be taken from.
- 1.34 However, the Minerals Strategy did not identify any specific sites for mineral extraction and/or processing, and the Bournemouth, Dorset and Poole Mineral Sites Plan is intended to fulfil that role and identify, as far as possible, the sites required to demonstrate that the minerals strategy is deliverable. The Mineral Sites Plan will be compliant with and linked to the Minerals Strategy, delivering the necessary sites required to deliver the strategy for mineral provision.
- 1.35 The Minerals Strategy was found sound after Examination and Modification, and was adopted on 6th May 2014. Part of the evidence base prepared in support of the Minerals Strategy was the Duty to Cooperate Statement (MSSD-10). This can be seen here:

https://www.dorsetforyou.gov.uk/mcs/examination-library

1.36 Having been found sound means that the work on establishing the strategic issues such as amount of mineral to be provided for and strategic locations from which this mineral would be sourced was carried out in a way that satisfied the Duty to Cooperate. These strategic issues, including the Vision and Objectives, do not need to be visited again.

The Mineral Sites Plan

1.37 The Mineral Sites Plan comprises four main topic areas – site allocations; designation of an aggregates Area of Search; designation of a Puddletown Road Policy Area to facilitate strategic development and management, and; refining the approach to mineral site safeguarding established in the Minerals Strategy.

- 1.38 The strategic matter addressed through the Mineral Sites Plan is the identification and designation of spatial areas to be allocated as sites/areas for mineral extraction, to demonstrate that the strategies for the various minerals, as set out in the Minerals Strategy, can be delivered.
- 1.39 Specifically, the process of allocation of sites and designation of an aggregates Area of Search, and how the Mineral Planning Authority has complied with the Duty to Cooperate over these issues, will be addressed in this Duty to Cooperate Statement.
- 1.40 It should also be noted that it is aggregates and aggregate supply, along with ball clay supply, that generate the most interest in terms of inter-authority relationships and inter-regional movements. Supply of stone tends to be for local use, or as required for significant building projects. Only aggregates (sand and gravel and crushed rock) have specific targets attached.

Joint Working – Bournemouth Borough Council and Borough of Poole

The Service Level Agreement

1.41 Dorset County Council, Borough of Poole and Bournemouth Borough Council are all minerals and waste planning authorities. Under the terms of a service level agreement (SLA) between the three authorities, Dorset County Council prepares joint minerals and waste plans on behalf of the other two authorities. The SLA is reviewed every three years, and formally sets out the relevant working arrangements.

Bournemouth Borough Council and Borough of Poole as partner Mineral Planning Authorities

- 1.42 As with the Bournemouth, Dorset and Poole Mineral Strategy, the Mineral Sites Plan is a joint plan between the three authorities, prepared under the SLA and covering the administrative areas of Dorset County Council, Bournemouth Borough Council and Borough of Poole. It has been prepared by Dorset County Council on behalf of Bournemouth and Poole.
- 1.43 Bournemouth and Poole have reviewed each consultation draft of the Plan, with comments and feedback provided, prior to obtaining approval for consultation. In addition, there is always the opportunity for informal contact on an ad hoc basis to discuss any issues. They are joint members of the Bournemouth, Dorset and Poole Minerals and Waste Planning Policy Joint Advisory Committee, as described below.
- 1.44 There are no quarries currently within Bournemouth or Poole. However, the White's Pit recycled aggregate site nomination, RA01, is within Poole. Poole also contains the existing Hamworthy rail aggregates depot, receiving rail imports of crushed rock from Somerset, and the Port of Poole which has in the past been used for imports of crushed rock and is used for exports of ball clay. There is a marine aggregates wharf at the Port of Pool, and part of the Mineral Safeguarding Area designated through the Minerals Strategy extends into Borough of Poole. None of these sites or activities have led to any issues raised by Poole.
- 1.45 White's Pit currently operates under a temporary permission, issued by Poole Council. Dorset County Council was a consultee to the process of considering the application and issuing the permission, and supplied some information on recycled aggregate production to Poole Council
- 1.46 There are no currently active mineral sites, or site nominations, within Bournemouth nor are there any other areas of mineral activity. Previous versions of the Draft Plan did however raise an issue. There was an aggregates site in the Stour Valley nominated for consideration for allocation. It was in Dorset County Council, but immediately opposite Bournemouth Borough Council and with the potential for various impacts on Bournemouth Borough Council's interests. The two Mineral Planning Authorities were considering options for both keeping the site within Plan and minimising impacts to a level acceptable to Bournemouth Borough Council, when the site was withdrawn by the nominee.
- 1.47 There have been no other issues raised.

Governance

1.48 Again as with the Minerals Strategy, the Mineral Sites Plan is overseen by the Bournemouth, Dorset and Poole Minerals & Waste Policy Joint Advisory Committee, which is made up of representatives from the three administrative areas. The terms of reference for the Joint Advisory Committee are as follows:

"To oversee the production of minerals and waste development documents relating jointly to Bournemouth, Dorset and Poole and to approve these for consultation, and to recommend the submission and adoption of final documents to the three parent authorities."

1.49 Membership of the Joint Committee comprises:

- 4 members of Dorset County Council
- 2 members of Bournemouth Borough Council

• 2 members of Borough of Poole

It must also include at least one member of the Executive of each parent authority. Meetings are normally convened before a consultation, to provide feedback to Members on the previous consultation and to seek approval to go out to consultation. This Committee provides an opportunity to provide Members of each Authority with an update on progress with planning documents.

Joint Working – Other Mineral Planning Authorities

Other Mineral Planning Authorities

- 1.50 There are two categories of other Mineral Planning Authorities to consider those surrounding Dorset (when the term 'Dorset' is used, it is meant to include Bournemouth, Dorset and Poole) and those further away which either receive aggregate from Dorset or send aggregate (include crushed rock) to Dorset.
- 1.51 Dorset is within the South West Aggregates Working Party (AWP), but also adjoins Hampshire, which is in the South East Aggregates Working Party. Dorset has the largest sand and gravel reserves of any MPA in the South West AWP and has a recognised role in supplying sand and gravel to other authorities in the AWP. However, particularly due to the location of aggregate reserves and existing and proposed quarries close to the boundary with Hampshire County Council (on both sides) Dorset both supplies sand and gravel to and receives sand and gravel from Hampshire. Dorset's closest relationships, in terms of supplying and receiving aggregate, are with the 4 surrounding authorities, Devon, Somerset, Wiltshire and Hampshire.
- 1.52 However, minerals (particularly sand and gravel) are also received from and supplied to other Mineral Planning Authorities. As noted elsewhere, Purbeck Stone and Portland Stone and ball clay also travel outside of Dorset.

The Local Aggregates Assessment

- 1.53 The evidence base prepared by Dorset County Council to support Plan preparation is a joint evidence base, including Bournemouth and Poole areas/data. One aspect of the joint evidence base for minerals is the Local Aggregates Assessment, required to be prepared annually. This is also prepared jointly by Dorset County Council for Bournemouth, Dorset and Poole, on behalf of Bournemouth and Poole Councils.
- 1.54 The Local Aggregates Assessment (LAA) reviews aggregate sales and tries to identify future demand. The LAA is reviewed by Bournemouth and Poole Councils, before being submitted to the South West Aggregates Working Party. Bournemouth, Dorset and Poole are treated as a single unit, even though they are separate authorities.
- 1.55 The LAA is produced annually, and reviews aggregate sales/provision for the past year and seeks to identify any issues regarding aggregate supply for the coming year(s). For Dorset, it establishes the apportionment level for the coming year, which in turn indicates the landbank. To date, the figure of the ten-year average of previous sales has been used. Dorset's LAAs can be seen at: https://www.dorsetforyou.gov.uk/article/416990/Local-Aggregates-Assessment-in-Dorset

South West Aggregates Working Party

- 1.56 Bournemouth, Dorset and Poole Councils as Mineral Planning Authorities are all members of the South West Aggregates Working Party (AWP). Dorset County Council attends the AWP meetings, representing Bournemouth and Poole Councils and contributes information and data for the annual report on production of aggregates in the region.
- 1.57 Membership of the AWP is drawn from mineral planning authorities in the region, the aggregates industry, and government representatives. Its purpose is to provide technical advice and input into the managed aggregates supply system. This includes review and ratification where appropriate of the national guidelines and sub-regional apportionment.
- 1.58 The AWP is an important information sharing forum for mineral planning authorities in the south west. Dorset's neighbours in the region also regularly attend (namely Devon County Council, Somerset County Council and Wiltshire Council). It has become even more important following the requirement for each Mineral Planning Authority to produce a Local Aggregates Assessment annually.
- 1.59 As noted above, the closest links between the Plan area and Mineral Planning Authorities outside wider Dorset (i.e. Bournemouth, Dorset and Poole) are with the surrounding Mineral Planning

Authorities – Devon, Somerset, Wiltshire and Hampshire. Dorset's role of being the main provider of sand and gravel for the south-west contributes to links with Wiltshire, Somerset and Devon.

1.60 Aggregates, including sand and gravel and crushed rock, are most relevant in terms of observing the Duty to Cooperate as each Mineral Planning Authority is required to supply a certain amount, and to justify the amount supplied. There are two main ways that Dorset has sought to ensure that other Mineral Planning Authorities are kept aware of aggregate supply issues – the production of the annual Local Aggregates Assessment and specifically contacting Mineral Planning Authorities who either supply aggregate to or receive aggregate from Dorset, to ensure they are aware of current aggregate supply issues.

Dorset and Wiltshire

1.61 Relatively small amounts of aggregate are exchanged with Wiltshire Council, as aggregate producing areas in both Wiltshire and Dorset are distant from the Authority boundaries and aggregate does not normally travel far. Contact with Wiltshire Council has taken the form of plan consultations, and joint membership of the AWP.

Dorset and Hampshire

1.62 For Dorset and Hampshire, as noted, aggregate exchanges are more significant, with mineral deposits on both sides of the county boundary suppling both authority areas. Meetings have taken place, as set out in the List of Meetings (Appendix 4), to ensure that all parties are satisfied with progress on the Bournemouth, Dorset and Poole Mineral Sites Plan. For Hampshire and Dorset, the site known as Roeshot (AS13) lies in both Mineral Planning Authorities and the two authorities are jointly bringing it forward, although Hampshire is further advanced.

Dorset and Somerset/Devon

- 1.63 There is a sand and gravel quarry close to the point where Dorset, Devon and Somerset meet. The quarry is in Dorset, but supplies sand and gravel to both Devon and Somerset. The supply is significant but time-limited, as the quarry is nearing completion and no further extensions are likely to be possible, due to the constraints of the Dorset Area of Outstanding Natural Beauty.
- 1.64 Dorset and Devon are the only sources of ball clay in the UK, and one of the two ball clay companies in the UK has sites in both Dorset and Devon. Ball clay from Dorset is sent to Devon, to be blended with clays there. Contact over ball clay production has generally been through Plan production/consultation.

Cross Boundary Issues

- 1.65 Although strongest links are with neighbouring authorities, contact and cooperation with all the South West region mineral authorities is maintained through the South West Aggregates Working Party. Links with Hampshire relate to the fact that mineral deposits are found on both sides of the county boundary, and access routes are good. Dorset also consults the South East Aggregates Working Party on production of the Local Aggregates Assessment, to ensure they are kept aware of matters relating to aggregates and aggregate supply. Hampshire similarly consult Dorset on their Local Aggregates Assessment a good example of cross-regional cooperation.
- 1.66 Dorset County Council has worked closely with neighbouring Mineral Planning Authorities to ensure strategic matters and cross-boundary issues were properly addressed. Engagement approaches have included:
 - consultation with the Mineral Planning Authorities at each stage of the emerging Mineral Sites Plan, as well as Dorset County Council providing comments on emerging minerals plans of neighbouring Mineral Planning Authorities;
 - periodic meetings with officers of the other Mineral Planning Authorities on an individual basis, along with contact by telephone and email, as required this often focusses on cross-boundary and plan-preparation issues.
- 1.67 This contact will be maintained following adoption of the Mineral Sites Plan, both directly and through the South West Aggregates Working Party, co-operating on plan preparation and cross-

boundary issues. It is expected that dialogue will be maintained particularly with Hampshire County Council, given the location of the Roeshot Hill site on both sides of the county boundary.

1.68 Cross- boundary issues are set out in Table 1 below, with an indication of whether they are being or could be addressed.

Cross-Boundary Issue		Resolution	
	Maintenance of supply of sand and gravel from the Chard	Due to the presence of the Dorset Area of Outstanding Natural Beauty covering this area of Dorset, and the constraint of the historical significance of Forde Abbey, it is unlikely that Chard Junction Quarry will expand any further.	
Devon	Junction quarry, after the closure of the current permission.	No new sites are proposed in this area, and it is not within the aggregates Area of Search or the aggregate resource blocks identified in the Minerals Strategy. The Mineral Sites Plan is not able to resolve this issue.	
on		The Minerals Strategy commits to maintaining a supply of ball clay. However, only one site has been nominated for consideration.	
	Maintenance of supply of ball clay	It is expected that Imerys will apply for new sites through the relevant criteria-based policies of the Minerals Strategy, as and when needed, to maintain supply of ball clay from Dorset.	
	Maintenance of supply of sand and gravel from the Chard Junction quarry, into Somerset.	Due to the presence of the Dorset Area of Outstanding Natural Beauty covering this area of Dorset, and the constraint of the historical significance of Forde Abbey, it is unlikely that Chard Junction Quarry will expand any further. No new sites are proposed in this area, and it is not within	
Somerset		the aggregates Area of Search. The Mineral Sites Plan is not able to resolve this issue.	
erset	Maintaining supply of crushed rock into Dorset, by road and by rail	It is expected that these cross boundary movements will continue. Somerset as Mineral Planning Authority have confirmed that there are adequate permitted reserves within the county to main supply to Dorset.	
	Supply of sand to Somerset	The Mineral Sites Plan seeks to ensure continued supply of sand and gravel through the Mineral Sites Plan.	
Wiltshire	Mineral flows between Dorset and Wiltshire are limited.	No particular cross boundary issues have been identified.	
Hampshire	Movement of sand and gravel to and from Hampshire.	Sand and gravel moves both ways across the boundary. The MSP identifies sites/areas, particularly Roeshot Hill, that will provide the opportunity to maintain this flow.	
oshire	Development of Roeshot Hill and Purple Haze sites	The Mineral Planning Authorities expect to work together on the development of sites which are close to, or span, the county boundary.	

Specifically contacting other authorities

- 1.69 Every four years, a national survey of aggregate sales and imports is carried out, identifying (among other things) for each MPA who they sent aggregate to and received aggregate from. The most recent survey was for 2014. These surveys are the only opportunities to find out who Dorset sends aggregate to or receives it from, and the 2014 survey is the most recent one.
- 1.70 Therefore, using the results of this survey, earlier this year Dorset contacted all the Mineral Planning Authorities that either received aggregate from Dorset or supplied aggregate to Dorset and alerted them to the upcoming Pre-Submission Consultation on the Mineral Sites Plan and also set out information (provided by the British Geological Survey) as to how much aggregate was exchanged between Dorset and the various authorities. The letter to each MPA had three main functions:
 - i. to inform [the MPA] about the upcoming consultation,
 - ii. to establish whether the mineral movements between [the] authority and Dorset County Council are in line with what [the Mineral Planning Authority] would expect and
 - iii. to give [them] an opportunity to raise any matters regarding aggregate supply if [they] wish.
- 1.71 Mineral Planning Authorities were asked to respond regarding:
 - i. Is the information accurate i.e.in line with what you would expect? If it isn't, can you give an indication of how far out it is, and possibly why the inaccuracy?
 - ii. Are you aware of any (planning related) reasons (e.g. quarries being worked out) as to why minerals movements, similar to those in this letter, cannot continue in the future?
 - iii. Do you consider the movements set out in the appendix of this letter to be of strategic importance to your authority?
 - iv. Do you have any further information or comments on minerals data, or specific site information?
- 1.72 In each case where a response was received, there was no disagreement with the figures set out and no other issues were raised. Further details of this mailout and the responses are included in Appendix 3.

Outcome of the Pre-Submission Consultation – Neighbouring Mineral Planning Authorities

1.73 Each of the adjoining Mineral Planning Authorities were consulted as part of the Mineral Sites Plan Pre-Submission Consultation, and the following responses were received:

Devon County Council:

1.74 ...to be added...

Somerset County Council:

1.75 *...to be added...*

Wiltshire County Council:

1.76 *...to be added...*

Hampshire County Council:

1.77 *...to be added...*

Joint Working – Dorset County Council with District/Borough Councils

- 1.78 The Dorset County Council administrative area, part of the Mineral Sites Plan, contains six district and borough councils that are responsible for local planning within their area;
 - Weymouth and Portland Borough Council
 - West Dorset District Council
 - North Dorset District Council
 - Purbeck District Council
 - East Dorset District Council
 - Christchurch Borough Council
- 1.79 The local authorities are at varying stages in the preparation of Local Plans. Some authorities in Dorset are working together to produce joint Local Plans, whilst others are undertaking plan preparation individually. Dorset County Council engages with these Authorities and their planmaking through its planning, transportation and infrastructure provision roles.
- 1.80 While local authorities are not responsible for planning for minerals, there are overlaps in interest between preparation of the Mineral Sites Plan and the various local plans particularly where built development is proposed on mineral safeguarded land, or where built development and minerals development are proposed in close proximity. This can lead to cumulative impacts and needs to be addressed. Currently the only area where this situation exists is in the Moreton/Crossways area. It has been addressed through the creation of a specific, cross-authority working group.

Minerals Plan Issues for District/Borough Councils

- 1.81 Although district/borough councils do not have mineral planning responsibilities, there are a number of issues regarding minerals that affect plans being prepared by the Mineral Planning Authority and the district/borough councils, and therefore require cooperation by all. These include:
 - safeguarding economically viable mineral resources, along with their processing and transportation infrastructure, from sterilisation or constraint by non-mineral development;
 - finding a balance between the need for new built development, particularly housing, and the need to safeguard and develop mineral resources especially in areas such as Purbeck where pressures for growth, landscape and nature conservation constraints, military and recreational uses coincide with mineral bearing land, and;
 - determining the potential for prior extraction in advance on non-mineral development, and actually achieving some level of prior extraction.
- 1.82 Policies of particular relevance from the Minerals Strategy include all those providing for the ongoing supply of minerals (e.g. AS1, BC1) and the safeguarding policies (SG1-SG3). In the Draft Mineral Sites Plan, those policies proposing the allocation of specific sites/areas, and the safeguarding policy, are relevant. This is particularly true for the proposed Policy MS9 of the Draft Mineral Sites Plan, which proposes a 250m buffer around current mineral sites. District/Borough councils are required to consult the Mineral Planning Authority over potential encroachment by non-mineral uses.
- 1.83 Specific issues/sites affecting the difficult district/borough councils include:

Table 2 – Issues Raised in Consultation with District/Borough Councils in Dorset

District/Borough Council	Issues Raised		
West Dorset District Council & Weymouth and Portland Borough Council	The Council offers comments on site allocation proposals and suggested amendments to policy wording, but there are no objections that remain outstanding.		

District/Borough Council	Issues Raised
	There is a specific issue regarding cooperation with WDDC and W&P Councils, and this is addressed below.
North Dorset District Council	The Council offers comments on consultation questions posed in the 2015 consultation, but there are no objections that remain outstanding.
Purbeck District Council	The Council offered comments on the 2015 consultation regarding sites. It is considered that the issues raised are more appropriately addressed at planning application stage.
	Purbeck District Council contains a high proportion of the proposed mineral site allocations of the current consultation.
	The Councils maintain an objection to the relevant sites remaining in the MSP, Roeshot and Hurn Court Farm.
	It is considered that the issues raised are more appropriately addressed at planning application stage.
East Dorset District Council & Christchurch Borough Council	Hurn Court Farm is the subject of a current application, and one of the key issues affecting Roeshot, traffic and access, will be addressed through the application for land on the Hampshire side of the boundary, currently being considered by Hampshire County Council.

Cooperation with Dorset District/Borough Councils

- 1.84 Dorset County Council as Mineral Planning Authority has engaged closely with its district/borough councils during preparation of the Mineral Sites Plan, through consultation and through contribution to each emerging Local Plan, in addition to more specific and direct involvement. Engagement has included the following:
 - consultation with the district/borough councils at each stage of the emerging Bournemouth, Dorset and Poole Mineral Sites Plan;
 - periodic meetings with officers of the district/borough councils on an individual basis, along with telephone/email contact, to discuss relevant issues;
 - mineral planning input into the emerging Local Plans, and;
 - establishing a Joint Working Group, comprising parish, district and county councillors and district and county council officers, to addresses specific issues relating to built development and quarry development in a specific part of the county.
- **1.85** This final bullet point refers to the Moreton-Crossways Joint Working Group, discussed in more detail in the section below.

Other District/Borough Councils

1.86 No strategic minerals or waste issues have been identified that impact specifically on any of the district councils adjoining Dorset such that they cannot be addressed through cooperation with the relevant county council (i.e. the mineral and waste planning authority). The neighbouring authority in Wiltshire is a unitary council and included as a Mineral Planning Authority.

The New Forest National Park

1.87 The New Forest National Park does share a common boundary with Dorset in areas, and the National Park Authority is a key consultee to the plan preparation process. No issues have been raised by the New Forest National Park Authority.

The Moreton-Crossways Joint Working Group

- 1.88 The Mineral Planning Authority has cooperated with district/borough councils within Dorset through the preparation of the Mineral Sites Plan, through various means including consultation, meetings and information sharing. There is one specific case, in the Moreton-Crossways area, east of Dorchester, where formal arrangements for cooperation have been established.
- 1.89 The Moreton-Crossways Joint Working Group was set up in recognition that the proposed housing and mineral sites identified in the Moreton-Crossways area in the draft development plans of Purbeck District Council Dorset County Council and West Dorset District Council currently in preparation by all three councils could lead to significant traffic impacts and cumulative development impacts. The Joint Working Group seeks to identify and address, particularly through joint working, future cumulative impacts that could result from such growth.
- 1.90 To facilitate joint working in the Moreton/Crossways area, a member working group has been formed to enable discussion of strategic planning issues that affect cross boundary matters in the area. This working group is made up of two Dorset County councillors, two West Dorset District councillors, two Purbeck District councillors, one Crossways Parish councillor and one Moreton Parish councillor.
- 1.91 Draft terms of reference of the Joint Moreton/Crossways Working Group and the minutes of the first meeting are included in Appendix 2. A traffic assessment report has been jointly commissioned and carried out³, and the Joint Working Group continues to meet to discuss issues as plan preparation continues.
- 1.92 Two local parish councils, Moreton Parish Council and Crossways Parish Council, have also joined the Joint Working Group. The Group provides an opportunity for information sharing, very helpful in addressing issues arising during plan preparation and consultation.
- 1.93 Further information on the Joint Working Group, including minutes of meetings, is available here: https://www.dorsetforyou.gov.uk/joint-working-group-for-crossways-and-moreton

Outcome of the Pre-Submission Consultation – Districts/Boroughs

1.94 Each of the District/Borough Councils have been consulted as part of the Mineral Sites Plan Pre-Submission Consultation, and the following responses were received:

West Dorset District Council and Weymouth and Portland Council

- 1.95 ...to be added...
 North Dorset District Council
 1.96 ...to be added...
 - East Dorset/Christchurch
- 1.97 *...to be added...* Purbeck District Council
- 1.98 *...to be added...*

Responses to comments made.

1.99

³ See <u>https://www.dorsetforyou.gov.uk/mineral-sites</u> for more information.

Other Engagement

Engagement within the Duty to Cooperate

- 1.100 Paragraph 1.9 identifies the range of organisations that fall within the scope of the Duty to Cooperate. While these have been included in formal consultations on the emerging Mineral Sites Plan, the level of engagement has varied depending on the relevance of the Mineral Sites Plan to the body concerned.
- 1.101 Engagement has been most extensive with the Environment Agency, Natural England, Historic England, the Wildlife Trust and Highways England. Engagement has involved emails, meetings and telephone conversations. Detailed site assessments were prepared for all sites being considered for allocation in the Mineral Sites Plan. The preparation of these assessments included input from a variety of internal and external organisations, including the Environment Agency and Natural England..
- 1.102 The Dorset Local Nature Partnership (LNP) was established in 2012. Dorset County Council has engaged with and consulted the LNP and a number of its members throughout the preparation of the Mineral Sites Plan. In 2016 a specific meeting was arranged with the LNP and Dorset Wildlife Trust to discuss concerns raised to the Mineral Sites Plan and the emerging Waste Plan Review.
- 1.103 As the Mineral Sites Plan has developed the Local Economic Partnership (LEP) has been kept informed at key stages, as set out in the Consultation Statement ⁴. No specific comment or objection to the Draft Mineral Sites Plan has been received.
- 1.104 The Mineral Planning Authority has engaged with the Duty to Cooperate and other relevant organisations through the following methods:
 - consultation with the organisations at each stage of the emerging Draft Mineral Sites Plan and sustainability appraisal;
 - contact with individual organisations to discuss various matters, particularly where issues of concern have been raised;
- 1.105 Appendix 4 contains a list or relevant meetings and contacts, occurring during the preparation of the Draft Mineral Sites Plan.

Engagement outside the Duty to Cooperate

- 1.106 The Mineral Planning Authority recognises that there are other bodies not covered by the Duty to Cooperate, and engagement has also taken place with a wide range of stakeholders as identified in the Dorset Statement of Community Involvement, which can be seen here: <u>https://www.dorsetforyou.gov.uk/article/407283/Statement-of-Community-Involvement-in-minerals-and-waste</u>
- 1.107 Engagement with other organisations including infrastructure providers, environmental bodies, developers and existing mineral operators is essential to delivering the new Mineral Sites Plan. While these organisations are not covered by the Duty to Cooperate engagement through formal consultation and discussions on specific issues where required has been undertaken throughout the preparation of the new Mineral Sites Plan.
- 1.108 The NPPF highlights the importance of engagement with communities in plan-making and states that: "Early and meaningful engagement and collaboration with neighbourhoods, local organisations and businesses is essential". While the Duty to Cooperate does not extend to communities, Local Planning Authorities are required to produce a 'Statement of Community Involvement' (SCI) that sets out how and when communities and other stakeholders can be involved in the content of new planning policy documents. Dorset County Council adopted a revised SCI in April 2013, and this can be seen here:.

⁴ See <u>https://www.dorsetforyou.gov.uk/mineral-sites</u> for more information.

Submission Plan (December 2017/January 2018)

1.109 The guidance and form provided for making representations on the Pre-Submission Draft Mineral Sites Plan explain that the term 'legal compliance', one of the issues on which the Plan will be examined, includes whether respondents feel that the Plan has been prepared in line with the Duty to Cooperate. It is expected that comments will be made specifically on this issue. Appendix 5 provides a breakdown of the representors and their views.

Appendix 1- Development of Bournemouth, Dorset and Poole Mineral Planning Policy

- Preparation and adoption of the Minerals Strategy and the Mineral Sites Plan are closely inter-twined, as demonstrated through the various consultation stages set out below. The current Dorset Minerals Plan was adopted in 1999 and selected policies were saved for an extended period by direction of the Secretary of State. Work began in 2006/2007 to prepare a Minerals Core Strategy, including site allocations, to replace the 1999 Plan.
 - **November 2007 January 2008**: The Bournemouth, Dorset and Poole Minerals Core Strategy Issues and Options paper went to public consultation for an eight-week period beginning on the 23 November 2007 until the 18 January 2008. This stage comprised informal engagement and evidence gathering.
- 2. Work on strategy development then temporarily stopped, and attention focussed on site identification to facilitate the development of strategy and site allocation in a single document.
 - **October 2008 December 2008**: Following a 'call for sites' in 2007, consultation on the Minerals Site Allocations Document (MSAD) Discussion Paper took place for eight weeks from Friday 17 October until Friday 12 December 2008. This was again informal engagement and evidence gathering.
- 3. In mid-2009 work on the site allocations part of the document stopped on the advice of the then Government Office for the South West in order to prioritise the Minerals Strategy. Subsequent consultations on the Minerals Core Strategy were:
 - **October December 2010:** Consultation on the Draft Minerals Core Strategy.
 - July to September 2011: Consultation on the Revised Draft Minerals Core Strategy.
 - July to September 2012: Consultation on the Minerals Core Strategy Pre-Submission Draft
- 4. As the Minerals Strategy neared completion, work resumed on the identification of future mineral sites. More detail on the engagement and consultation undertaken during the preparation of the Minerals Core Strategy is provided in the Bournemouth, Dorset and Poole Minerals Core Strategy Statement of Consultation. The Minerals Strategy was found sound and adopted in 2014 and attention focussed on mineral site allocation again.
- 5. The purpose of the Minerals Site Allocations Document, or Mineral Sites Plan as it became known, was to provide the detail on the location and development of individual sites which was lacking from the Minerals Strategy. Given the long break needed to complete the Minerals Strategy it was felt that a 're-start' of the site identification process was necessary. A new 'Call for Sites' was issued in 2012.
- 6. **December 2013 to January 2014:** The Draft Mineral Sites Plan was essentially a re-presentation of sites nominated for inclusion in the Minerals Site Allocations Document, with some additional sites included and consultation took place over an 8-week period, from 19 December 2013 to 13 February 2014.
- 7. **July to September 2015**: The Mineral Sites Plan 2015 set out draft site allocations alongside relevant allocation policies, along with other proposals. Consultation took place from 15 July to 23 September 2015, for a 10-week period.
- 8. **May to July 2016:** Consultation on the Draft Mineral Sites Plan Update took place from 26 May to 21 July 2016, for an 8-week period. The Draft Mineral Sites Plan 2016 was not a full consultation, but as the name implied an updating opportunity. It included updated aggregate figures, amendments to other proposals and some proposed site allocations.
- 9. **December 2017 to January 2018:** Publication of the Draft Mineral Sites Plan Publication and Pre-Submission Consultation.

Appendix 2 – Terms of the Moreton-Crossways Joint Working Group

JOINT WORKING GROUP FOR CROSSWAYS AND MORETON TERMS OF REFERENCE

I. Dorset County Council, Purbeck District Council and West Dorset District Council have agreed to establish a Joint Working Group for Crossways and Moreton to allow discussion around cross-boundary planning issues in the Crossways/Moreton area, in accordance with the statutory duty to cooperate.

Purpose

- 2. The main purpose of the Joint Working Group for Crossways and Moreton (the Working Group) is to provide a forum for joint working, liaison and information sharing between local authorities and parish councils with an interest in cross-boundary planning issues in the Crossways/Moreton area. The Working Group will not have any decision making powers.
- 3. The Working Group will assist each local authority in meeting its statutory duty to cooperate and will:

(a) consider the strategic planning and transport issues that affect cross-boundary matters in the Crossways/Moreton area;

(b) work to ensure that there is a comprehensive approach to managing impacts and steering the delivery of development in the Crossways/Moreton area, if and when it comes forward;

- (c) consider how best to involve Parish Councils and the local community at key stages in the process;
- (d) consider and advise on common policy approaches to include in Local Plans; and
- (e) consider any other planning and other matters of common interest.
- 4. The Working Group will advise the local authorities on the outcomes of discussions in the wider interest of a comprehensive approach to planning matters in the Crossways/Moreton area.

Structure and Membership

- 5. The Working Group will consist of two appointed elected members from each of the local authorities and the Chairs (or Vice Chairs) of the two parish councils, as follows:
 - Two Dorset County Councillors, likely to be those representing Egdon Heath and Linden Lea electoral divisions (which cover Moreton and Crossways parishes respectively);
 - Two Purbeck District Councillors, likely to be two of the three members representing the Wool Ward (which includes Moreton parish);
 - Two West Dorset District Councillors, likely to be those representing the Broadmayne and Crossways Ward (which includes Crossways parish);
 - The Chair or Vice Chair of Crossways Parish Council; and
 - The Chair or Vice Chair of Moreton Parish Council.
- 6. There will be no other substitution arrangements.
- 7. Each elected local authority member shall be entitled to remain on the Working Group for so long as the local authority appointing them so wishes, but shall cease to be a member if they cease to be a member of the local authority appointing them to the Working Group, or if that local authority removes them.
- 8. Representatives of the Dorset Local Enterprise Partnership and the Dorset Local Nature Partnership will be invited to meetings where there are relevant matters to discuss, but will not be entitled to vote.
- 9. Representatives from other organisations may be invited to attend meetings of the Working Group from time to time, where they have a specific interest in cross-boundary planning matters in the Crossways/Moreton area, but will not be entitled to vote.

- 10. An officer from each local authority may also attend meetings of the Working Group. Further attendees will be at the discretion of the Chairman.
- 11. Purbeck District Council will service the meeting for the first municipal year (2016/17), in particular organising and note taking at meetings. These servicing arrangements will be reviewed annually and it is expected that the local authorities will rotate the responsibility.

Voting Arrangements

12. The Working Group has no executive powers and its principal purpose is to provide a forum for constituent representatives to engage constructively on cross-boundary local plan issues affecting the Crossways and Moreton area. Consequently voting will not normally be required for the majority of matters considered by the Working Group. In the event that a vote is taken, the outcome cannot prejudice decisions taken by the constituent planning authorities or their elected members. Furthermore, any voting on matters does not necessarily reflect the views of any Council. Each appointed elected member and each parish council Chair (or Vice Chair) shall have one vote. All reasonable endeavours will be made to settle matters by consensus.

Chairman and Vice-Chairman

- 13. The Working Group shall be chaired by an elected member representing one of the local authorities who shall hold office for the term of one municipal year.
- 14. The Chairman and Vice-Chairman will be reviewed annually at the first meeting after May.
- 15. The Vice-Chairman shall preside in the absence of the Chairman. In the absence of both the Chairman and the Vice-Chairman at a meeting, the Working Group may elect one of its local authority members to preside at that meeting.
- 16. The quorum shall comprise one member from each local authority. During any meeting if the Chairman of the meeting counts the number of members present and declares there is not a quorum present then the meeting can continue to allow discussion, but no vote will be taken.
- 17. Meetings of the Working Group will be arranged on a 'needs' basis.
- 18. Draft notes should be circulated within 10 working days to enable member organisations to act as soon as possible if necessary. Notes of each meeting will be circulated more widely as appropriate, and will be published on the Dorset for You website.

Responsibilities

- 19. To act in the wider interest of a comprehensive approach to planning matters in the Crossways/Moreton area.
- 20. To meet when required to receive reports, evidence and findings from officers of the local authorities and others with an interest in cross-boundary planning matters in the Crossways/Moreton area.
- 21. To ensure all local authorities remain fully informed and engaged with cross-boundary planning matters in the Crossways/Moreton area, and to assist in ensuring the legal duty to cooperate is met.
- 22. To advocate positive engagement of Parish Councils and the local community at key stages in local plan preparation.

Appendix 3 – Contacting other Mineral Planning Authorities

- 1. All the Duty to Cooperate letters were sent out on or around 17th August 2017. A sample letter, with actual figures obscured, is included below as an example.
- 2. Below this is a table showing the letters sent out, and which Mineral Planning Authorities replied. No issues or matters of disagreement were raised.

Planning Division

County Hall Colliton Park Dorchester Dorset DT1 1XJ

Unclassified

By email to Devon County Council

Telephone:01305 224675 We welcome calls via text Relay

Email: t.g.badley@dorsetcc.gov.uk Website: www.dorsetforyou.gov.uk

> Date: 17 August 201 My ref: DTC - August 201

Dear Sir/Madam,

Dorset County Council - Duty to Cooperate

Strategic mineral movements and upcoming Draft Mineral Sites Plan consultation

Devon has been identified from the 2014 Aggregate Minerals Survey as both receiving sand and gravel from Dorset and supplying sand and gravel and crushed rock to Dorset.

Dorset County Council, on behalf of Borough of Poole and Bournemouth Council, are preparing for the Publication and Pre-Submission Consultation of the Bournemouth, Dorset and Poole Draft Mineral Sites Plan this autumn and the purpose of this letter is:

- i. to inform you about the upcoming consultation,
- ii. to establish whether the mineral movements between Devon and Dorset are in line with what you would expect and
- iii. to give you an opportunity to raise any matters regarding aggregate supply you may wish.

The table at the end of this letter indicates the movement of aggregates (in 2014) between your authority and Dorset County Council (including Bournemouth and Poole Councils). Please review these figures and let us know:

- i. Is the information accurate i.e.in line with what you would expect? If it isn't, can you give an indication of how far out it is, and possibly why the inaccuracy?
- ii. Are you aware of any (planning related) reasons (e.g. quarries being worked out) as to why minerals movements, similar to those in this letter, cannot continue in the future?
- iii. Do you consider the movements set out in the appendix of this letter to be of strategic importance to your authority?
- iv. Do you have any further information or comments on minerals data, or specific site information?

If we don't receive a response by **15 September 2017**, we will assume that there are no known issues with the continued movement of minerals between your authority and Dorset County Council.

If you do want to raise any issues, or wish to contact us for any other reason, please use my contact details at the top of this letter or alternatively email us on <u>mwdf@dorsetcc.gov.uk</u>

The Draft Mineral Sites Plan will seek to make the necessary provision to maintain aggregate supply around current levels. If you wish to be notified when the Draft Mineral Sites Plan goes to consultation later this year, you can either refer to our website <u>https://www.dorsetforyou.gov.uk/mineral-sites</u> for any updates or other information or you can request to be added to our mailing list – again using the contact information contained in this letter.

Our Local Aggregates Assessments are available here, should you wish to refer to any of them: <u>https://www.dorsetforyou.gov.uk/article/416990/Local-Aggregates-Assessment-in-Dorset</u>. The 2016 Local Aggregates Assessment will be prepared as soon as the information requested from the minerals industry has been received.

Thank you, and please don't hesitate to contact me if you would like any further information.

Yours faithfully,

T.Badley

Trevor Badley

Principal Planning Officer - Minerals and Waste Planning Policy Team

Mineral Movements - Devon/Dorset

Exported From	Imported To	Mineral Type	Tonnes ⁵
Dorset	Devon	Sand and gravel	
Devon	Dorset	Sand and gravel	
Devon	Dorset	Crushed rock	

⁵ From information supplied by the British Geological Survey, based on the 2014 Aggregate Minerals Survey

3. Responses – if blank, no response received.

Sent To	Response Received	Issues Raised	
Avon (Bath & NE Somerset)			
Avon (North Somerset)	Yes – on behalf of other Avon		
Avon (South Gloucestershire)	Councils	Clarification of figures, no other issues.	
Avon (Bristol City Council)	-		
	Darbychira: Vas	Derbyshire: None.	
Derbyshire CC & Peak District NP	Derbyshire: Yes PDNP: Yes	PDNP: noted that demand for sand and gravel most likely to be supplied from sources in East Midlands	
Hampshire	Yes	Information on sites provided, no issues raised.	
Isle of Wight			
Herefordshire			
Surrey			
West Sussex	Yes.	None.	
South Yorkshire	Response received from Doncaster and Rotherham Councils.	None.	
Warwickshire	Yes	Amounts moved are minimal.	
	165	No issues raised.	
Leicestershire	Yes	Clarification that quarry providing crushed rock sent to Dorset has recently had its life extended by 40 years. No issues raised.	
South Wales (Powys)			
Staffordshire			
Cornwall	Yes	None	

Sent To	Response Received	Issues Raised
Devon	Yes.	None, apart from noting the expected end-date of Chard Junction Quarry, which supplies aggregates to east Devon.
Gloucestershire	Yes	Intention is to maintain supply of aggregate from Gloucestershire. No further issues.
Somerset	Yes.	Clarification of figures, which were agreed. Noted that there is no reason why exports of crushed rock to Dorset can't continue. Noted that exports from Chard Junction Quarry into Somerset will finish, and movements of sand and gravel to Somerset likely to decline then.
Wiltshire/Swindon		
London AWP		
South East AWP		
South Wales AWP		

Appendix 4 – Evidence Gathering - List of Meetings

Minerals Evidence Gathering – List of Meetings

Meeting title	Attendees	Date	Matters Discussed/Key outcomes			
	2013					
Discussing Horton Heath/Clump Hill	?	20 March 2013	Discussing proposed allocations			
Update on the Mineral Sites Plan	TB, EM Brett Spiller, New Earth Solutions	6 August 2013				
Discussing site assessments	TB, Wayne Sayers – Transport Policy	7 August 2013	Discussing transport implications of site assessments			
Site Visit @ Great Plantation	TB, John Bown, Hanson	9 August 2013	Options/proposals for site development			
Site visit @ Quarr Farm and Kingston Hill	TB, A-J Monro, Symonds and Sampson	12 August 2013	Visiting/discussing two sites being promoted as future allocations			
Site visit	BT, Dean Harris (Quarry manager, Bartletts)	15 August 2013	Visiting/discussing site being promoted as future allocations			
Meeting	TB, John Lowe, Historic Buildings Adviser – DCC	15 August 2013	Discussing sites with historic buildings constraints			
Site Visit	TB, BT Rob Westell, Aggregate Industries	20 August 2013	Visiting/discussing the various Aggregate Industries sites			
Site Assessments/Habitat Regulations Appraisal	TB, Phil Sterling	10 September 2013	Discussing site appraisals and beginning the Habitat Regulations Appraisal process.			
Discussing site assessments	TB, Steve Wallis, DCC	12 September 2013	Discussing inputs to the site assessment process			
Site visits	TB, Douglas Symes, Agent	17 September 2013	Visiting/discussing sites being promoted as future allocations			
Site visits	TB, Steve Cole - Raymond Brown	18 September 2013	Visiting/discussing sites being promoted as future allocations			
Site visits	TB, BT Gary Staddon - Imerys	23 September 2013	Visiting/discussing sites being promoted as future allocations			

Meeting title	Attendees	Date	Matters Discussed/Key outcomes
Site Visits	TB, BT John Salmon – Land and Mineral Management	25 September 2013	Visiting/discussing sites being promoted as future allocations
SW – AWP meeting	AWP members	26 September 2013	
Site visits	TB, Margaret Phipps – DCC Member	11 December 2013	Site visit at Hurn Court Farm Extension and Parley Court
2014			
Meeting with Environment Agency – mineral site proposals	Trevor Badley DCC Barbara Talbott DCC Kath Burt Environment Agency	7 January 2014	Discussing flooding risks – on selected sites
Meeting of the South West Aggregates Working Party		19 May 2014	At Somerset County Council – minutes available on request
Meeting with Environment Agency – mineral site proposals	Trevor Badley DCC Kath Burt Environment Agency	4 June 2014	Discussing hydrological assessments
Meeting with Purbeck District Council	Trevor Badley DCC Keith Childs, PDC	31 July 2014	Discussing safeguarding proposals
Meeting with Bournemouth Borough Council	Trevor Badley, DCC Mark Axford BBC	13 October 2014	Discussing mineral site issues – particularly Parley Court
Meeting with Hampshire County Council – Minerals & Waste matters	EM/SH Trevor Badley, DCC Barbara Talbott, DCC Lisa Kirby, HCC	16 December 2014	Discussed: - Oil & Gas - Minerals safeguarding - Waste safeguarding - Waste capacity and cross boundary movements between Dorset & Hampshire.
2015			
Public meeting – requested/hosted by Affpuddle PC	Trevor Badley, DCC	8 July 2015	Briefing members of the public on Draft Mineral Sites Plan 2015
Meeting with/presentation to Dorset Association of Parish and Town Councils (DAPTC)	Trevor Badley DCC Emma Macdonald, DCC	14 July 2015	Briefing the DAPTC on upcoming consultation

Meeting title	Attendees	Date	Matters Discussed/Key outcomes
Meeting with/presentation to Dorset Association of Parish and Town Councils (DAPTC)	Trevor Badley DCC Emma Macdonald, DCC	31 July 2015	Briefing the DAPTC on upcoming consultation
Public meeting/Exhibition – requested/hosted by Langton Matravers PC	Trevor Badley DCC Barbara Talbott DCC	4 August 2015	Briefing members of the public on Draft Mineral Sites Plan 2015
Exhibition at Burton PC	DCC Officers	6 August 2015	Briefing members of the public on Draft Mineral Sites Plan 2015
Exhibition at Portland Tesco	DCC Officers	11 August 2015	Briefing members of the public on Draft Mineral Sites Plan 2015
Exhibition at Bearwood Community Centre	DCC Officers	12 August 2015	Briefing members of the public on Draft Mineral Sites Plan 2015
Exhibition at Hurn Sports Club	DCC Officers	13 August 2015	Briefing members of the public on Draft Mineral Sites Plan 2015
Briefing/presentation to East Dorset Environment Partnership	DCC Officers	26 August 2015	Briefing EDEP members, answering questions
Exhibition at Wareham	DCC Officers	9 September 2015	Public exhibition and briefing members of the public on Draft Mineral Sites Plan 2015 and consultation
Attend East Stoke PC meeting	Trevor Badley, DCC	10 September 2015	Attend Parish Council meeting to brief members and public
Meeting with West Dorset District Council Officers	Dorset County Council officers Trevor Warrick and Terry Sneller, WDDC	22 October 2015	Discussing Mineral Sites Plan and Waste Plan, and changes requested/suggested by WDDC
Meeting with Highways England	DCC Officers, Highways England Officers	18 November 2105	Discuss Mineral Sites Plan and Waste Plan, and Highways England comments on plans and specific sites.
Meeting with group of Christchurch District Members	DCC Officers, Christchurch Members	1 December 2015	Discussing specific Mineral Sites Plan site, including land in Hampshire – and perceived impacts on Christchurch of working sites
Briefing of Members who are both DCC and Purbeck District Council Members – on site proposals at Moreton	DCC and PDC Members	3 December 2015	Briefing on progress with sites, implication of their being in the Plan, next stages in sites selection process.
Meeting with Christchurch/East Dorset District Council Planning Policy Officer	DCC Officers	10 December 2015	Briefing on Mineral Sites Plan and Waste Plan; answering questions; seeking to give reassurance on matters of concern to Christchurch/East Dorset District Council

Meeting title	Attendees	Date	Matters Discussed/Key outcomes
2016			
Meeting with Conservation Officer, Purbeck District Council	Trevor Badley, DCC Benjamin Webb, Purbeck District Council	14 January 2016	To discuss concerns regarding mineral development and impacts on heritage assets and landscape interests
Meeting with West Dorset District Council and Purbeck District Council	WDDC, DCC and PDC Officers	18 January 2016	Discussing development proposals in the Moreton/Crossways area, possible levels of development and potential for cumulative impacts of varying significance.
South West Aggregates Working Party meeting	South west Mineral Planning Authority officers and industry representatives	25 January 2016	Meeting to discuss various mineral related issues. Minutes available on request.
Meeting to discuss development at Roeshot Hill, Christchurch	DCC Officers + Members Hampshire County Council Officers + Members New Forest District Council Members Christchurch District Council Members	2 February 2016	Discussing issues around minerals development at Roeshot Hill, both Hampshire County Council and Dorset County Council sides.
Meeting with Dorset AONB Team	Trevor Badley, DCC Richard Brown AONB Team	9 February 2016	Discussing issues of the proposed Swanworth Quarry Extension, impacts on landscape.
Meeting with Hampshire County Council Planning	Trevor Badley, DCC Hampshire County Council Officers	1 March 2016	Duty to Cooperate issues – mineral supply + supply issues; local plans; sites close to county boundary, on both sides; Roeshot application
Meeting with Devon County Council Planning	Trevor Badley, DCC Devon County Council – Head of Planning Policy	7 March 2016	Duty to Cooperate issues – mineral supply + supply issues; local plans; sites close to county boundary, on both sides; particularly Chard Junction Quarry, and supply from Dorset to Devon and Somerset
Joint meeting/briefing	Officers and Members of Dorset County Council, West Dorset District Council, Purbeck District Council	28 April 2016	Briefing re progress with local plans, and discussion of any issues.
Meeting and site visit regarding Great Plantation site	Hanson, Natural England, Dorset County Council	3 May 2016	Feasibility of developing Great Plantation site; what is needed; and discussion of the aggregates Area of Search proposed through the Plan

Meeting title	Attendees	Date	Matters Discussed/Key outcomes
Bournemouth, Dorset and Poole Joint Advisory Committee	Bournemouth, Dorset and Poole Members and officers	13 May 2016	To brief Members and seek permission for further consultation.
Purbeck District Council Local Plan – Public Exhibition at Moreton	Trevor Badley, Dorset County Council Purbeck District Council Officers The Public	13 June 2016	To answer questions on mineral development as required
South West Aggregates Working Party meeting	South west Mineral Planning Authority officers and industry representatives	6 July 2016	Meeting to discuss various mineral related issues. Minutes available on request.
Presentation to Corfe Castle PC and members of public	Parish Councillors and members of the public	11 July 2016	Discussion focussed around Swanworth Quarry, particularly on hydrogeology issues
Dorset Wildlife Trust and Local nature Partnership	DCC officers DWT LNP	10 October 2016	Briefing on Mineral Sites Plan and Waste Plan – answer questions, discuss issues
Meeting with Christchurch/EDDC policy officer	DCC Officers George Whalley, Christchurch/EDDC	17 October 2016	Briefing/update on progress with Mineral Sites Plan and Waste Plan; discussing sites and other issues still causing a concern.
Meeting with Natural England	DCC Officers Andrew Nicholson, Natural England	22 November 2016	Primarily discussing and refining the aggregates Area of Search – also Great Plantation site
South West Aggregates Working Party meeting	South west Mineral Planning Authority officers and industry representatives	30 November 2016	Meeting to discuss various mineral related issues. Minutes available on request.
Moreton-Crossways Joint Working Group	DCC, WDDC and PDC members and Officers; also Chairs of Moreton PC and Crossways PC	13 December 2016	Briefing re progress with local plans, and discussion of any issues.
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Moreton-Crossways Joint Working Group	DCC, WDDC and PDC members and Officers; also Chairs of Moreton PC and Crossways PC	21 March 2017	Briefing re progress with local plans, and discussion of any issues.
Meeting with Christchurch/EDDC Officers	DCC Officers Christchurch/EDDC Officers – George Whalley, David Barnes	15 May 2017	Discussing Waste Plan and Mineral Sites Plan – update, waste strategy and proposed sites.
English Mineral Planning Authorities producing silica sand	Range of authorities, names available on request	19 May 2017	Discussing issues regarding production, and monitoring of production of silica sand; maintaining supply; landbanks.

Meeting title	Attendees	Date	Matters Discussed/Key outcomes
South West Aggregates Working Party meeting	South west Mineral Planning Authority officers and industry representatives	14 June 2016	Meeting to discuss various mineral related issues. Minutes available on request.
Moreton-Crossways Joint Working Group	DCC, WDDC and PDC members and Officers; also Chairs of Moreton PC and Crossways PC	12 June 2017	Briefing re progress with local plans, and discussion of any issues.
Briefing members of Purbeck District Council on upcoming Pre- Submission Consultation on Mineral Sites Plan and Waste Plan.	DCC Officers Purbeck District Council Members and Officer	23 November 2017	Briefing on content of plans, process of consultation, next steps.
Briefing members of East Dorset Environment Partnership on upcoming Pre-Submission Consultation on Mineral Sites Plan and Waste Plan.	DCC Officers EDEP Members	13 December 2017	Briefing on content of plans, process of consultation, next steps.

Appendix 5 – Summary of Comments on the Duty to Cooperate – from the Pre-Submission Consultation

... to be added...