North Dorset Local Plan – 2011 to 2026 Part 1: Pre-submission Document Schedule of Further Proposed Changes for the Hearings

March 2015

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Understanding this document

- 1.1 The following schedule details all proposed modifications to the North Dorset Local Plan 2011 to 2026 Part 1: Pre-submission Document for the hearing sessions scheduled for 10 to 19 March 2015. These modification are in addition to or are amendments to changes outlined in the following schedules:
 - North Dorset Local Plan 2011 to 2026 Part 1: Pre-submission Document Schedule of Proposed Changes (SUD015)
 - North Dorset Local Plan 2011 to 2026 Part 1: Pre-submission Focused Changes Schedule of Proposed Changes Schedule of
 Proposed Major (and Consequential) Changes to the Pre-Submission Document and Further Proposed Changes to the Proposals
 Map (SUD016)
- 1.2 For each proposed modification in this document there is a changes reference, a section reference, a section of text showing the proposed change and a reason for the change.

Changes Reference

1.3 This is a unique set of numbers and letters that reflect the Section of the Local Plan, the Policy, and the number of the change. For example 4/3/5 relates to Section 4 of the Local Plan – Environment and Climate Change, Policy 3, change number 5. Change references follow on from the previous modifications to ensure that all changes have a unique reference. Where an amendment of a modification identified in either SUD015 or SUD016 is proposed the change reference will remain the same but the amendment will be noted by the addition of a letter 'A' at the end.

Section Reference

This is the page number, Paragraph/Figure number and / or Policy number in the Pre-submission Document.

Proposed Change

1.4 The sections of text affected by one or more proposed changes are shown with 'tracked changes'. Text to be inserted is represented in <u>red underline</u> and the text to be removed is shown <u>blue-struck through</u>. This allows readers to see quite clearly how the text is being changed so they do not have to refer back to the original Local Plan Part 1 Pre-submission Document. Minor changes to Figures and Inset Diagrams within the document are described by text. Some changes to figures and tables and general changes throughout the document are described in *italics*.

Reason for Change

- 1.5 This is a brief account of why the change is proposed. Modifications have been suggested in the following documents:
 - The Councils written response to the <u>Inspectors Questions</u>
 - Hearing Statements in response to Issues raised by the Inspector
 - Whole plan viability assessment
- 1.6 In general the modifications proposed are minor but for Policy 8 there are major changes as a result of changes in national policy. For clarity a 'Tracked Changes' version of Policy 8 of the Local Plan 2011 to 2026 Part 1: Pre-submission Document has been produced.

Figure 1.1 – Schedule of Further Proposed Changes for the Hearings

Change Reference	Policy	Section Reference	Proposed Change	Reason for Change
2/CXT/4	Context	Page 21 Para 2.46	The vision for North Dorset is as set out below: In 15 years' time By 2026 North Dorset will:	Hearing Statement Issue 1 Question 1.12
CON/6/8A	Policy 6	Page 88 POLICY 6: HOUSING DISTRIBUTION	a Blandford (Forum and St. Mary) – about 380 <u>440 350</u> affordable homes;	Councils written response to Inspectors Question 2 Whole plan viability assessment
5/6/12	Policy 6	Page 88 POLICY 6: HOUSING DISTRIBUTION	 b Gillingham – about 500-330 affordable homes; c Shaftesbury – about 450-380 affordable homes; Sturminster Newton – about 150-90 affordable homes. 	Councils written response to Inspectors Question 2 Whole plan viability assessment
5/7/2A	Policy 7	Page 97 POLICY 7: DELIVERING HOMES	Housing Mix All housing should contribute towards the creation of mixed and balanced communities. In the period to 2026, the Council will seek to deliver about 40% of market housing in North Dorset as one or two bedroom properties and about 60% of market housing as three or more bedroom properties, with an emphasis on the provision of two and three bedroom properties. In the period to 2026, the Council will seek to deliver about	Hearing Statement Issue 4 Question 4.11

Change Reference	Policy	Section Reference	Proposed Change	Reason for Change
			60% of affordable housing in North Dorset as one or two bedroom properties and <u>about</u> 40% of affordable housing as three or more bedroom properties.	
			These proportions will be the starting point for negotiations on the mix of house sizes on all sites where 10 or more dwellings are proposed, although a different mix may be permitted if it can be soundly justified by local circumstances or viability considerations. On sites of less than 10 dwellings, a mix of house sizes appropriate to each specific site will be sought, although in the case of rural exception sites, the mix should reflect identified local needs in accordance with Policy 9 – Rural Exception Affordable Housing.	
5/7/3	Policy 7	Page 90 Para 5.34	The Council will seek a mix of housing across the District, in terms of bedroom-size numbers, that reflects the identified needs for different sizes, both in relation to market and affordable homes.	Hearing Statement Issue 4 Question 4.11
5/7/4	Policy 7	Page 97 POLICY 7: DELIVERING HOMES	of market housing as three or more bedroom properties, with an emphasis on the provision of two and three bedroom properties.	Hearing Statement Issue 4 Question 4.11
5/8/5	Policy 8	Page 100 Bullet 1	• Establishing a-thresholds (in terms of the size of sitethe	Councils written response to Inspectors Question 2

Change Reference	Policy	Section Reference	Proposed Change	Reason for Change
			number of net additional dwellings and floorspace) above which affordable housing will be sought;	
5/8/6	Policy 8	Page 100 Para 5.79 to 5.80 New Para 8A	Site-Size-Numerical and Gross Floorspace Thresholds A low site size threshold will enable the Council to seek affordable housing on more sites and increase the overall level of provision, which will help to address the very high levels of need for affordable housing in North Dorset. The numerical and gross floorspace thresholds in Policy 8 are taken largely from the Planning Practice Guidance (PPG). The guidance indicates that a lower numerical threshold (of six or more, rather than eleven or more, dwellings) can be set in 'designated rural areas'. In North Dorset, the only 'designated rural areas' where this lower numerical threshold applies are those parts of the two Areas of Outstanding Natural Beauty that lie within the District. The Council commissioned a District—wide viability study, which considered the minimum size of site (in terms of residential units provided) on which the provision of affordable housing should be sought. This report put	Councils written response to Inspectors Question 2
			forward a number of options (including zero, three and fifteen residential units) as the threshold 113. Whilst the draft Core Strategy 114 proposed a threshold of zero, a	

Change Reference	Policy	Section Reference	Proposed Change	Reason for Change
			subsequent position statement adopted by the Council has operated a threshold of three, on an interim basis, since early 2011. In 'designated rural areas' the Council has established a gross floorspace threshold of 500 square metres, in addition to the numerical threshold of six or more dwellings from the PPG. In these areas the Council will seek only financial contributions towards the provision of affordable housing on schemes of between six and ten dwellings or between 500 and 1,000 square metres gross floorspace. The Council will seek contributions towards the provision of affordable housing when either the relevant numerical or the relevant floorspace threshold is exceeded. For the purposes of applying the floorspace thresholds, gross floorspace should be measured externally	
5/8/7	Policy 8	Page 101 Para 5.81	Affordable housing will continue to be sought on sites with a capacity for three or more net additional dwellings-above the thresholds set in Policy 8 in order to: • recognise that smaller development sites often have onsite costs (such as demolition of existing buildings) that are likely to have a proportionately greater impact on issues of viability; • recognise that smaller sites for one or two net additional	Councils written response to Inspectors Question 2

Change Reference	Policy	Section Reference	Proposed Change	Reason for Change
			 dwellings-will often be developed by people wishing to build their own home, or small local builders; and avoid a situation where reduce the overall need for viability assessments become a requirement for every for housing development proposals. 	
5/8/8	Policy 8	Page 101 Para 5.82	The Council is mindful that such an approach could be subject to abuse. For example, proposals that seek to reduce density below that reasonably appropriate to the site or the submission of piecemeal planning applications for reduced numbers of housing, both aimed at bringing applications below the site-size-numerical threshold. Where such situations are identified, then affordable housing provision may still be sought.	Councils written response to Inspectors Question 2
5/8/9	Policy 8	Page 101 Para 5.84	The viability study 117-A whole Plan Viability Assessment*provided a more fine-grained analysis and gave an indication of the levels of affordable housing (having regard to other infrastructure needs) that could be delivered in different parts of the District.	Councils written response to Inspectors Question 2
5/8/10	Policy 8	Page 101 Para 5.84 New Footnote	*North Dorset Whole Plan Viability and CIL Study – Peter Brett Associates (February 2015)	Councils written response to Inspectors Question 2
5/8/11	Policy 8	Page 101	The study suggested that the Council should seek 40% of	Councils written response

Change Reference	Policy	Section Reference	Proposed Change	Reason for Change
		Para 5.85	housing as affordable-on sites across most of the District outside the four main towns. A target of 30% was suggested for Blandford (Forum and St. Mary) and Shaftesbury. A target of 25% was suggested for sites within the existing built-up area of Gillingham and Sturminster Newton, reflecting the lower land and property values in these towns (compared with the rest of the District) and the more limited 'residual values' available to fund both affordable housing and infrastructure. The study recognised that viability considerations are likely to be different on the proposed southern extension to the town (which is a greenfield site) and suggested that the Council should seek 35% on this site, subject to site based viability testing. The study also examined the viability of the Gillingham Southern Extension and suggested that 25% of the housing within the Strategic Site Allocation should be provided as affordable.	to Inspectors Question 2 Whole plan viability assessment
5/8/12	Policy 8	Page 102 Para 5.86	The Council will seek the provision of affordable housing in line with the percentages set out above, which, if achieved, would deliver 1,480-1,150 additional affordable homes in the four main towns by 2026.	Councils written response to Inspectors Question 2
5/8/13	Policy 8	Page 104 Para 5.97	In North Dorset, affordable housing should be provided on sites of eleven of more dwellings, but where this is not a feasible or viable option, the Council may permit provision off-site, provided that the housing on the alternative site can be delivered to meet local housing needs and will	Councils written response to Inspectors Question 2

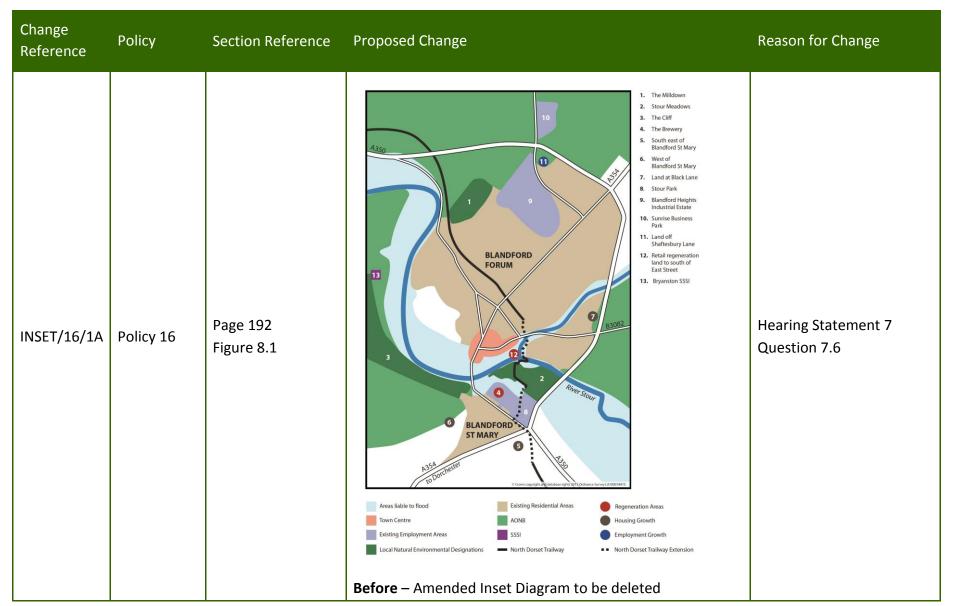
Change Reference	Policy	Section Reference	Proposed Change	Reason for Change
			contribute towards creating mixed, balanced communities. A financial contribution towards affordable housing provision is much less desirable, as suitable serviced land would still need to be found and the homes would still have to be delivered. The Council will, therefore only accept a financial contribution on sites of eleven or more dwellings where on- or off-site provision are not feasible or viable options.	
5/8/14	Policy 8	Page 104 Para 5.98	On such sites a commuted sum of broadly equivalent value will be sought to contribute towards off-site provision. The same approach will be taken on sites, which can only deliver a partial contribution towards the percentage of affordable housing being sought. For example: 40% affordable housing in a scheme of 3-11 dwellings would deliver one 4 affordable units on site (representing 33%36% of provision). The residual amount would be sought as a commuted sum of a broadly equivalent value as if the affordable housing were being provided on-site.	Councils written response to Inspectors Question 2
5/8/15	Policy 8	Page 105 Para 5.103	In order to focus provision on meeting needs, but also to give an element of flexibility in relation to the need for intermediate housing, which is likely to fluctuate over the plan period, the Council will aim to deliver between 70 and 85% of all new affordable housing in North Dorset over the plan period as social rented and / or affordable rented housing and the remaining 15 to 30% as intermediate	Councils written response to Inspectors Question 2

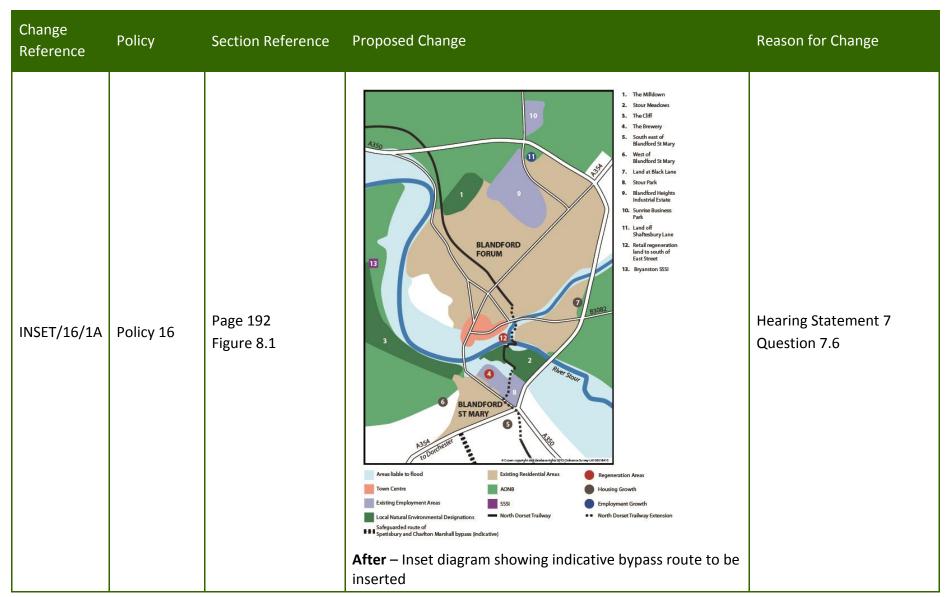
Change Reference	Policy	Section Reference	Proposed Change	Reason for Change
			housing.	
5/8/16	Policy 8	Page 106 New Para 8B	Vacant Building Credit The PPG makes clear that where a vacant building is brought back into use or is demolished and replaced by a new building, affordable housing contributions should only be required for any increase in floorspace. In such cases the Council will apply this 'vacant building credit' in accordance with national guidance.	Councils written response to Inspectors Question 2
5/8/17	Policy 8	Page 107 POLICY 8: AFFORDABLE HOUSING	All development Development that delivers three eleven or more net additional dwellings and which has a maximum combined gross floorspace of more than 1,000 square metres, including housing on mixed-use sites, will contribute to the provision of affordable housing. On schemes of six to ten dwellings and which have a maximum combined gross floor space of more than 500 square metres in designated rural areas (as defined by section 157(1) of the Housing Act 1985), including housing on mixed-use sites, financial contributions to the provision of affordable housing will be sought. Such development will contribute to the provision of affordable housing in the following proportions: a within the settlement boundary boundaries of	Councils written response to Inspectors Question 2 Whole plan viability assessment

Change Reference	Policy	Section Reference	Proposed Change	Reason for Change
			Gillingham and Sturminster Newton and within any urban extensions to these towns, 25%30% of the total number of dwellings will be affordable; and b within the settlement boundaries of Shaftesbury and Blandford (Forum and St. Mary) and within any urban extensions to these towns, southern extension to Gillingham 35%30% of the total number of dwellings will be affordable, subject to any site based assessments of viability; and c elsewhere in the District 40% of the total number of dwellings will be affordable.	
5/8/18	Policy 8	Page 107 POLICY 8: AFFORDABLE HOUSING	d to secure the maximum level of provision achievable at the time of the assessment; and	Consequential change
5/8/19	Policy 8	Page 108 POLICY 8: AFFORDABLE HOUSING	Within the District as a whole, 70 to 85% of all new affordable housing in the District will_should be provided as affordable rented and/or social rented housing. The with the remaining 15 to 30% should be provided as intermediate housing. As a starting point for site-based negotiations, the Council will seek a tenure split within this range on individual sites, but a different split may be	Councils written response to Inspectors Question 2 Whole plan viability assessment

Change Reference	Policy	Section Reference	Proposed Change	Reason for Change
			permitted if it can be justified by local circumstances or local needs. Where local market conditions would make affordable rent unaffordable for those in housing need in that area, the Council will seek the provision of social rented housing, subject to local viability considerations.	
7/13/18	Policy 13	Page 156 Footnote 198 (Footnote 210 in track changes SUD017)	In a Written Ministerial Statement dated 18 December 2014 the Government stated that SUDS should be incorporated in all new development of ten dwellings or more.	Hearing Statement Issue 5 Question 5.3
7/13/19	Policy 13	Page 160 POLICY 13: GREY INFRASTRUCTURE	A more sustainable approach to transport in North Dorset will be developed by: a supporting measures to manage demand in the Exeter to London corridor associated with the proposed growth at Gillingham, in particular measures to reduce the potential for increased trips on the A303; and b supporting measures to make more effective use of the existing route network including: improvements to traffic flows at 'pinch points' and key junctions; and schemes to improve environmental quality on busy routes or to improve road safety; and	Hearing Statement Issue 5 Question 5.3

Change Reference	Policy	Section Reference	Proposed Change	Reason for Change
7/13/20	Policy 13	Page 161 POLICY 13: GREY INFRASTRUCTURE	Sustainable drainage solutions appropriate to the development and underlying ground conditions should be incorporated into all new development of two-ten dwellings or more and connect with the overall surface water management approach for the area.	Hearing Statement Issue 5 Question 5.3





Change Reference	Policy	Section Reference	Proposed Change	Reason for Change
8/17/3	Policy 17	Page 198 Para 8.65	In Gillingham the Council will seek 30%25% affordable housing across the town and, but 35%25% will also be sought on the SSA site subject to viability testing.	Whole plan viability assessment
9/21/7	Policy 21	Page 237 Para 9.7	A neighbourhood plan is being produced for the town and the Neighbourhood Area covers the entire parished area of Gillingham, including the SSA site. The Local Plan Part 1 contains the strategic planning policy for the SSA, including the brief for the MPF. The Gillingham Neighbourhood Plan complements the strategic policy for the southern extension and has scope to provide planning policy on planning issues of a local nature. The Gillingham Neighbourhood Plan will need to be in general conformity with Policy 21 and all other policies in the Local Plan Part 1.	Hearing Statement Issue 8 Question 8.12
9/21/8	Policy 21	Page 253 Para 9.51	Policy 8 – Affordable Housing establishes that 35%25% of the total number of dwellings on the southern extension will be affordable, subject to any site-based assessments of viability. It also sets out the Council's approach to assessing viability and resolving viability disputes. The Master Plan Framework (and any subsequent planning applications) should seek to deliver 35%25% affordable housing, unless a lower proportion of affordable housing can be justified on the basis of a site-based assessment of viability.	Whole plan viability assessment
9/21/9	Policy 21	Page 264 POLICY 21: GILLINGHAM STRATEGIC SITE	o set out that a minimum of 35%25% of the total number of dwellings will be affordable, unless a different percentage can be justified on the basis of a site-based assessment of viability and agreed with	Whole plan viability assessment

Change Reference	Policy	Section Reference	Proposed Change	Reason for Change
		ALLOCATION	the Council; and	
10/29/17	Policy 29	Page 315 Para 10.169	For agricultural buildings over 500 square metres, the Council will not seek may not permit the retention and reuse of an existing buildings if as it considers these larger buildings to potentially have that the existing building has a harmful impact on their its surroundings or the wider landscape.	Hearing Statement Issue 6 Question 6.9
10/30/5	Policy 30	Page 323 Para 10.200	All existing employment sites in the countryside are located outside defined settlement boundaries where residential development is strictly controlled. Consequently, mixed use schemes or individual residential units will not be permitted on existing employment sites in the countryside unless the residential element forms part of a scheme for re-use under Policy 29 or is proposed as a permanent occupational dwelling in accordance with Policy 33.	Hearing Statement Issue 6 Question 6.5
11/IMP/13	Monitoring	Page 345 Para 11.4	The monitoring framework, in Figure 11.21 sets out:	Consequential change to reflect (11/IMP/16) below Hearing Statement Issue 4
11/IMP/14	Monitoring	Page 345 Para 11.6	The Outcomes presented in Figure 11.24 below relate to the objectives	Consequential change to reflect (11/IMP/16) below Hearing Statement Issue 4
11/IMP/15	Monitoring	Page 346	The Council also wishes to monitor whether the strategic	Consequential change to reflect (11/IMP/16) below

Change Reference	Policy	Section Reference	Proposed Change	Reason for Change
		Para 11.9	policies in the Local Plan Part 1 are delivering positive outcomes that benefit communities in North Dorset and consequently Table 11.1 Figure 11.2 includes a number of more local indicators.	Hearing Statement Issue 4
11/IMP/16	Monitoring	Page 347 New Para 1A after Para 11.12	The housing trajectory in Figure 11.1 shows an indicative rate of delivery of housing through the plan period. Figure 1.1: Proposed Housing Trajectory for insertion into the Local Plan Too Completions Annual target (280 dpa) Annual target (280 dpa)	Hearing Statement Issue 4 Question 4.7
11/IMP/17	Monitoring	Figure 11.1 Page 348	Number of planning applications approved <u>annually</u> contrary to Environment Agency advice	Hearing Statement Issue 12 Question 12.1

Change Reference	Policy	Section Reference	Proposed Change	Reason for Change
11/IMP/18	Monitoring	Figure 11.1 Page 348	Annual amount of housing development on previously developed land	Hearing Statement Issue 12 Question 12.1
11/IMP/19	Monitoring	Figure 11.1 Page 349	Number (or area) of new SSSIs designated per annum	Hearing Statement Issue 12 Question 12.1
11/IMP/20	Monitoring	Figure 11.1 Page 350	Number of new TPOs made per annum	Hearing Statement Issue 12 Question 12.1
11/IMP/21	Monitoring	Figure 11.1 Page 351	Annual distribution of new housing development across district	Hearing Statement Issue 12 Question 12.1
11/IMP/22	Monitoring	Figure 11.1 Page 351	% new development in main towns per annum	Hearing Statement Issue 12 Question 12.1
11/IMP/23	Monitoring	Figure 11.1 Page 351	Appropriate Amount of supply of housing land land maintained per annum Five-year 6 7	Hearing Statement Issue 12 Question 12.1
11/IMP/24	Monitoring	Figure 11.1 Page 351	Annual provision of employment land	Hearing Statement Issue 12 Question 12.1
11/IMP/25	Monitoring	Figure 11.1 Page 352	Annual amount of employment land lost to non- employment uses	Hearing Statement Issue 12 Question 12.1
11/IMP/26	Monitoring	Figure 11.1 Page 352	Annual amount of employment land developed per annum	Hearing Statement Issue 12 Question 12.1
11/IMP/27	Monitoring	Figure 11.1	Annual net commercial floorspace completions	Hearing Statement Issue 12 Question 12.1

Change Reference	Policy	Section Reference	Proposed Change	Reason for Change
		Page 352		
11/IMP/28	Monitoring	Figure 11.1 Page 352	Annual net industrial/ commercial floorspace completions within town centres	Hearing Statement Issue 12 Question 12.1
11/IMP/29	Monitoring	Figure 11.1 Page 352	Amount of primary town centre retail frontage lost per annum	Hearing Statement Issue 12 Question 12.1
11/IMP/30	Monitoring	Figure 11.1 Page 352	% and number of vacant premises in town centres <u>per</u> <u>annum</u>	Hearing Statement Issue 12 Question 12.1
11/IMP/31	Monitoring	Figure 11.1 Page 352	Amount of retail / main town centre uses floorspace allowed outside town centres per annum	Hearing Statement Issue 12 Question 12.1
11/IMP/32	Monitoring	Figure 11.1 Page 353	Amount of new development on previously developed land per annum	Hearing Statement Issue 12 Question 12.1
11/IMP/33	Monitoring	Figure 11.1 Page 355	Annual distribution of new development across district	Hearing Statement Issue 12 Question 12.1
11/IMP/34	Monitoring	Figure 11.1 Page 355	% new development in Stalbridge, the villages and the countryside per annum	Hearing Statement Issue 12 Question 12.1
11/IMP/35	Monitoring	Figure 11.1 Page 355	Number of dwellings granted planning permission on rural exception sites per annum	Hearing Statement Issue 12 Question 12.1
11/IMP/36	Monitoring	Figure 11.1 Page 356	Loss of agricultural land and buildings to other use <u>per</u> <u>annum</u>	Hearing Statement Issue 12 Question 12.1
11/IMP/37	Monitoring	Figure 11.1 Page 356	Provision of employment land per annum	Hearing Statement Issue 12 Question 12.1
11/IMP/38	Monitoring	Figure 11.1	Number of dwellings granted planning permission on rural	Hearing Statement Issue

Change Reference	Policy	Section Reference	Proposed Change	Reason for Change
		Page 356	exception sites per annum	12 Question 12.1
11/IMP/39	Monitoring	Figure 11.1 Page 356	Number of conversion of agricultural buildings to residential or other use per annum	Hearing Statement Issue 12 Question 12.1
11/IMP/40	Monitoring	Figure 11.1 Page 356	Number of neighbourhood plans adopted per annum	Hearing Statement Issue 12 Question 12.1
11/IMP/41	Monitoring	Figure 11.1 Page 357	Number of community facilities lost per annum	Hearing Statement Issue 12 Question 12.1
11/IMP/42	Monitoring	Figure 11.1 Page 358	Number of affordable homes approved per annum	Hearing Statement Issue 12 Question 12.1
11/IMP/43	Monitoring	Figure 11.1 Page 358	Proportions of 1/2 and 3/3+ bedroom dwellings granted planning permission per annum	Hearing Statement Issue 12 Question 12.1
11/IMP/44	Monitoring	Figure 11.1 Page 359	Number of schemes achieving green lights in Building for Life assessment per annum	Hearing Statement Issue 12 Question 12.1
11/IMP/45	Monitoring	Figure 11.1 Page 361	Travel plans secured for housing developments of 80+ dwellings per annum	Hearing Statement Issue 12 Question 12.1
11/IMP/46	Monitoring	Figure 11.1 Page 361	Number of housing developments of 80+ dwellings approved with a transportation related Section 106 planning obligation attached per annum	Hearing Statement Issue 12 Question 12.1
APP/D/6	Appendix D	Page 396 New Term for the Glossary	Local Green Space – Local Green Space designation is a way to provide special protection against development for green areas of particular importance to local communities. National policy and guidance on Local Green Space is set	Hearing Statement Issue 2 Question 2.6

Change Reference	Policy	Section Reference	Proposed Change	Reason for Change
			out in paragraphs 76 to 78 of the NPPF and paragraphs 37-005-20140306 to 37-022-20140306 of the PPG respectively.	