Page 1 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic Agenda item:

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# Roads and Rights of Way Committee

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# **Dorset County Council**

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Date of meeting	11 March 2011
Officer	Director for Environment
Subject of report	Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic
Executive summary	In response to an application to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic, this report considers the evidence relating to the status of the route.
Impact Assessment:	Equalities Impact Assessment: An Equalities Impact Assessment is not a material consideration in considering this application.
	<ul> <li>Use of Evidence:</li> <li>The applicant submitted documentary evidence in support of his application.</li> <li>Documentary evidence has been researched from sources such as the Dorset History Centre, and the National Archives.</li> <li>A full consultation exercise was carried out in January 2010, involving landowners, user groups, local councils, those affected and anyone who had already contacted Dorset County Council regarding this application. In addition notices explaining the application were erected on site.</li> <li>6 user evidence forms from users of the claimed route were submitted during the investigation.</li> <li>Any relevant evidence provided has been discussed in this report.</li> </ul>

Page 2 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

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	Budget/risk implications:		
	Any financial/risk implications arising from this application are not material considerations and should not be taken into account in determining the matter.		
Recommendations	That:		
	(a) The application be refused;		
	<ul> <li>(b) An order be made to modify the definitive map and statement of rights of way to record Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) as shown A – B – C – D – E – F – G – H – I on Drawing 10/04/1 as a restricted byway:</li> </ul>		
	(c) If the Order is unopposed, or if any objections are withdrawn, it be confirmed by the County Council without further reference to this Committee.		
Reasons for Recommendations	<ul> <li>(a) Subject to (b) below the byway open to all traffic claimed does not subsist nor can be reasonably alleged to subsist;</li> </ul>		
	(b) The analysis of the available evidence submitted and/or discovered demonstrates that the right of way claimed subsisted or could be reasonably alleged to subsist in respect of the claimed route as shown A – B – C – D – E – F – G – H – I on Drawing 10/04/1. However, the provisions of the Natural Environment and Rural Communities Act 2006 extinguished the public rights for motor powered vehicles and therefore an order should be made for a restricted byway over the claimed route; and		
	(c) The evidence shows that, on balance, the route claimed is a restricted byway. Accordingly, in the absence of objections the County Council can itself confirm the Order without submission to the Planning Inspectorate.		
Appendices	1 Drawing 10/04/1 2 Extracts from the		
	<ul> <li>Winfrith Newburgh Parish Survey map and schedule</li> <li>Coombe Keynes Parish Survey map and schedule</li> <li>Draft map 1955</li> <li>Provisional map 1964</li> <li>Special Review documents</li> <li>County Council notes regarding depiction of roads on the definitive map</li> <li>Special Review Committee decisions 29 and 21 November 1973</li> <li>Revised Draft map 1974</li> </ul>		

Page 3 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

	<ul> <li>Objections to showing Bridleway 9, Winfrith as a bridleway</li> </ul>
	<ul> <li>Mrs Baxter</li> </ul>
	<ul> <li>Mr Cox (for BR 5, Coombe Keynes also)</li> </ul>
	<ul> <li>Mr Green (for BR 5, Coombe Keynes also)</li> </ul>
	<ul> <li>Objections to showing Bridleway 5, Coombe</li> </ul>
	Keynes as a bridleway
	<ul> <li>Mrs Baxter</li> </ul>
4	Thomas Sparrow Estate plan 1768
5	Winfrith Newburgh Inclosure Award 1771/2 and
5	Map (John Sparrow Estate plan 1771)
0	Extracts from the
6	
	Winfrith Newburgh
	Coombe Keynes Tithe map and apportionment
7	Ordnance survey Maps – Extracts from
	• First Edition 1811 1":1 mile
	• First Edition 1888 6":1 mile sheets 48 SE & 49
	SW
	• First Edition 1898 1":1 mile
	• Second Edition 1902 25":1 mile – sheets 48.16
	and 49.13
	• 1906 1":1 mile
	• Edition of 1928 25":1 mile sheet 49.13
8	Other commercial mapping – extracts
	Careys map 1787
	Taylor's maps 1765 and 1795
	<ul> <li>Greenwoods' map 1826</li> </ul>
	<ul> <li>Plan of Newburgh Farm 1876</li> </ul>
	<ul> <li>Osmington to Lulworth Light Railway feasibility</li> </ul>
	survey map – 1898 Ordnance Survey 1":1 mile
	first edition (sheet 328)
	<ul> <li>George Richmond's map late 1800s</li> </ul>
	Gall & Inglis Visitor's map of Bournemouth early
	1900s
	<ul> <li>Bartholomew's Touring and Cycling maps 1911</li> </ul>
	& 1920
	<ul> <li>Bacon's Map of Dorsetshire 1920</li> </ul>
	Ministry of Transport map of Weymouth, Yeovil
	and Taunton 1923 1⁄2": 1 mile
	Geographia Map of Dorsetshire 1920s
	<ul> <li>Bartholomew's Touring and Cycling maps 1944</li> </ul>
	& 1951
9	Finance Act 1910 – extracts from
9	<ul> <li>Map sheets 48.16 &amp; 49.13</li> </ul>
	<ul> <li>Map sheets 48.16 &amp; 49.13</li> <li>Valuation book hereditaments 93, 199 &amp; 409</li> </ul>
40	
10	
11	Wareham Highway board minutes – extracts from
	• 30 April 1896
	• 11 June 1896

Page 4 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

	<ul> <li>12 User evidence <ul> <li>Table of user evidence</li> <li>Charts to show periods of use and numbers of users per year</li> </ul> </li> <li>13 Applicant's analysis of documentary evidence</li> </ul>	
Background Papers	The file of the Director for Environment (ref. RW/T368) Most of the historic maps referred to are in the custody of the Dorset History Centre, except for the Finance Act maps, which are at the National Archives, Kew	
Report Originator and Contact	Roger Bell Rights of Way Officer Tel: (01305) 221670 email: r.bell@dorsetcc.gov.uk	

Page 5 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

#### 1 Background

- 1.1 An application to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes to byway open to all traffic was made by Mr Martin Diamond (on behalf of the Trail Riders' Fellowship) on 1 June 2005.
- 1.2 In Winfrith Newburgh the claimed route is currently recorded as Bridleway 9 and commences at the end of the D52905 road at Claypits Farm, Claypits Lane in the parish of Winfrith at point A on Drawing 10/04/1. It runs eastwards along Claypits Lane, a double hedged lane, in an easterly direction for 280 metres and then crosses an open field for approximately 340 metres. The route again becomes a double hedged lane for approximately 540 metres and then passes through Newburgh Dairy farm buildings to point B, the parish boundary with Coombe Keynes.
- 1.3 In Coombe Keynes the claimed route is currently recorded as Bridleway 5 and commences from the parish boundary with Winfrith Newburgh, just to the east of Newburgh Dairy, at point B. The route runs along the northern edge of the field for 300 metres then enters Coombe Wood at point C and then crosses a wide forestry track and turns south east at point D and continues through the woodland on a well defined track with banks on either side to point E. The claimed route turns again, north east to the edge of the wood at point F and then emerges into adjacent fields. The route follows the outside of the wood, south east along the edge of the field, to point G and then passes through a gap into the next field and follows the field headland north east to point H and generally east to its junction with the B3071 Wool to Lulworth Camp Road at a gate at point I.
- 1.4 The surrounding land and the claimed route are owned by The Weld Estate.
- 2 **Law**

#### Wildlife and Countryside Act 1981

- 2.1 Section 53 of the Wildlife and Countryside Act 1981 requires that the County Council keep the definitive map and statement under continuous review and in certain circumstances to modify them. These circumstances include the discovery of evidence which shows that a right of way not shown in the definitive map and statement subsists or is reasonably alleged to subsist or that a highway shown on the definitive map and statement as a highway of a particular description ought to be there shown as a highway of a different description.
- 2.2 Section 53 of the Act also allows any person to apply to the County Council for an order to modify the definitive map and statement of public rights of way in consequence of the occurrence of certain events. One such event would be the discovery by the authority of evidence which, when considered with all other relevant evidence available to them, shows that a highway shown on the definitive map and statement as a highway of a particular description ought to be shown as a highway of a different description.

Page 6 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

- 2.3 The Committee must take into account all relevant evidence. They cannot take into account any irrelevant considerations such as desirability, suitability and safety.
- 2.4 The County Council must make a modification order to alter the status of a route on the definitive map and statement if the balance of evidence shows that a highway shown in the map and statement ought to be shown as a highway of a different description.
- 2.5 An order can be confirmed only if, on the balance of probability, it is shown that the route as described in the order does exist.
- 2.6 Where an objection has been made to an order, the County Council is unable itself to confirm the order but may forward it to the Secretary of State for confirmation. Where there is no objection, the County Council can itself confirm the order, provided that the criterion for confirmation is met.

#### Highways Act 1980

- 2.7 Section 31 of the Highways Act 1980 says that where a way has been used by the public as of right for a full period of 20 years it is deemed to have been dedicated as highway unless there is sufficient evidence that there was no intention during that period to dedicate it. The 20 year period is counted back from when the right of the public to use the way is brought into question.
  - (a) 'As of right' in this context means without force, without secrecy and without obtaining permission.
  - (b) A right to use a way is brought into question when the public's right to use it is challenged in such a way that they are apprised of the challenge and have a reasonable opportunity of meeting it. This may be by locking a gate or putting up a notice denying the existence of a public right of way.
    - (i) In the case of Godmanchester v SSEFRA [2007] the House of Lords endorsed the interpretation of the law as stated by Denning LJ (as he was then) in Fairey vSouthampton County Council [1956] 2 QB 439. He said: "In order for there to be 'sufficient evidence that there was no intention' to dedicate the way, there must be evidence of some overt acts on the part of the landowner such as to show the public at large – the public who used the path, in this case the villagers – that he had no intention to dedicate."
- 2.8 The common law may be relevant if Section 31 of the Highways Act cannot be applied. The common law test is that the public must have used the route 'as of right' for long enough to have alerted the owner, whoever he may be, that they considered it to be a public right of way and the owner did nothing to tell them that it is not. There is no set time period under the common law.

Page 7 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

- 2.9 Section 31(6) of the Highways Act 1980 permits landowners to deposit with the Council a map and statement indicating what ways over the land (if any) he admits to having been dedicated as highways. A statutory declaration can be made at intervals of not more than 10 years stating no additional ways have been dedicated since the date of the deposit. In the absence of proof to the contrary, this is sufficient to establish that no further ways have been dedicated. Prior to the Highways Act 1980 a similar facility was available under the Rights of Way Act 1932 and the Highways Act 1959.
- 2.10 Section 32 of the Highways Act 1980 says that the Committee must take into consideration any map, plan or history of the locality. Documents produced by government officials for statutory purposes such as to comply with legislation or for the purpose of taxation, will carry more evidential weight than, for instance, maps produced for tourists.

#### Natural Environment and Rural Communities Act 2006

2.11 Section 67 of the Natural Environment and Rural Communities Act 2006 (NERC) extinguishes (subject to certain exceptions) unrecorded rights of way for mechanically propelled vehicles. Where it is found that a route was historically a public vehicular route before NERC, that route may be recorded as a restricted byway rather than a byway open to all traffic.

#### Finance Act 1910

- 2.12 The Finance Act 1910 required the Commissioners of Inland Revenue to cause a valuation of "all land in the United Kingdom" and plans were prepared identifying the different areas of valuation. In arriving at these valuations certain deductions were allowed, including deductions for the existence of public rights of way.
- 2.13 Public 'fenced' roads were generally excluded from the valuation. Where roads passed through, for example a large field and were unfenced, they would be included in the valuation and a deduction would be made in respect of the public right of way.

#### Human Rights Act 1998

- 2.14 The Human Rights Act 1998 incorporates into UK law certain provisions of the European Convention on Human Rights. Under Section 6(1) of the Act, it is unlawful for a public authority to act in a way which is incompatible with a convention right. A person who claims that a public authority has acted (or proposes to act) in a way which is made unlawful by Section 6(1) and that he is (or would be) a victim of the unlawful act, may bring proceedings against the authority under the Act in the appropriate court or tribunal, or may rely on the convention right or rights concerned in any legal proceedings.
  - (a) Article 8 of the European Convention, the Right to Respect for Private and Family Life provides that:
    - (i) Everyone has the right to respect for his private and family life, his home and his correspondence.

Page 8 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

- (ii) There shall be no interference by a public authority with the exercise of this right except such as is in accordance with the law and is necessary in a democratic society in the interests of national security, public safety or the economic wellbeing of the country, for the prevention of disorder or crime, for the protection of health or morals or for the protection of the rights and freedoms of others.
- (b) Article 1 of the First Protocol provides that:

Every natural or legal person is entitled to the peaceful enjoyment of his possessions. No one shall be deprived of his possessions except in the public interest and subject to the conditions provided for by law and by the general principles of international law.

# 3 **Documentary evidence**

#### Parish Survey and Definitive Map and Statement (Appendix2)

- 3.1 The National Parks and Access to the Countryside Act 1949 required the County Council as "Surveying Authority" to compile the record of the public rights of way network and the District and Parish Councils were consulted to provide the County Council with information for the purposes of the survey.
- 3.2 The **Winfrith Newburgh Parish Survey** map at a scale of 1:10560 and accompanying schedules were submitted to the County Council in June 1951.
  - (a) The map shows the routes surveyed as public rights of way coloured red and annotated alongside, also in red. However, the claimed route, Claypits Lane, is indicated by green colouring and numbered 13.
  - (b) Most of the schedules are dated 1950 or are undated.
  - (c) The schedule for No. 13, however, is dated 1 December 1954, and is in a different format, on a printed County Council form. It states that "Path Section No. 13" is a CRB (public carriage or cart road mainly used as a bridleway) and is described under the heading "Condition of Path" that the route is "Fit for vehicular traffic".
  - (d) A letter dated 2 December 1954 from the County Planning Officer to the Clerk of Winfrith Newburgh Parish Council states, "I have to inform you that I have added a CRB to your Survey, for continuity purposes from: The County road South of Rushpond eastwards to the Coombe Keynes Parish boundary. This CRB is known as Claypit Lane, and was erroneously assumed to be a county road."
- 3.3 The **Coombe Keynes Parish survey** map at a scale of 1:10560 shows the claimed route indicated by green colouring and numbered IV (4). It is not dated.

Page 9 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

- (a) The schedule for path 4 is in a similar format to that for CRB 13, Winfrith Newburgh. It is again categorised as a 'CRB' and its condition is described as "poor through Coombe Wood". It is also indicated that it had been ploughed "at western end".
- (b) The schedule is dated "Parish Meeting 10 November 1954".
- 3.4 There were various maps produced by the County Council leading up to the current definitive map, which was sealed in 1989.
- 3.5 The **draft map** for the south east area 1955 shows the claimed route as a green pecked line in both parishes and extending further west along what it now unclassified road, as a RUPP (Road used as public path). It is numbered 13 in Winfrith Newburgh and 4 in Coombe Keynes in green alongside.
  - (a) However, in June 1958 the County Council's National Parks Sub-Committee recommended that "the designation of 'Public Carriage or Cart road or Green (unmettalled) Lanes mainly used as (i) Footpath (C.R.F.) or (ii) Bridleway (C.R.B.) ....caused a considerable amount of confusion as to the right of way which the public could claim and that as the County Council were required under the provisions of the National Parks and Access to the Countryside Act 1949, to establish the public rights on footpaths and bridleways only, references to any other uses should be omitted".
- 3.6 As a consequence of this decision the **provisional map** 1964 shows the claimed route coloured green as a bridleway and numbered 9 in Winfrith and 5 in Coombe Keynes. At the western end by Claypits Farm (point A on Drawing 10/04/1) a pencil annotation indicates "C/R" with an arrow, presumably indicating the extent of the county road.
- 3.7 A letter responding to a representative of the Ramblers' Association dated 3 December 1965 refers to "A short section measuring approximately one quarter of a mile at the western end of BR.9 Winfrith, is maintained as a County Road and the remainder of the path and the whole of BR.5, Coombe Keynes, used to be County Roads which are now used only as bridleways".
- 3.8 On the first definitive map 1967 and the revised draft map 1974 the claimed route is shown as Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes.

# Special Review of rights of way (Appendix 3)

- 3.9 At the Review, following the first definitive map, the County Council recognised that various routes were "shown as roads on the rights of way map, but because of their narrow widths or for other reasons" were "suitable only as bridleways or footpaths".
  - (a) One of the two routes identified was "the whole of BR 5, Claypits Lane, from MR. 815848 - 841845". This actually refers to the continuous route formed by both Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes and shown between points A to I on Drawing 10/04/1).

Page 10 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

- 3.10 Conversely, it was also recognised that various sections of metalled roads were "shown as bridleways on the definitive map and should be deleted from the rights of way record".
  - (a) One of the two routes identified was "Claypits Lane part of Bridleway 9 for a total distance of 0.21 mile as far as M.R. 815848". This refers to the western end of Claypits Lane currently on the List of Streets west of point A.
- 3.11 At the Special Review the new evidence concerning the existing **Bridleway 9**, **Winfrith Newburgh**, supporting its upgrading to RUPP status states "The first field east of Claypit Lane has been ploughed, is now pasture and the old road lost. But the line can still be seen. In dry weather the whole section should be passable in an ordinary motor vehicle. The way would make an alterative route between Winfrith and Coombe Keynes and has been entered on the OS map as a suggested byway".
  - (a) On 29 November 1973 the Special Review Committee decided to "retain as a bridleway- public vehicular rights not shown to exist over this way and furthermore the path is unsuitable for public vehicular use."
- 3.12 Similarly, evidence concerning the existing **Bridleway 5**, **Coombe Keynes**, supporting its upgrading to RUPP status was also considered. The précis stated "This section formed part of an old road connecting Winfrith, Coombe Keynes, Highwood and East Stoke. The track varies in width along the route between 8' and 12'. The formation width in places is up to 40'. The whole length is passable to traffic although only farm traffic could negotiate the boggy 150 yards of Claypits Lane east of the County Road and the deeply rutted section through Coombe Wood. The section has been entered on the OS map as a proposed byway".
  - (a) On 21 November 1973 the Special Review Committee decided to "retain as a bridleway – no evidence of public vehicular use or rights existing over the way."
- 3.13 The revised draft map therefore shows the route as a bridleway with a solid green line, although the Ordnance Survey base map used also shows it with green pecked line, which is visible alongside as the printing process showing the green lines as bridleways displaced them slightly to the north east.
- 3.14 The revised draft map was sealed in December 1974 and published for comment.
- 3.15 Objections were received in respect of Bridleway 9, Winfrith Newburgh from Mrs M Baxter, Dorset Rights of Way Group, Mr D E Cox and Mr A Green. They objected to the route being shown as bridleway, saying that it should be reclassified as a byway.

Page 11 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

- (a) Mrs Baxter gives her grounds for objection as "That it is liable to be ploughed up" and quoted from Lord Sandford in an official Report of the Committee on the Highways Bill 28 April 1971, which said that an objection could be based on the argument that "that particular way should not be made liable to plough
- (b) Mr Cox states that his grounds for objection are "Shown clearly as Roads in Os 1811 edition. Continuation of BOAT Route from Abbotsbury via POxwell. The connecting road stub from BR 9 at W. end lacks any status classification".
- (c) Mr Green states his grounds for objection as "This route is shown on the first edition O/S 1" map as a road i.e. 1811 1" O/S map" and "The route is a lane known as "Claypits Lane" in Winfrith Newburgh".
- 3.16 Objections were received in respect of Bridleway 5, Coombe Keynes, again from Mrs M Baxter, Dorset Rights of Way Group, Mr D E Cox and Mr A Green. They objected to the route being shown as a bridleway, saying that it should be a byway.
  - (a) Mrs Baxter's reasons are as paragraph 3.15 (a) above.
  - (b) Mr Cox's reasons are as paragraph 3.15 (b) above.
  - (c) Mr Green's reasons are as paragraph 3.15 (c) above.
- 3.17 However, the Special Review was abandoned before its completion in the parishes of Winfrith Newburgh and Coombe Keynes. Therefore the Special Review claims for re-classification, arising from objections to the revised draft map, were not pursued. Other claims, which were not the subject of objections, were accepted and the changes recorded on the next definitive map in 1989 (the current definitive map).
- 3.18 Therefore the claimed reclassification of the bridleways to byways open to all traffic was not investigated further.

#### Thomas Sparrow Estate Plan (Appendix 4)

- 3.19 The **1768 Thomas Sparrow Estate Plan** shows parcels of land held by the Weld Family before the later Inclosure award. The explanation or key to the plans includes "Roads Retained" which are shown by parallel pecked lines, "Roads Rejected" indicated by a heavier single pecked line and "Foot paths".
  - (a) The Winfrith sheet shows part of the claimed route clearly as a 'retained road', starting at Winfrith and continuing past a clay pit (just east of point A on Drawing 10/04/1) and continuing east through Knighton Field and alongside the northern hedge line of the next three fields, through gaps in the field boundaries.

Page 12 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

- (b) The Coombe Wood sheet shows the claimed route, again as a 'retained road', continuing east in Coombe Keynes along the northern boundary of the field named 'Twenty-five Acres' and through 'Coomb Wood' and has the wording "Road from Winfrith to the Coombe Wood".
- (c) Another sheet east of Coombe Wood shows the claimed route continuing south east alongside the bottom south west field boundary of 'Broad Close' field and then into 'Trenley Bottom' field and alongside its north eastern boundary before passing through the northern side of a plot showing a house and orchard to its junction with the road (now the B3071 Newtown Hill).

#### Inclosure award (Appendix 5)

- 3.20 The **Coombe Keynes Inclosure Award 1761** does not mention the claimed route.
- 3.21 The **Winfrith Newburgh Inclosure Award 1771** under the heading "Publick Roads" states "The road leading from the Parish to Coombe wood from the Crown Inn thro' Clay Street". The Crown Inn was located in School Lane, Winfrith in the 1841 census and Clay Street may have been 'Clay Pit lane', mentioned in the 1861 census as having only one property registered along its length.
- 3.22 The **1771 John Sparrow Lulworth Castle Estate Map** is recognised as the enclosure map for Winfrith by Kain, Chapman and Oliver in "The Enclosure maps of England and Wales 1595 1918" (Cambridge University Press, 2004) and so for the purpose of this report it will be recognised as such.
  - (a) On the Winfrith plan the claimed route is shown clearly as an east to west route between hedge boundaries or with single dotted lines inside a hedge or with double dotted lines, however the Coombe wood plan shows no route on the line claimed.
  - (b) The plan showing 'Westwood and Belhuse Farms' shows an area to the east of the Winfrith plan and includes Coombe Wood. The claimed route is not shown except for a short section dissecting the wood from east to west between fields named as Eighteen Acres and Barn Close.
  - (c) Another sheet east of Coombe Wood does not show the claimed route.
- 3.23 The **Winfrith Newburgh and Wool Award 1838** does not mention the route.

#### Tithe Map & Apportionments (Appendix 6)

3.24 The **1839 Winfrith Newburgh and West Lulworth Tithe Map** shows the western part of the claimed route, past point B (on Drawing 10/04/1), just into Coombe Keynes parish, coloured the same as other routes on the map. It is shown between boundaries or with double pecked lines or bounded by a field boundary and a pecked line on one side. The pecked line indicates an unfenced route.

Page 13 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

- (a) The **apportionment** does not mention the claimed route.
- 3.25 The **1840 Coombe Keynes Tithe map** overlaps with the route shown on the Winfrith Tithe map annotated "From Winfrith Newburgh" and shows the claimed route extending east and south east coloured the same as other routes on the map. It is marked with the number 32 in several places along its length.
  - (a) The **apportionment** describes this route as "The Drove", its state of cultivation as "Rough Pasture" and that it measured 4 acres and 15 perches.

#### Ordnance Survey Maps (Appendix 7)

- 3.26 The **First Edition Ordnance Survey map 1811** at a scale of **1**" **to mile** shows a route similar to the claimed route.
- 3.27 **The First Edition (**no contours) **Ordnance Survey map 1888** at a scale of **6":1 mile** (1:10560), sheet XLVIII SE shows the western part of the claimed route from Winfrith along Claypits Lane in to open fields. There are 2 possible gates or banks along the route, each indicated by a line across the route.
- 3.28 The **First Edition (**no contours) **Ordnance survey map 1888** at a scale of **6":1 mile** (1:10560), Sheet XLIX SW shows the eastern part of the claimed route from Coombe Wood to the road at Coombe Keynes. There are 5 possible gates or banks along the route.
- 3.29 The **First Edition Ordnance Survey 1898** at a scale of **1":1 mile** shows the whole of the claimed route as a 'Minor Road'.
- 3.30 The **Second Edition Ordnance Survey map 1902** at a scale of **25":1 mile** (1:2500) shows the whole of the claimed route on sheets 48.16 and 49.13 as on the smaller scale 6" maps. There are 7 possible points where gates or banks are shown.
- 3.31 The **Ordnance Survey Map 1906** at a scale of **1":1 mile** shows the claimed route as a fenced and unfenced unmetalled road.
- 3.32 The **Ordnance Survey map Edition of 1928 at a** scale of **25":1 mile** (1:2500) shows the eastern part of the claimed route on sheet 49.13. There are 5 possible gates or banks along the route.
- 3.33 Ordnance Survey maps are not conclusive of public status but show physical characteristics on the ground at the date of the map.

#### Other Commercial mapping (Appendix 8)

- 3.34 **Carey's Map 1787** (small scale) shows a route from Winfrith to Coombe Keynes, however, the route shown is a straighter route than that claimed.
- 3.35 **Taylor's Map 1765 & 1795** both show a route going east –west through Coombe Wood but this does not appears to be on the line of the claimed route.

Page 14 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

- 3.36 **C & J Greenwood Map of Dorset 1826** shows a track with double pecked lines on a similar line to claimed route. Where the path enters "Comb Wood" there is a join in the map sheets, which are slightly offset. The route continues as double pecked lines through the wood and to the east of the wood but it deviates from the claimed route where it passes to the south of a building before it reaches the road at Coombe Keynes.
- 3.37 **Plan of Newburgh Farm 1876** shows only part of the claimed route. It has writing at either end of the coloured route. The west end states "from Winfrith" and the left end states "to Coombe Keynes".
- 3.38 The map used to show the proposed railway route for the **Osmington to Lulworth Light Railway feasibility survey** was the **1898** Ordnance Survey 1":1 mile first edition (sheet 328) and it shows the whole of the claimed route as on the 1898 map mentioned in 3.29 above but the key refers to it as an 'unmetalled road'.
- 3.39 **George Richmond's map** (Reduced Ordnance Survey around Wimborne) (small scale) published in the late 1800s, shows the claimed route towards Coombe Keynes but turning south towards "Newton" at its eastern end.
- 3.40 **Gall and Inglis Visitor's Map of Bournemouth early 1900's** shows the claimed route as Richmond's map, turning south at its eastern end.
- 3.41 **Bartholomew's Touring & Cycling Maps 1911 and 1920** show the claimed route as an uncoloured road and the key says that "uncoloured roads are inferior and not to be recommended".
- 3.42 **Bacons Map of Dorsetshire 1920** shows the claimed route on a similar line as an 'other road'.
- 3.43 The **Ministry of Transport road map of Weymouth, Yeovil and Taunton 1923,** scale ½":1 mile shows the claimed route as an 'other road'.
- 3.44 **The Geographia map of Dorsetshire 1920s** shows most of the route, with the words "Coombe Wood" obscuring the eastern end of route. The route is noted as an "Other road".
- 3.45 **Bartholomew's Touring & Cycling Maps 1944 and 1951** show the claimed route as a "Serviceable Road".

#### **1910 Finance Act (Appendix 9)**

- 3.46 The path is clearly shown on the Ordnance Survey 1902 base map, sheets 48.16 and 49.13 at a scale of 1:2500, which was used for valuation purposes. The claimed route is not excluded for valuation purposes, except for a short section in Hereditament 212 between point A at Claypits Farm eastwards to a point near the pond. It then passes through Hereditaments 93, 199, 418 and 409. In the accompanying valuation book: -
  - (a) For Hereditament 93, Winfrith (split into four parcels) there is a deduction for the landowner of £100 for public rights of way.

Page 15 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

- (b) For Hereditament 199, Winfrith (split into 5 parcels) there is a deduction for the landowner of £50 for public rights of way.
- (c) For Hereditament 409, Coombe Keynes (split into 4 parcels) there is a deduction for the landowner of £100 for public rights of way.
- (d) For Hereditament 418, Coombe Keynes (split into 9 parcels) there are no deductions for the landowner for public rights of way.

#### Ordnance Survey Boundary Sketch Map (Appendix 10)

3.47 The Ordnance Survey Boundary Sketch map for the parishes of Coombe Keynes, East Lulworth and West Lulworth 1886 at a scale of 12 chains to 1 inch shows the claimed route as parallel solid lines crossing the parish boundary.

# Wareham Highway Board minutes (Appendix 11)

- 3.48 The Wareham Highway Board minutes dated 30 April 1896, report that "The Clerk read a letter from the Winfrith parish council respecting Coombe Wood Road. The Surveyor was instructed to inspect this road & report at the next meeting".
- 3.49 The minutes dated 11 June 1896 say that "The Surveyor reported back he had inspected the road complained of by the Parish Council in company with Mr Hooper & recommended that a drain should be relaid & the side ditches taken out. This was ordered to be done".

#### **Deposit by Weld Estate**

- 3.50 In 1994 the Weld Estate completed a Statement and Plan showing the highways admitted under Section 31(6) of the Highways Act 1980 (refer to paragraph 2.9 above).
- 3.51 The claimed route was shown coloured green as a bridleway on the map accompanying the deposit.
- 3.52 There is no record of a statutory declaration stating that no additional ways over the land delineated on the map have been dedicated as a highway since the date of the deposit. Under Section 31 (6) such a declaration would be sufficient evidence to negative the intention of the owner to dedicate any such additional way as a highway, including admitting that an existing recorded public right of way has higher rights.
- 3.53 The Weld Estate completed a further deposit in 2005, again showing the claimed route as a bridleway. There is no record of a statutory declaration being deposited to date.

#### 4 User evidence (Appendix 12)

4.1 Written forms of evidence submitted by users of the way are located within the file of the Director of Environment, Ref.T368.

Page 16 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

- 4.2 A summary of all the user evidence forms received and a bar chart showing their periods of use is included at Appendix 12. All the forms have the description of the route already printed, but each witness has completed and signed a map indicating that the clamed route is the one they have used.
- 4.3 There were six user evidence forms completed. All six used the claimed route on motor cycles.
- 4.4 All of the witnesses have stated that the gates were left open or were not locked, that they were never challenged when using the route and that they were aware of workers on the farms seeing them.
- 4.5 They all state that the purpose of use was pleasure. Three users saw walkers, horse riders and other motor cyclists when on the claimed route. The other three users only saw motor cyclists.
- 4.6 Evidence of use for a period of over 20 years between 1986 and 2006 inclusive has been submitted.

#### 5 Additional evidence in support of the application

- 5.1 The applicant submitted a list of maps and photocopies of extracts and stated in the introduction to the document supporting the claim that "This document supports the TRF's DMMO claim for byway status on a route in the Parishes of Winfrith Newburgh and Coombe Keynes." The applicant adds that "No evidence has been found to indicate this road has ever been stopped up. Thus on the basis of the evidence presented.....the TRF believes the route should today be a byway".
- 5.2 Under the heading 'Background to Selected Documentary Evidence' the TRF expands on the evidence from **Bartholomew's Maps** used for the claim as follows:
  - (a) "For many years there was an active partnership between Bartholomew Maps and the Cyclists Touring Club (CTC). The CTC supplied information on the roads that could be used by cyclists and the condition of those roads."
  - (b) A member of the CTC states that "At the beginning of this relationship, few roads would have been tarmac. "Good" would have mostly comprised plain macadam. It is open to conjecture how bad a road could have been to still be classified "passable" but from accounts of the time it would have been the kind of farm track where a modern motorist would want a four-wheel-drive –i.e. pretty rough, and/or muddy".

Page 17 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

- (c) The Case 'Commission for New Towns v JJ Gallagher Limited' "Gives some weight to Bartholomew's maps as an aid to proving the existence of a public carriageway. The Judge (Mr Justice Neuberger) said "The implication of the demarcation of Beoley Lane on these maps appears to me to be that they are public carriageways..... the indication in the description of the uncoloured roads is that they can lawfully be used by cyclists which, as at 1901 and 1911, would have meant that they are public carriageways." "
- 5.3 The applicant's '**Analysis of Documentary Evidence'** submitted with the application can be viewed at Appendix 13.
  - (a) "The **Winfrith Newburgh Inclosure award 1771** states that this road went from the Crown Inn in the village, along Clay Street (now Clay Pits Lane) to Coombe Wood".
  - (b) **Sparrow's maps of the Weld Estate 1768 & 1770** "shows the claimed route leading out of the village in an easterly direction and is indicated as "To Coombe".
  - (c) The **Winfrith Newburgh Tithe Map 1839** is discussed and states that it "shows the entire length of the claimed route as unapportioned and in same manner as today's other public roads. It is indicated as "To Coombe Keynes" ".
  - (d) The **Plan of Newburgh Farm 1876 & 1887** "shows this road as "From Winfrith" and "To Coombe Keynes".
  - (e) The applicant then analyses commercial maps that were available:
    - (i) **John Carey's map of Dorset** (date not given) "shows the claimed route as a road".
    - (ii) First Edition Ordnance Survey Map 1811 "is a quality, coloured and detailed map showing roads. The claimed route is clearly shown".
    - (iii) The **Ordnance Survey sheet 328, dated 1898**, "From the Osmington Lulworth Light Railway feasibility survey, clearly shows the claimed route as an unmetalled road".
    - (iv) George Richmond's map "shows the claimed route as a road. However on this map the route turns to the south prior to the village of Coombe Keynes".
    - (v) The **Ordnance Survey** 1<sup>st</sup> **Edition** 1" map **1898** shows the claimed route as a Minor road".
    - (vi) The **Second Edition 2<sup>nd</sup> 1" map (coloured) 1906** "shows the claimed route as part 3<sup>rd</sup> class road and part unmetalled road at the eastern end".

Page 18 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

- (vii) The **Ministry of Transport Road Map 1923** "shows the claimed route as "other roads".
- (viii) The Second Edition 6" and 25" 2<sup>nd</sup> Edition Ordnance Survey maps "show the claimed route in full and the route is not classified as a Bridle Road or Footpath".
- (ix) 6 small scale maps contained in a book at the Dorset History Centre (Reference DC/BTB:R5) clearly show the route. The full list and transcript can be seen in Appendix 15. The applicant states that "Many of these maps depict only significant roads with no private roads or public ways of a lesser status shown, indicating "Winfrith Drove was public road of some importance".
- (x) Bartholomew's Tourist & Cyclists map Sheet 34 1911 "shows the route in full with status of inferior road....Inferior roads are classified by Bartholomew's as "Unsuitable for Cyclists". The CTC's input....and Neuberger J's comments [see paragraph 5.2].... means this map is an indication of the route as a public carriageway".
- (xi) Bartholomew's Tourist & Cyclists map Sheet 34 1920 "shows the route in full with status of indifferent road ......therefore of inferior quality".
- (xii) **Bartholomew's** Tourist & Cyclists map Sheet 4 (½":1 mile) **1944** "shows the route in full with status of serviceable road...... therefore of inferior quality".
- (xiii) **Bartholomew's** Tourist & Cyclists map (½":1 mile) **1951** again "shows the claimed route in full as a "Serviceable road". This is the third status of four, with the last being "Other roads and tracks".
- (xiv) The **Geographia road map 1920s** "shows Winfrith Drove as a minor road".
- (f) "In summary, there is a weight of evidence to indicate it is more likely that this route carries public carriageway rights rather than lesser rights" they go on to say " therefore we believe there is evidence to support our claim that this road carries vehicular rights".
- 5.4 Mr R L who responded on behalf of the **Open Spaces Society** on 1 February 2010, states that this claimed lane in 1972/3 was "open and usable for both farm and public use from one end to the other, and I have seen riders and equestrian drivers using it, recalling an incident where the former gave way to the latter" [at point F on Drawing 10/04/1] "beside Coombe Wood......There we[re] no prohibition notices. ...The application, having been made after 20 January 2005, is for restricted usage which would be consistent with past use as a lane and cart-track. It is shown as such on historic maps. I support the application for a restricted byway".

Page 19 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

#### 6 Evidence opposing the application

- 6.1 Mr B L G wrote soon after the application was submitted, on 1 August 2005. He opposes "this amendment most strongly. This route runs through the middle of a large dairy complex and also is routed through arable and grassland fields.... the noise and disruption caused by motorcycles would be most detrimental. ....The route also runs through forestry land on which we have shooting rights and obviously the presence of motorbikes would be detrimental to that operation".
- 6.2 Mr R & Mrs P D wrote on 17 December 2005 opposing the application. They commented that:
  - (a) Many of the tracks are too narrow for motorised vehicles.
  - (b) There would be an increase in pollution, in respect of noise and carbon emissions.
  - (c) Any development which is likely to discourage visitors is detrimental as tourism is vital to the economy of Dorset.
  - (d) Although some users of off-road vehicles may be responsible, many are not and this would create " churned up mud".
- 6.3 Mr & Mrs D S D wrote on 17 December 2005 stating their opposition to the application. They comment that, "allowing 4 wheel drive vehicles, trail bikes etc to use our peaceful bridleways":
  - (a) Would cause distress to residents and wildlife.
  - (b) Would greatly damage the tourist industry.
- 6.4 A letter from the Parish Council of Coombe Keynes on 26 December 2005, stated that "this parish considers the proposal to be against the interest of residents".
- 6.5 Mr P J wrote on 24 January 2006 to "to offer in evidence that I have walked the bridleways.... [including the claimed route]....on a very frequent basis.... for the past fifteen years. During this time my observations are that they have been used only by walkers and horse riders, and agricultural estate vehicles getting access to adjoining fields and woods".
- 6.6 Mr D & H W wrote on 9 June 2006 that "we feel very strongly that the bridleways around Winfrith should not be opened to engined vehicles". They raise health and safety issues, including the noise and damage to the surface "if this bridleway is opened to all traffic".

Page 20 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

- 6.7 Following the consultation exercise Mr P J wrote on 25 January 2010 stating that "For the last twenty years I have walked parts of BR 5 several times per week, sometimes more than once a day and much of BR 13.....on a regular but less frequent basis. During this time I have only ever seen these routes properly used by walkers and horse riders......These uses are consistent the designation of these routes as bridleways and not indicative of byways open to all traffic".
- 6.8 A letter from the Ramblers' Association dated 26 January 2010 states their opposition in principle "to the use of mechanically propelled vehicles in the countryside for leisure activities particularly on naturally surfaced routes that are liable to damage from such traffic".
  - (a) The Ramblers' Association' letter referred to several claimed routes. They submitted no evidence in support of this application but state that, "If such evidence is revealed and orders to modify the routes to a byway open to all traffic are made and subsequently confirmed it is strongly urged that the Council make Traffic Regulation Orders prohibiting their use by mechanically propelled vehicles".
- 6.9 Mrs J M wrote as Rights of Way Liaison Officer for Coombe Keynes on 2 March 2010 to report the outcome of a recent Parish meeting. She reported that "many residents present all unanimously objected to any future change of use of Bridleway 9 Winfrith & Bridleway 5 Coombe Keynes. The longest standing residents of our village ...all agree that they know it to be an agricultural track used by the landowner's farm implements, party going through Coombe Wood & across open fields often fill of cows, maize or corn. At no time has it been used by the general public as a motorised through way".
- 6.10 A H emailed on 12 March 2010 and states that he has "walked and led walks in this area....over 25 years" and can confirm that the claimed route has never been a road.
- 6.11 Mr R & P D wrote on 30 March 2010 stating that Bridleway 5, Coombe Keynes "we use regularly to walk dogs and for relaxation. As a bridleway it is much used by horses and consequently gets chewed up in the wet. Additional vehicular use would make this significantly worse".
- 6.12 West Lulworth Parish Council wrote on 20 April 2010 to say that "What little knowledge the Council has of this path would indicate that it would be impassable to motor vehicles in Winter due to ground conditions, and would be better left as a bridleway".

# The Weld Estate

- 6.13 The Weld Estate wrote on 28 April 2010 in opposition to several applications, including this one, contesting it on multiple legal grounds as explained in detail by their representative, Mr M J C below.
- 6.14 Mr M J C, Solicitor on behalf of the Trustees of the Weld Estate at Lulworth (the current landowners of the claimed route) made a submission on 28 April 2010 setting out the Estate's case:

Page 21 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

- (a) In the introduction to the submission, he states that "Because of NERC, and the claims having been put in after 20<sup>th</sup> January 2005, all byway rights (if any had existed) will have been extinguished, unless one of the statutory exceptions applies. None of them does apply".
  - (i) He continues, stating that "The most that any of these three routes can become, therefore, is a restricted byway, and then only if it is proved on the balance of probabilities that public vehicular rights already exist".

# (b) Winfrith Newburgh Inclosure Award 1760

- (i) Mr M J C remarks that the 1760 Award has no map.
- (ii) The written provisions state that there was a "road leading from the parish to Coombe Wood from the Crown Inn through Clay Street. This means that the Commissioners believed that the way leading east wards from Clay Street (or now Clay Pits Lane) only went as far as Coombe Wood".
- (iii) The expression "public road" within the Award could "mean a road which effectively was as a accommodation road or occupation route for the benefit [of] the some parishioners".
- (iv) The Award relates to Winfrith Newburgh and "might have said that the way only went as far as the parish boundary, or, if they wanted to state its destination in another parish, to state what that destination was. This they did, but it was not the village of Coombe Keynes but instead Coombe Wood".
- (v) The Award is helpful in showing that this route was not thought by the Commissioners to be a through route.

#### (c) The Sparrow map 1771

- (i) The Trail Riders' Fellowship do not submit page 25 of the Sparrow estate map. This map showing Coombe Wood "shows no way through the wood eastwards or south eastwards on the presently claimed route, or anything near it".
- (ii) "The Sparrow Map was a privately procured map, for Estate management purposes" and showed the routes existing on the Estate "without being definitive of their status".
- (iii) "The Sparrow map did not show the route at all from the wood eastwards as present claimed."

# (d) Winfrith Newburgh Tithe Map 1839

- (i) The claimed route is shown only to the parish boundary.
- (ii) The route is "shown gated in as many as four places on a short stretch (about <sup>3</sup>/<sub>4</sub> of a mile)".

Page 22 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

- (iii) "All the ways on the Tithe map, both public and private, are coloured." An example of this is given, "demonstrating that colouring on the Tithe map is no evidence of public status".
- (iv) It is noted that the map " has a destination sigh at the parish boundary pointing eastward "*To Coombe Keynes*" ..... but this map does not show the actual route, or the status of it".

# (e) Map of Newburgh Farm 1876

(i) "A way of unknown status and unknown alignment was available through the wood "*To Coombe Keynes*" ".

# (f) Other Commercial maps

- (i) The "*Richmond* and *Gall & Inglis*" maps "suggest that there was no junction between the wood and the village".
- (ii) "The maps of *Taylor, Cary, Bayly, Stockdale,* and *Harrod* either showed that no route existed or are too indistinct to be relied upon".
- (iii) Bartholomew maps "tend to show the route, but the disclaimer within the legend is quite clear, that the representation of a road or footpath is no evidence of the existence of a right of way..... the cartographer indicated "which roads are good or indifferent but passable for cyclists...with red colouring, but this route [is] not coloured at all..... So no weight should be attached to the fact that a way being not recommended to cyclists was necessarily public at all."

#### (g) **Public User Evidence**

- (i) Only one user evidence form had been submitted when the file was researched. It alleges to have 10 years worth of using this claimed route with a motorbike and then only 3 or 4 times a year.
- (ii) The comment from the evidence form states that the route "was "wide enough for a four wheel vehicle, except through Coombe Wood". It is significant that the width is substantially narrowed going though the wood. This tallies with the map evidence mentioned".

# (h) Finance Act 1910

- (i) "The route is included within the hereditaments throughout its length."
- (ii) The 'Claypits Lane' wording appears on the 1902 base map only "as far as the eastern edge of the farm... so presumably the lane was serving the farm". Along the length of the claimed route wherever a colour wash showing the extremity of a hereditament crosses the route it is unbroken.

Page 23 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

- (iii) "There are as many as 6 gates between the edge of the village and the start of the wood" and from the wood "eastwards there are 4 more gates" shown on the base map.
- (iv) Mr M J C gives four examples of routes excluded from hereditaments on the Finance Act map, which shows a clear contrast between them and the claimed route as a whole.

#### (i) **Topographical evidence**

- (i) Mr M J C surmises that because:
  - There are a large number of gates;
  - The way goes across open fields on an undefined route for some of its length;
  - The way narrows substantially through Coombe Wood insufficient for a four wheel vehicle;
  - East of the wood the claimed route has several sharp bends;

"All of these points militate against it ever having been a public carriageway".

(j) Mr M J C ended his report by summarising that "The balance is very strongly against the existence of public vehicular rights on this route".

#### 7 Other submissions received

- 7.1 The British Horse Society's representative emailed on 3 February 2010 to advise that they "have no objection to this application".
- 7.2 The Senior Archaeologist for Dorset County Council wrote on 19 February 2010 stating "there are at present no recorded archaeological finds or features on or in the immediate vicinity of the route affected by this proposal".

# 8 Analysis of evidence

- 8.1 The **Winfrith Newburgh Parish Survey** 1954 shows the claimed route with green colouring, indicating a CRB (public carriage or cart road mainly used as a bridleway) and adds to the evidence that the County Council considered it to have higher public rights than that of a bridleway at this time.
- 8.2 The **draft map 1955** showed the claimed route as a RUPP but this was overruled by the decision of the National Parks Sub-Committee in 1958 and shown only as a bridleway on the following **provisional map in 1964**.

Page 24 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

- 8.3 At the **Special Review** the County Council considered claims that the route shown on the **revised draft map** should be reclassified as a byway open to all traffic. However, the evidence has never been thoroughly tested as the Special Review in the south east was abandoned and the claims were not pursued.
- 8.4 The 1768 **Thomas Sparrow Estate Plan** clearly shows on three maps that the claimed route existed at that time
- 8.5 The **Winfrith Newburgh Inclosure Award 1771** clearly states, under the heading *public* roads (not under private roads), that this was a "road leading from the Parish to Coombe wood from the Crown Inn thro' Clay Street". This is only part of the claimed route and the **Coombe Keynes Award 1761** makes no mention of this route, so this therefore suggests that the road was publicly maintainable, at least in part.
- 8.6 The **1771 John Sparrow Estate Map** clearly makes reference to the Winfrith Award, and as stated previously, it is recognised as the enclosure map for Winfrith. It clearly shows how the route that had previously been shown in the **1768 Thomas Sparrow Estate plan** and mentioned in the **Winfrith Inclosure Award** would appear on the ground at that time. An avenue of trees is drawn on the plan, indicating that it was landscaped at conception.
  - (a) Within the submission from Mr M J C on behalf of the Weld Estate, the claimed route is suggested to be "an accommodation or occupation route". These descriptions were not found within the Winfrith Inclosure Award researched.
  - (b) Mr M J C comments that the "Sparrow map 1771" is not definitive as to the status of the route shown . This is indeed true, however, there is evidence from: -
    - The 1768 Thomas Sparrow Estate Map where the status of some routes is shown in the key, for example, the roads and footpaths to remain (after the enclosure); and
    - The written 1771 Inclosure award, which makes a distinction between public roads and private ways, the claimed route being under the heading of "public road".

that suggests that this was intended to be, in part, a public road.

- 8.7 The **1839 & 1940 Tithe maps** show the claimed route coloured as the other routes on the map. The Tithe survey was not completed to show status of the ways and routes at that time. However, it does give an indication of the routes that could be used to access the titheable land.
  - (a) The **Coombe Keynes 1840 Tithe map** gives the claimed route a number and the apportionment gives it a name, "The Drove". The owner/occupier had to pay a tithe for the "rough grazing". This does not indicate a private drove. It indicates that the surface or the verges were of a suitable standard to be taxed.

Page 25 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

- (b) Mr M J C for the Weld Estate, in his conclusion regarding the 1839 Tithe map evidence, comments on the large amount of gates on the route. There are various byways and unpaved roads in Dorset which have gates, without interfering with the public's rights.
- 8.8 All the **Ordnance Survey maps from 1811 to 1928**, including the small scale and 6" and 25" maps, show the claimed route with its current location and shape. The statement that "the representation on this map of a road, track or footpath is no evidence of a right of way" has appeared on Ordnance Survey maps since 1889. As previously stated, especially with regard to those maps printed after this date, Ordnance Survey maps are not conclusive of public status but show physical characteristics on the ground at the date of the map.
- 8.9 Most of the **commercial** and **small scale maps** researched show the claimed route and describe the route in the keys in various ways. The depiction of the claimed route on the commercial and small scale maps might be indicative of a route with public status as there would seem to be little point showing routes that the public could not use. However, the weight of such evidence supporting higher public rights is minimal.
- 8.10 The **1910 Finance Act** Map does *not* show the claimed route excluded from the valuation. Exclusion from valuation could suggest that the route was a public road.
  - (a) The valuation records for Hereditaments 93 and199 Winfrith and 409 Coombe Keynes have deductions for rights of way recorded in the Field books. However, the hereditaments are very large and include many other parcels elsewhere on other maps and therefore no conclusion can be drawn as to whether the deductions for rights of way were for this particular route.
  - (b) The valuation records for Hereditament 418 Coombe Keynes have no deductions and therefore a conclusion can be drawn that at this time, the Weld Estate believed that no right of way existed within Coombe Wood and therefore they did not claim any deductions. There were no penalties for *not* declaring rights of way. However, there were penalties for declaring routes to be public rights of way and claiming tax relief if this was not the case.'
- 8.11 The **Ordnance Survey Boundary Sketch map** shows that the claimed route crossed the parish boundary in 1886 but does not give any indication as to its status.
- 8.12 The **Wareham Highway Board Minutes 1896** show the claimed route being discussed at the local highway authority meetings at that time. Public money was used to pay surveyors to carry out inspections on the 'Coombe Wood Road' and report back on its safety. This suggests that this was a publicly maintainable carriageway at this time. However, the minutes give no indication of the location and the western end of Claypits Lane (which was not part of this claim) was, and still is, an unclassified road.

Page 26 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

- 8.13 The Deposit made by the **Weld Estate** in 1994 shows that they were not intending to admit to any further public highways on their land, including not admitting that the claimed route had any higher status than bridleway. However, as a statutory declaration was not made within the required six years after 1994, this evidence is not effective for the purposes of deemed dedication unser Section 31 of the Highways Act 1980.
  - (a) The next deposit was made in 2005 and has not yet been followed by a statutory declaration. However, the Weld Estate has 10 years from 2005 in which to do this (as the Countryside and Rights of Way Act 2000 changed the time period from six years). Again, this deposit is not sufficient evidence of a lack of intention to dedicate the route as having higher rights than that of a bridleway, as it has not been followed up with a statutory declaration.
- 8.14 The **user evidence** submitted shows usage from 1986 to 2006. Evidence was submitted by six motorcyclists, who confirmed that other users were seen on the claimed route.
- 8.15 The claimed rights have been brought into question in June 2005 when the application was submitted.
- 8.16 Under Section 31 of the Highways Act 1980 the requirement of a period of 20 or more years of the route having been used by the public as of right and without interruption means that use would have had to have been 20 years prior to 2005, bringing the relevant period to between June 1986 and May 2005 inclusive.
- 8.17 The user evidence therefore satisfies the legal requirements.
- 8.18 The evidence submitted by Mr R L (in 5.4) states that equestrian drivers were using the track in 1972/3 when he was last walking the route. This supports a status of restricted byway rather than a byway open to all traffic.
- 8.19 **The evidence opposing the application** cited many reasons for opposing upgrading the bridleway. However, issues raised such as: -
  - Noise
  - Pollution
  - Suitability
  - Damage to the surface
  - Disruption to residents and wildlife
  - Narrow width
  - Discouraging visitors
  - Detrimental to shooting rights

are not relevant under the Wildlife and Countryside Act 1981 and cannot be taken into consideration.

Page 27 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

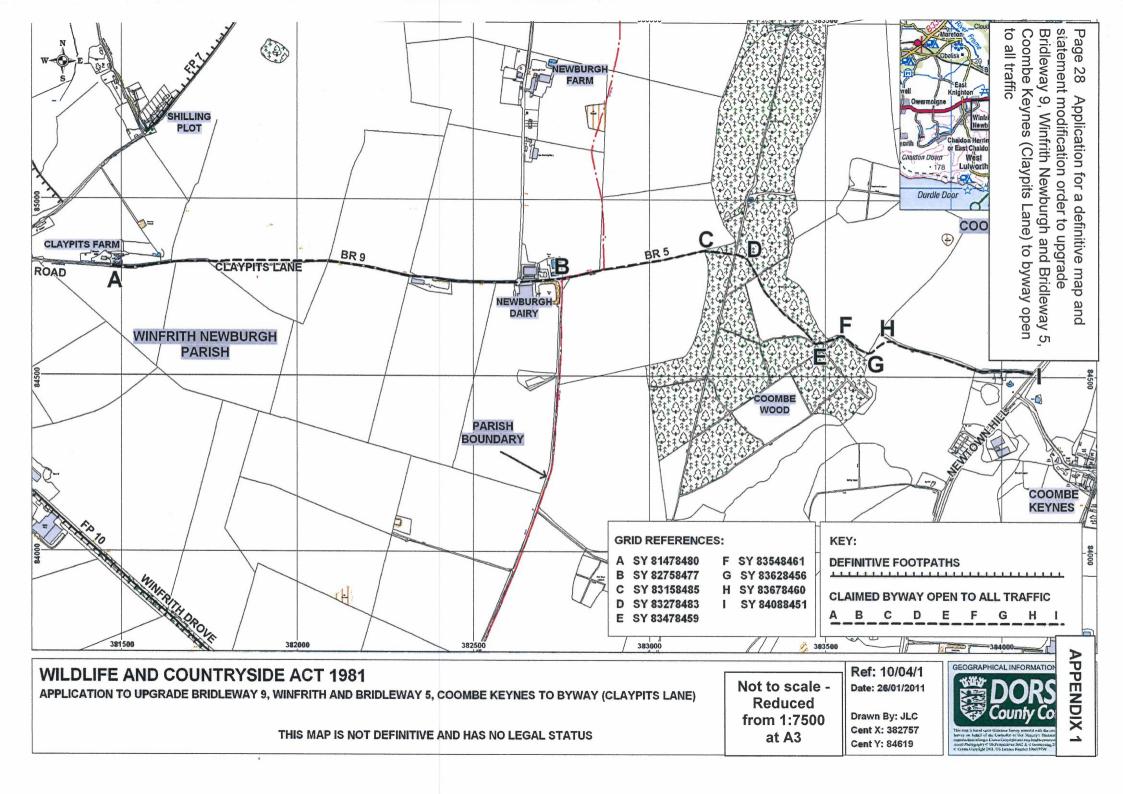
#### 9 Conclusions

- 9.1 It is necessary for members to decide whether the way shown on the definitive map ought to be shown as a way of another description. To reach this decision members must consider whether or not they are satisfied that the evidence presented indicates, on the balance of probabilities, that the way should be recorded as a way of another description as claimed by the applicant, namely as a byway open to all traffic.
- 9.2 The user evidence fulfils the requirements of Section 31 of the Highways Act 1980 for the 20 years prior to the claimed rights being brought into question in 2005.
- 9.3 The documentary evidence does support public vehicular rights for part of the claimed route as far as Coombe Wood, as the Inclosure Award and the Sparrow plans show the claimed route to this point. This is supported by other documentary sources produced subsequently. The documentary evidence for the eastern section of the route is insufficient, on its own, to show that the route subsists or is reasonably alleged to subsist as claimed. However, with the support of the user evidence it is considered sufficient, on balance.
- 9.4 Having considered and weighed up the available evidence and having taken into consideration the objections and the comments of the landowners and other interested parties, the balance of evidence shows that the claimed rights exist. However, mechanically propelled vehicular rights have been extinguished under the provisions of NERC as the claimed route does not meet any of the exceptions in Section 67(2) and therefore the application should be refused and it is recommended that an order be published to record the route as a restricted byway.

#### **Miles Butler**

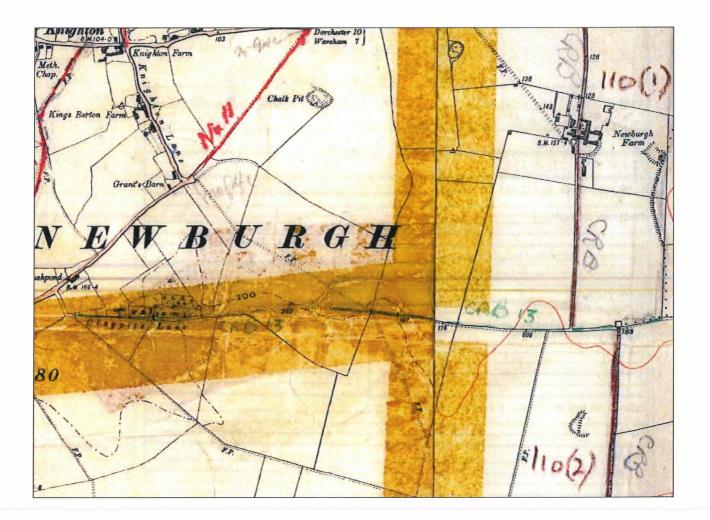
Director for Environment

February 2011



Page 29 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Clander Lane) to byway open to all traffic

**APPENDIX 2** 

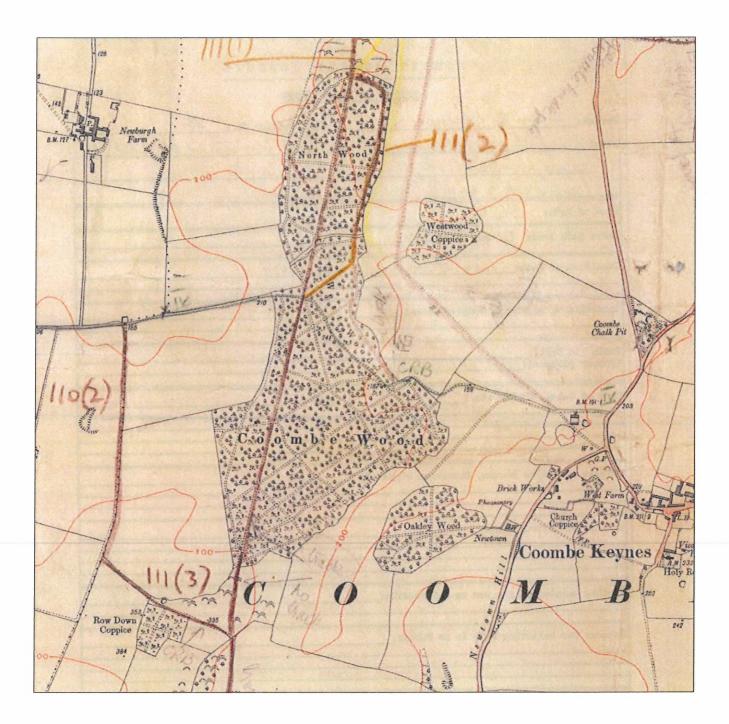


# Winfrith Newburgh Parish Survey map and schedule

Page 30 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

		LOUNCII	
<u>D</u>	ORSET COUNTY C		/
	RIGHTS OF WAY SURV	EY	
Parish: 114m/ 14th Ne		th Section No: <u>13</u>	
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Ruchport	alors Claypits Jane		
	eachivaids		
kind of Path: C.K.B.			
Where path leads to (if out c	f Parish): (Nomfe	Wood, Coombe Krigni	la
Condition of Path:	the vehician trathe		
	1 /		
Condition of Adjoining heages	/fences:		
Width (in Bet):			
Width (in.Wet): If ever ploughed:			
Type of Gates, Stiles etc. :	Cor	ndition:	
			and the second second
Details of Notice Boards, Dir	ection Signs etc. :		
Details of Obstructions:	ton provide the second performance of the performance of the second pe		
·····			
			· · · ·
Whether maintained for use as	Bridlepaths:		
Reasons for believing Path to	be Public:		
Objectors Name and Address:			
Reasons for Objection:			
Improvements Necessary:			
Surveyor: alle N	continuity by SCC.		DATE:
Ó	muchty parch (		
Address:	11	A REAL PROPERTY OF A REAL PROPER	

Page 31 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

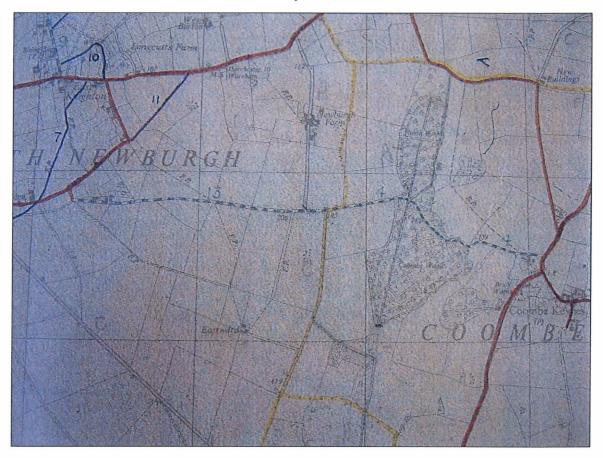


# Coombe Keynes Parish Survey map and schedule

Page 32 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

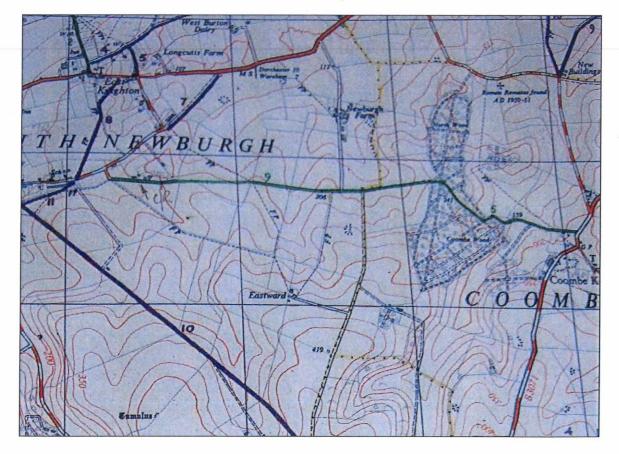
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- Compensed to n	with of Crate Ba	any second	
Kind of Path: CRB			
Where path leads (if out	of Parish):		
Condition of Path:	y threads to	Trate Wood	
Condition of Adjoining hed	lges/fences:		
Width (in feet): If ever ploughed:	1		
rr ever bronkueg: 450 (	a measer and		
Type of Gates, Stiles etc.	۱	Condition:	
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ojectors Name and Address	11		
		•	
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Page 33 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic



Draft map 1955

**Provisional map 1964** 



Page 34 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Clay Lane) to byway open to all traffic

**APPENDIX 3** 

# Special Review documents County Council notes regarding depiction of roads on the definitive map (Winfrith Newburgh)

PARTSH OF Minfailh Rw/SE. 24 THE FOLLOWING ARE SHOWN AS ROADS ON THE RIGHTS OF WAY MAP, BUT BECAUSE OF THEIR NARROW WIDTHS THEY ARE SUITABLE ONLY AS BRIDLEWAYS OR FOOTPATHS AND SHOULD BE SHOWN IN ONE OF THESE CATEGORIES AT THE REVIEW IN ACCORDANCE WITH LETTER DATED 16/3/65 REF. NO. M. 11/5 SB/MH FROM Countyfurneyor To Countyflaunuy Cyprus			
O.S. SHEET NUMBER	DESCRIPTION		
SY 88 NW	Winfrith - the whole of BBS, blaypits lane, from MR. 815848 841845		
SY88 NW	Winfrith - Tootpath of from Lokool Jano - A.352, East Ringhton		

DEFINITI LETTER D TO LOTA	PARISH OF Minfrith RW/SE.27 THE FOILOWING SECTIONS OF METALLED ROADS ARE SHOWN AS BRIDLEWAYS ON THE VE MAP AND SHOULD BE DELETED FROM THE RIGHTS OF WAY RECORD IN ACCORDANCE WITH ATED 26/3/65 REF. NO. M. 11/5 S.B/MH FROM County Jungor NY Maning Officer
0.S. SHEET NUMBER	DESCRIPTION
5 788 NW	Winfrith - Fromicks - Consisting of all. Footback 18 and parts of Footback 14 and 16 as far hs M.R. 805 84-8
5488 NW	Winfrich - Claypits Lane - part Bridlerony 9 for a total f distance of 0.21 will as far as M.R. 815 848

Page 35 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

Special Review Committee decisions 29 and 21 November 1973 DORSET COUNTY COUNCIL REF RW/SE27/4 SPECIAL REVIEW OF DEFINITIVE MAP OF PUBLIC RIGHTS OF WAY 1. Municipal Borough/Urban District/Parish of NENBURGH INFRITH 2. Claim for inclusion on the Revised Draft Map of Rights of Way of -(a) a new Footpath (a) (b) a new Bridleway (b) (c) a Byway Open to all Traffic (c) (d) that a path shown on the present Definitive (d) Map should be upgraded to a higher status (e) any other relevant claim, eg new evidence concerning an existing path or way (e) (please specify below) Claim originated by (MB/UD/Parish Council/Meeting/User Organisation/ 3. Private Person, etc (please state) Official number of path or way if already shown on Definitive Map 4. ISR 9 From County Rel. Map Ref. 812848 Parish Doundry Map Ref. 827847 To The Original Bruch Survey and Praft nap show as Caminge Road /Budleway No 13 a series at present shown as RR9 on the Deputive Map. The series excends from a bunty Road at Soruth of Rushponds at 812848 Eastwards via any pirs Lone to a junition with budleway 5 at the Coombe Keynes Parish Boundary of 827847 The section from \$12848-815848 is now a County Roza. The way formed part of an old road connecting Wayhith, Coombe Keynes, Highwood and Earl Stelke The section is passable to tuffic although only form traffic could regettate the began 150 yards of Claypits Lane east of the County Road. The past field early of Clappelis Lane has been ploughed, is now parsence and the old road lost, but the line can sall be seen. In only weather the whole section should be painable to an ordinary motor vehicles. The way would make an alternative route between Winhith and bombe Keynes and has been entered on the OS map as a suggest orpusy

Page 36 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

7. COMMITTEE'S DECISION - CLAIM UPHELD/OVERRULED for the following reasons: -Retain as a brilleway - public vehicular rights not suson to exist over this way and furthermore the path is unsuitable Br public vehicular use. Date 29-TH NOVEMBER 1973 Signed e Ta Chairman of the Special Review Committee M 2 AJS/EH

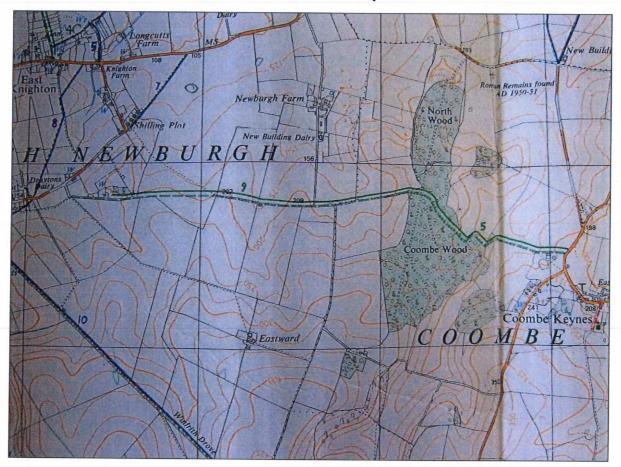
Page 37 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

	OUNTY COU	NCIL		REF RW/SEIO(3)
SPECIAL F	EVIEW OF D	EFINITIVE MAP OF PUBI	IC RIGHTS OF WAY	
1. Munici	pal Borough/	Urban District/Parish of	Com	BA KAYNAS
2. Claim	for inclusion	on the Revised Draft Map	of Rights of Way of	-
	<ul> <li>(b) a new</li> <li>(c) a Bywa</li> <li>(d) that a Map si</li> <li>(e) any ot concest</li> </ul>	Footpath Bridleway ay Open to all Traffic path shown on the present hould be upgraded to a hig her relevant claim, eg ner rning an existing path or we e specify below)	her status	(a) (b) (c) (d) (e)
3. Claim ( Private	priginated by Person, etc	(MB/UD/Parish Council/M (please state)	lecting/User Organi	sation/
		Ace 6	below	
4. Official			A CONTRACTOR OF	
	the second s	ath or way if already show	n on Definitive Map	on a
5. From	County	Rd.	n on Definitive Map Map Ref.	18R 5 841845
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Page 38 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

7.	COMMITTEE'S DECISION - CLAIM UPHELD/OVERRULED for the following reasons:-
	Retain as bouleway - no underce of public vencular
	use or nghis existing are doway.
	Date <u>21st November 1973</u> Signed IAUlutur
	Signed <u>HAULUTION</u> Ghairman of the Special Review Committee
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AJS/E	3H

Page 39 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic



**Revised Draft map 1974** 

## Objections to showing Bridleway 9, Winfrith as a bridleway Mrs Baxter

THE RANDIERS ASSOCIATION - DORSET AREA Hon. Footpaths Scoretary - Mrs R.Colyer, Orchardene, Shildingstone, Brandord, Dorset. From Mrs. M. BANTER Address J. Rempstone Cottages, Corfe Castle, Marchen, BM20 JM. Address J. Rempstone Cottages, Corfe Castle, Marchen, BM20 JM. Address J. Rempstone Cottages, Corfe Castle, Marchen, BM20 JM. Address J. Rempstone Cottages, Corfe Castle, Marchen, BM20 JM. Marchen House, Rupert St., Bristol 200. (Room 108/06), to arrive before May Jrd. Dear Sir Marchen Claim - See Raven flexes 17(4) DRAFT REVISION - SPECIAL REVIEW OF THE DORSET DEFINITIVE MAP. I WISH TO OBJECT TO:- MINFRITH NEWBURGH PARISH Br. 9 the re-classification of this R.U.P.P. to Bridleway. The grounds on which I make this objection ares. That it is liable to be ploughed up. Lord Sandford - "There is certainly in reason why should not be based on the argument that that articular way should not be made liable to plough House of Lords, Official Report of the Conmittee on the Highways Bill 28 April 1971. Page 40 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

#### Mr Cox (for BR 5, Coombe Keynes also)

HIN RANDIFRS' ASSOCIATION, DORSET ARRA, K.W.S.C. 17/20 Hon. Footpatha-Scoretary - Mrs. R. Colyer, Orchardene, Skillangetoney, Nr. Shendford, RWISE, 27/RO From . D. Co.Y. Date. 27/4/75 Dorset. To the Secretary of State for the Environment, South West Region Office, Froemsgate House, Rupert Street, Bristol 200 (Room 10B/06), to arrive before May 3 1975. Dear Sir I wish to object to :- Wotanew claim - see Review file SE 27(4) The reclassification of path number &? I in the parish/borough of Winford Marshow which I consider should be reclassified as a ----- By-way Open to All Traffic. The reclassification of path number &? . in the parish/borough of Conserverse Nervers which I consider should be reclassified as Brickpoth. Sol 7 The omission of a Footpath/Bridlepath/Ey-way Open to All Traffic, which I consider The omission in the Statement of the necessary words "' . . . . . The grounds on which I make this objection are as follows :-Show cherly as Reads in as 1811 station Continuation of BOAT Roats from albotobury the Porwell .. The connecting road state from BR9 at Wend leeks any status classification

#### Mr Green (for BR 5, Coombe Keynes also)

. Footpatho Scoretery - Mrs. RANDINGS' ASSOCIATOR, DORSTE ATTA-bre. R. Colyer, Orchardone, Stallingstoner Nr. Slandford, CE 1 To the Secretary of State for the Environment, South West Region Office, Proceedate House, Rupert Street, Bristel 200 (Reom 108/05), to mrive before May 3 1975. I wish to object to :- Not a new cler m - Lee Konens file Rulse 27(4) P wish to object to :- Not a new claim - de houses file houses file houses file houses file houses file houses for the state of the house of the house of the house of the house of the state of the house The words " .... " in the Statement, which I consider should be coloted/altered as follows ..... The anission in the Statement of the necessary words " Illich of Confile Fore = . . " The grounds on which I make this objection are as follows :-> This route to show on the first abition 0/5 1" map as a road 1.C. 1211 1" 0/5 map If the roots is a love brown as "Daylats fore" in Winforth Weakingh

Page 41 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

## Objections to showing Bridleway 5, Coombe Keynes as a bridleway Mrs Baxter

THE RANDERS ASSOCIATION - DORSET AREA Hon. Footpaths Secretary - Nrs R.Colyer, Orchardene, Shilbingstone, Handford, Dorset. From Mrs. N. BAXTER IT April 1975 Adress J. Rempstone Cottages, Corfe Castle, Warchan BH20.5JK Adress J. Rempstone Cottages, Corfe Castle, Warchan BH20.5JK To the Secretary of State for the Environment, South West Region Office, Kay Jrd. Dear Sir Dear Sir DATE MAINING SPECIAL REVIEW OF THE DORSET DEFINITIVE MAP. MISH TO OBJECT TO:- COONEE KEYNES PARISH Br. 5 the re-classification of this R.U.P.P. as Bridleway.

The grounds on which 1 make this objection arcs- That it is the liable to be ploughed up. Lord Sandford -"There is certainly no reason why an objection should not be based on the argument that that particular way should not be made liable to plough" House of Lords, Official Report of the Committee on the Highways Bill, 28 April 1971.

Page 42 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (C Lane) to byway open to all traffic

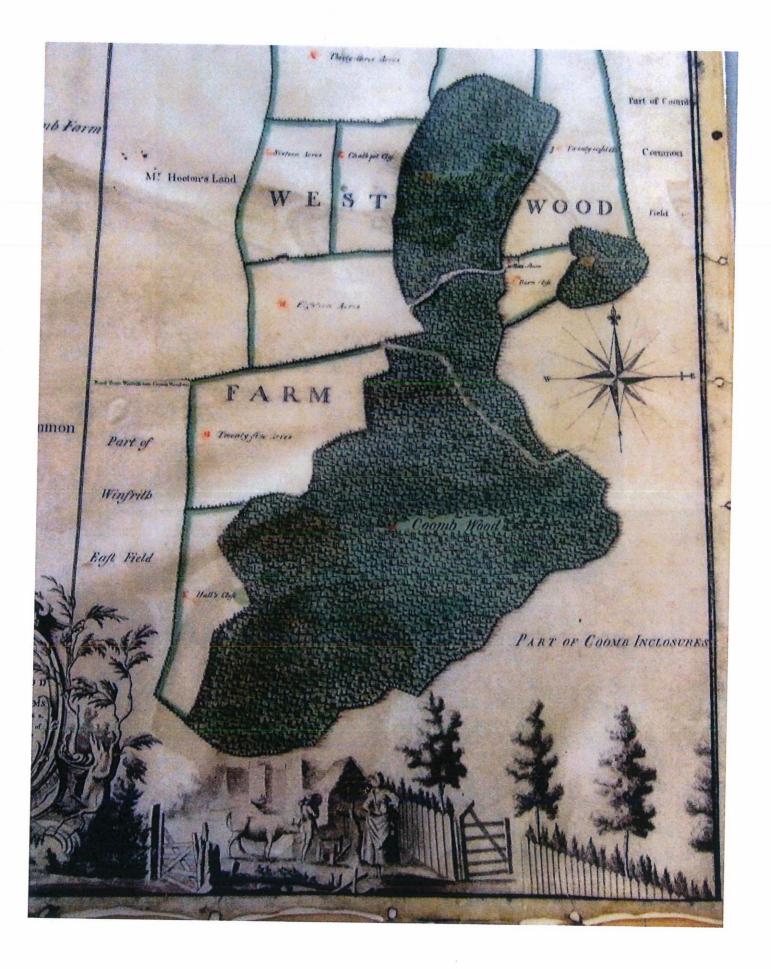
## **APPENDIX 4**

**Thomas Sparrow Estate plan 1768** 

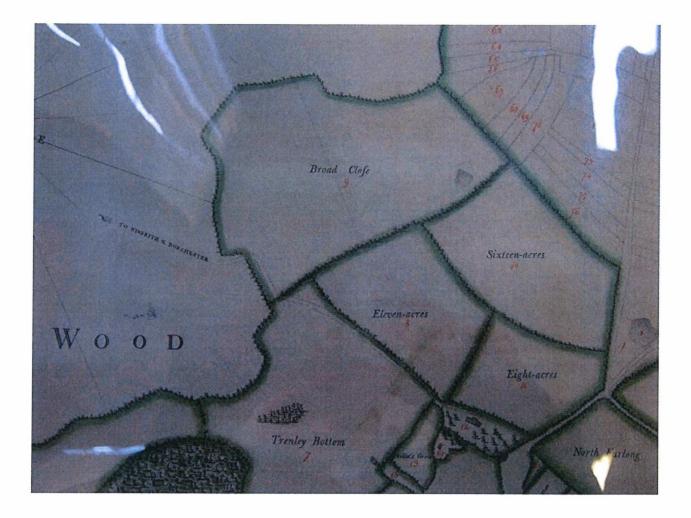
EXPLANATION Yellow Borden on the outside Bounds of the Gown and Common In the Green to the Property of Eles Weld Efficiere . Insple to the Property of Ger, Cheell Equire . Brown the Rev. Menj. Monton Rictor\_ Glabe. Roads hetained. - Thoudes Rejected. Foot paths . Divisions' and Subdivisions to Tenants In and Cast of Hand .. A Barrows. Chalk-pitte. · Bound-stones. Little Freeholds. Bounds between the Down and Common Field. The Roman Numerals are in the Down



Page 43 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic



Page 44 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

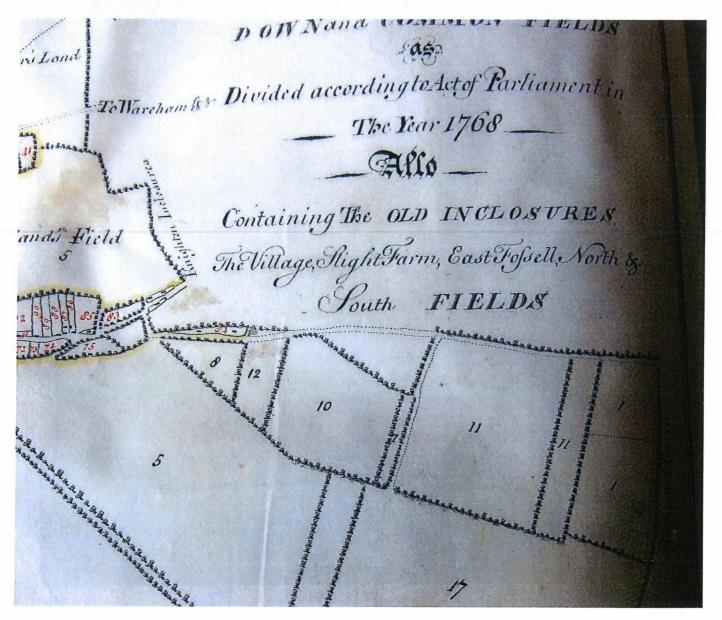


Page 45 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (C Lane) to byway open to all traffic

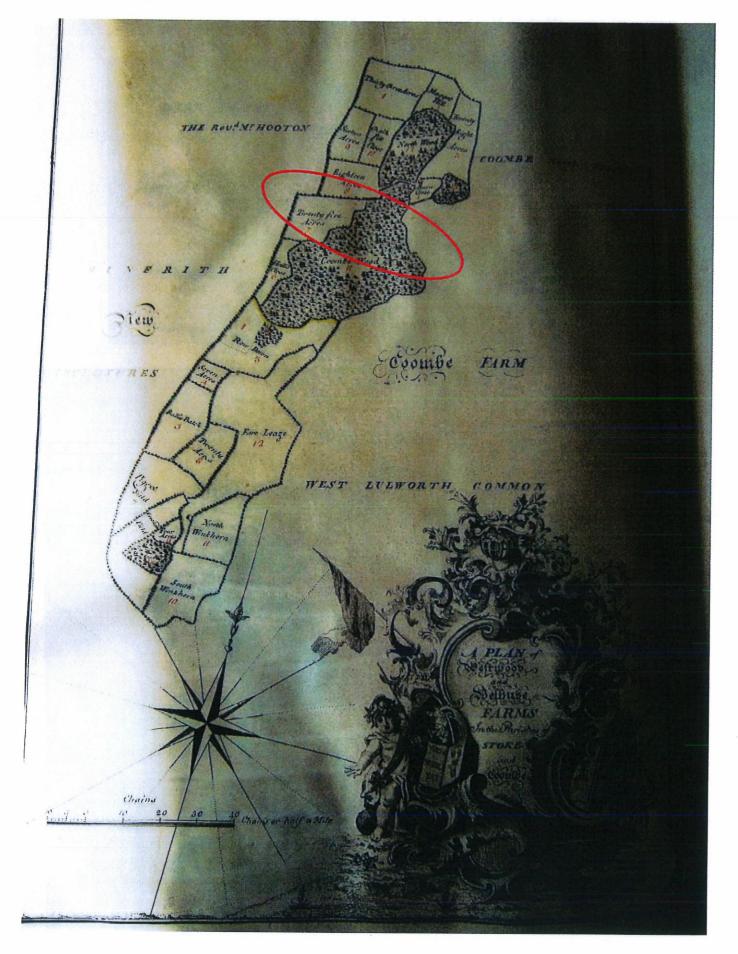
**APPENDIX 5** 

## Winfrith Newburgh Inclosure Award 1771/2 and Map (John Sparrow Estate plan 1771)

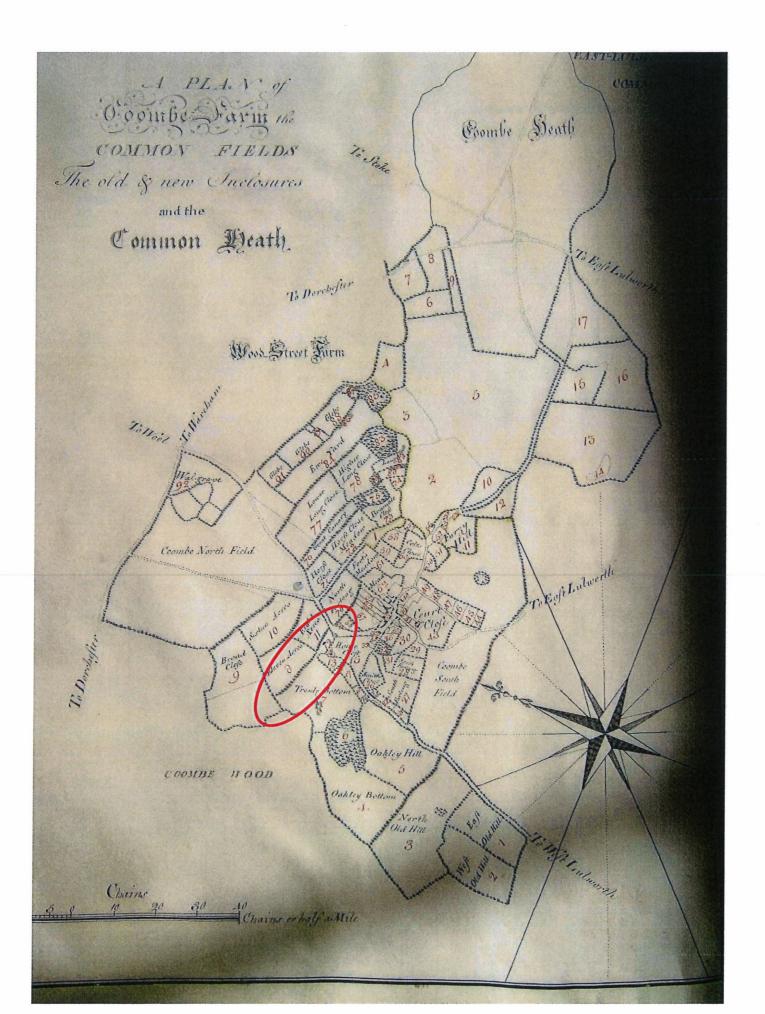
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Page 46 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic



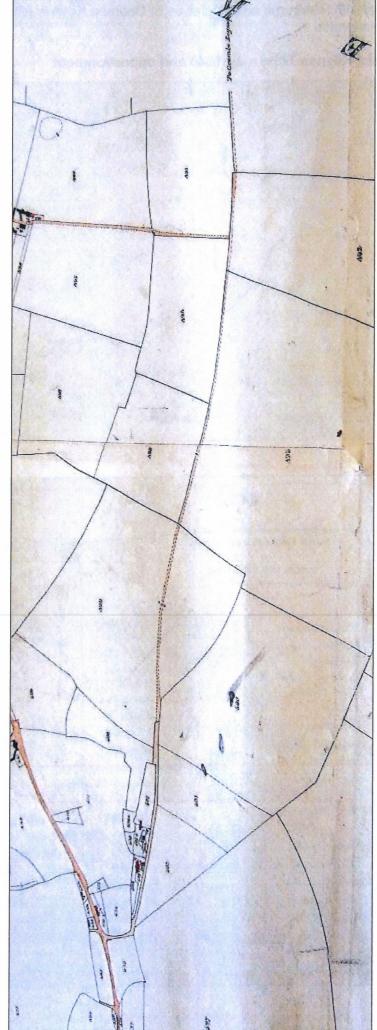
Page 47 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic



Page 48 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

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**APPENDIX** 6



Winfrith Newburgh Tithe map 1839

Page 49 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic



## Coombe Keynes Tithe map 1840 and apportionment

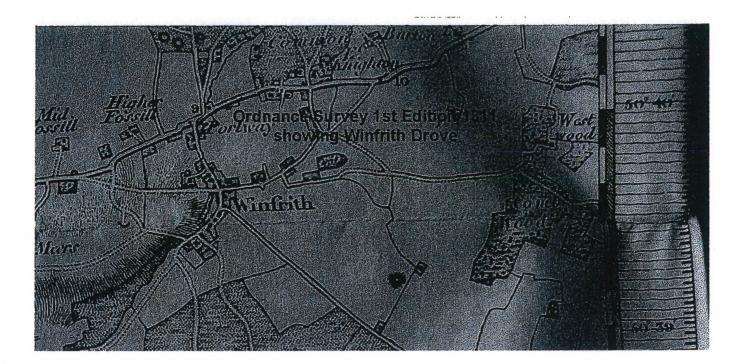
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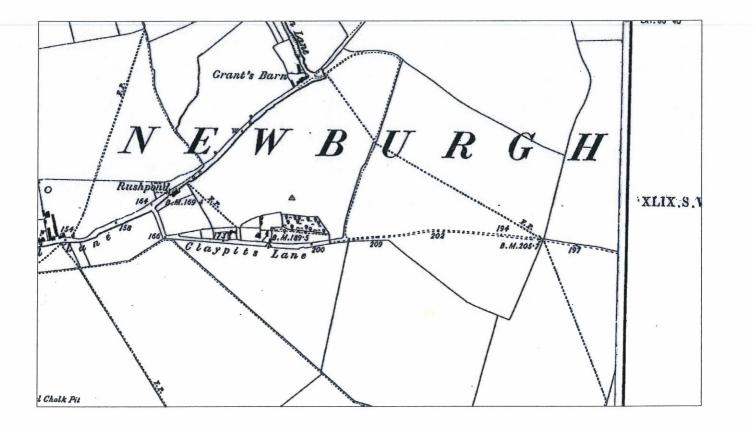
 Page 50
 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes

 Lane) to byway open to all traffic
 APPENDIX 7

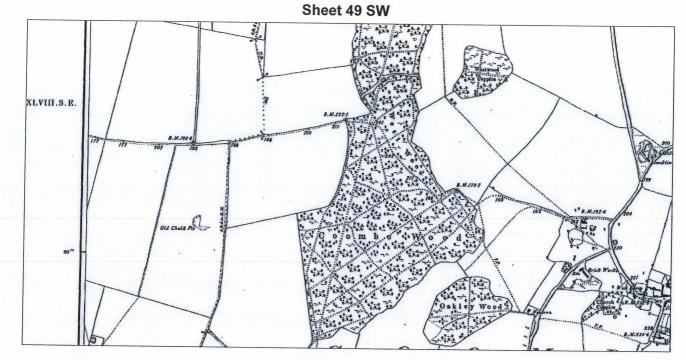
First Edition 1811 1":1 mile



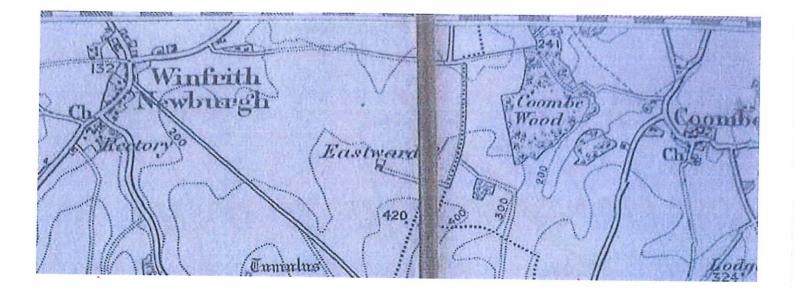
First Edition 1888 6":1 mile sheet 48 SE



Page 51 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

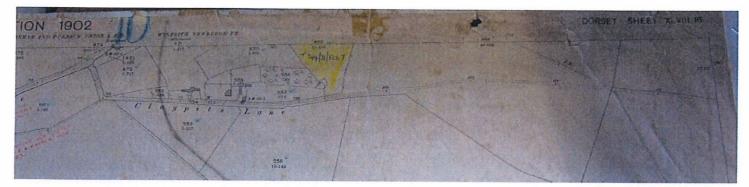


First Edition 1898 1":1 mile

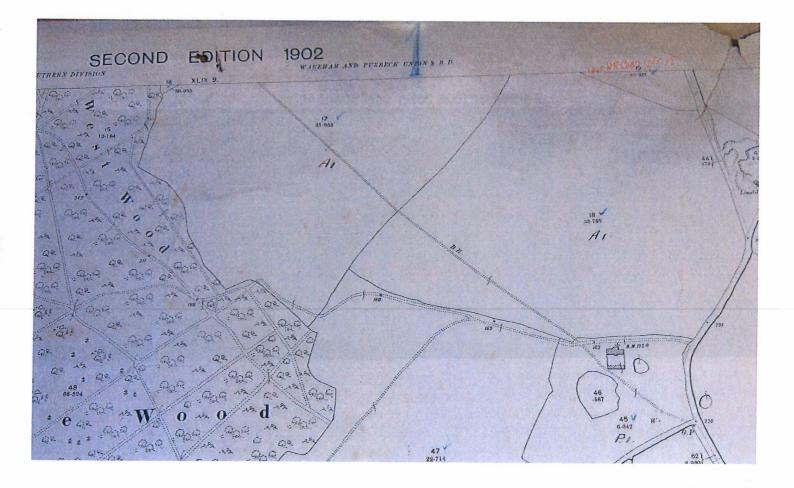


Page 52 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

## Second Edition 1902 25":1 mile Sheet 48.16



Sheet 49.13

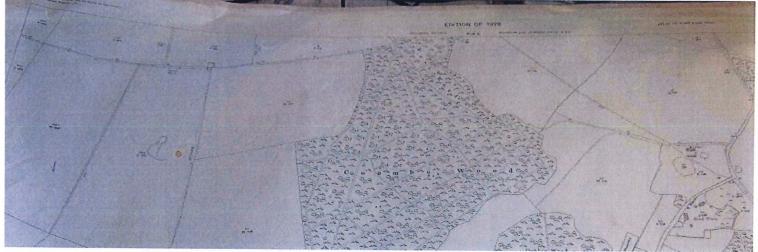


Page 53 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

## 1906 1":1 mile



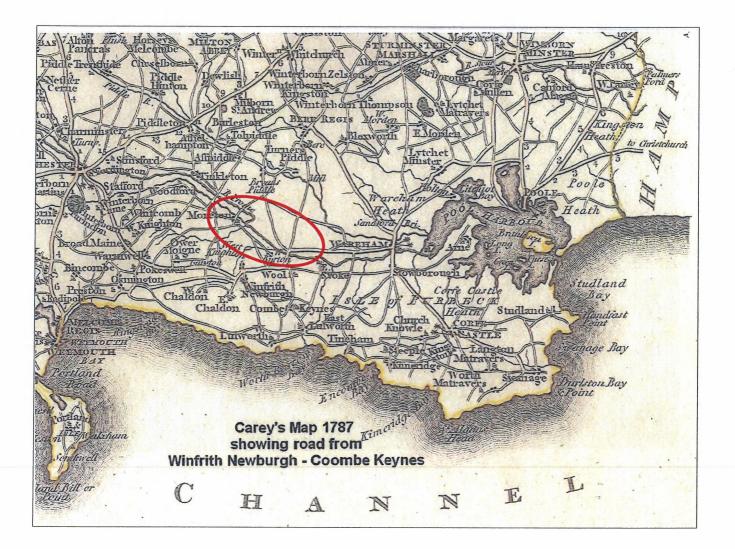
## Edition of 1928 25":1 mile sheet 49.13



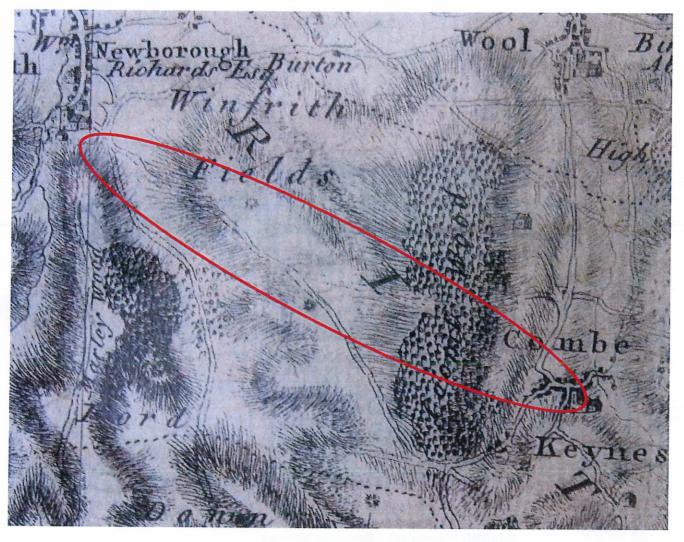
Page 54 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

**APPENDIX 8** 

Careys map 1787

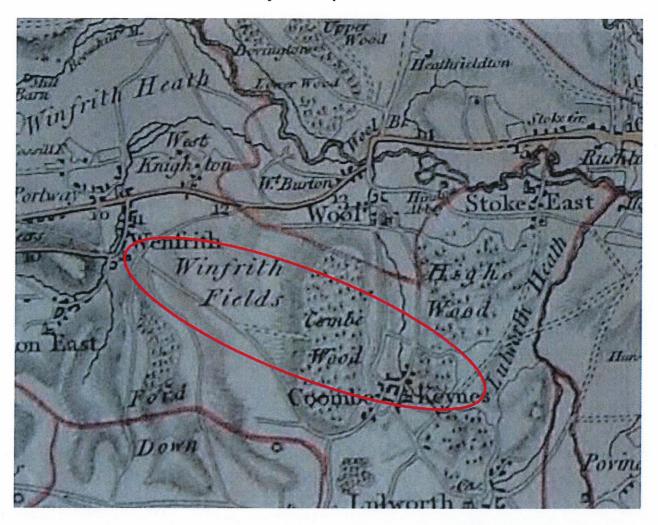


Page 55 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic



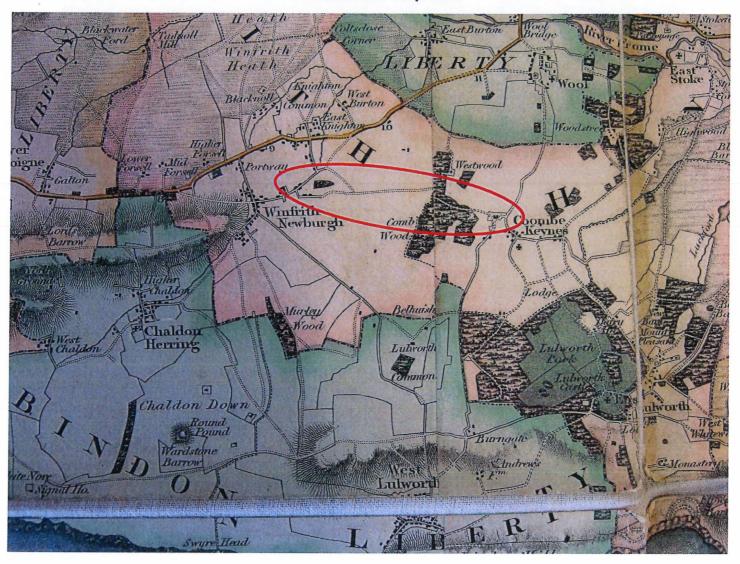
## Taylor's map 1765

Page 56 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic



## Taylor's map 1795

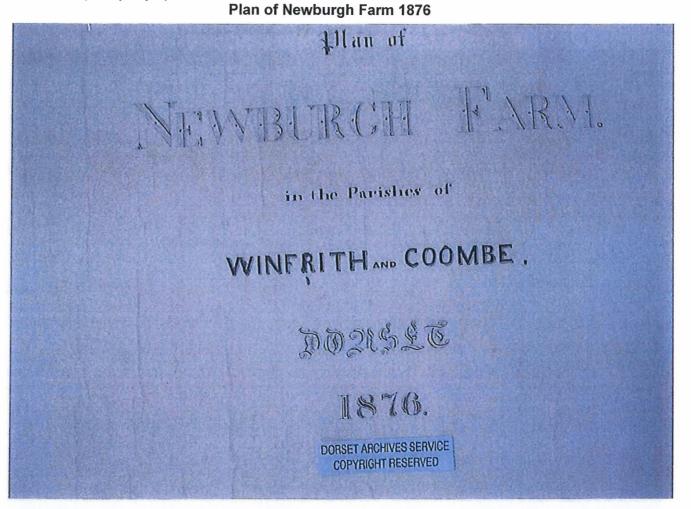
Page 57 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

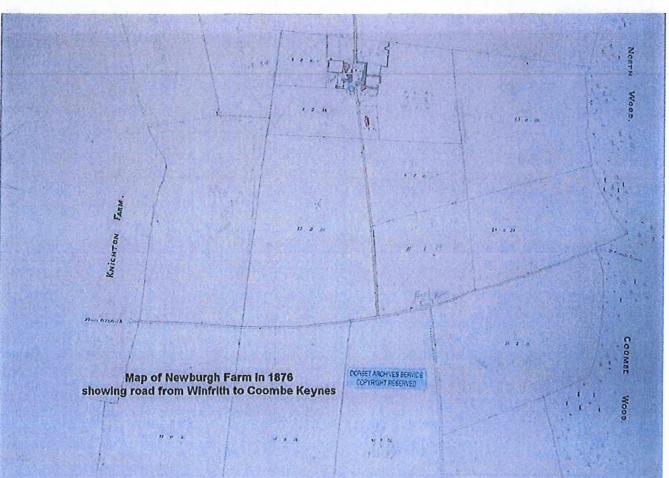


#### Greenwoods' map 1826

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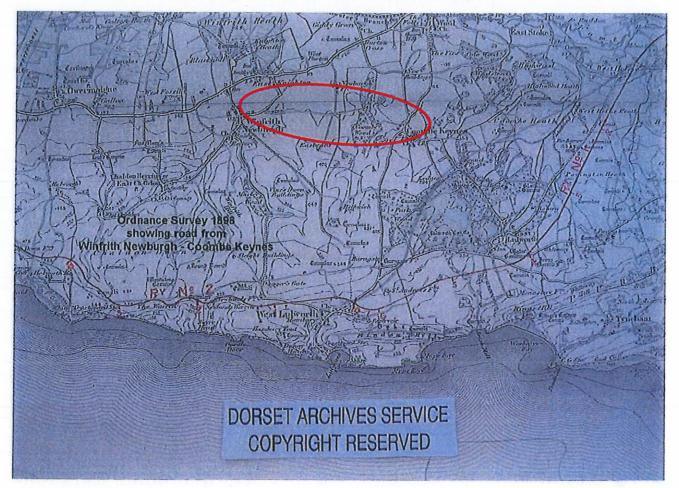
Page 58 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic





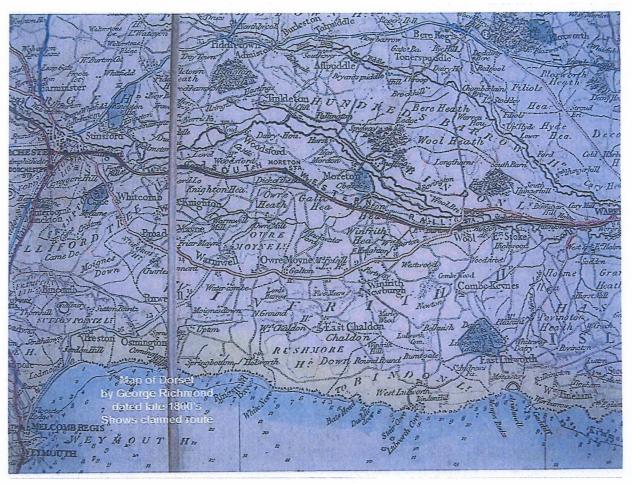
Page 59 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

Osmington to Lulworth Light Railway feasibility survey map – 1898 Ordnance Survey 1":1 mile first edition (sheet 328)



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Page 60 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic



George Richmond's map late 1800s

Gall & Inglis Visitor's map of Bournemouth early 1900s

A ALLY GUSTA DEROKATING HILL IND
Map of Dorset by Gall&, hells Dated early 1900 st // Strowing claimed rends
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Page 61 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

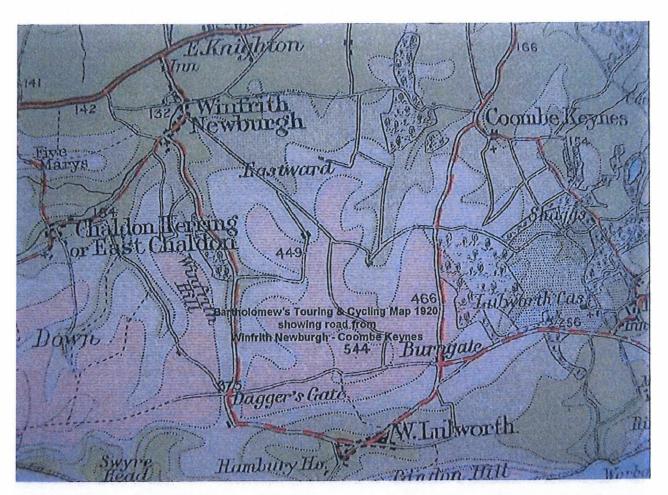
acknot Nos E.Knikhton 166 Inn 41 142 Wintrith 132 Newburgh Coombe Keyne Five Marys Bastward Bartholomews, Touring & Cycling, nap 1911 Shewing road, from Winfrith Newburgh - Coombe, Reynes Chaldon or Hast 449 466 about Cas 1 12.55 Down 544 Burnyat Dagger's Gat

Bartholomew's Touring and Cycling map 1911

# EXPLANATORY NOTE

rst Class Roads = rrough Routes (Good) econdary (Passable) different he uncoloured roads are inferior and not to be recor mended to cyclists. ootpaths & Bridlepaths B. The representation of a road or footpath is no envidence of the existence of a right of way. he figures thus 190 represent heights in feet above se a level. Station with STA. Railways -Refreshment Room Canals -County Boundaries SCALE 1: 126,720 = 2 MILES TO AN IN CH

Application for a definitive map and statement modification order to Page 62 upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

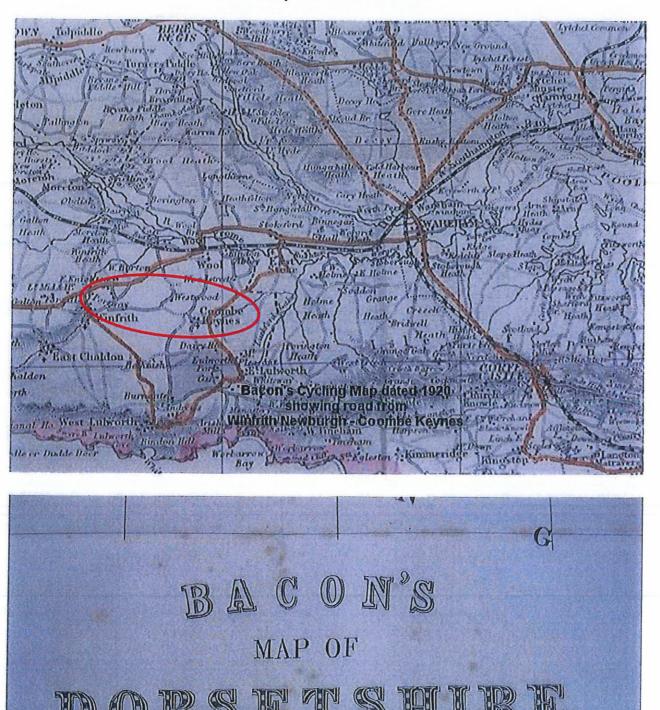


#### NOTE EXPLANATORY

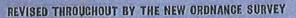
EXP Dads First Class D First Class Roads 🚃 Secondary (Passable for cyclists) Indifferent 11 The uncoloured roads are inferior and not to be recommended. road or footpath is no evidence of the existence of a right of way. The figures thus 190 represent heights in feet above sea level. Railways STA: Station, with Refreshment Room V.C.(Level Crossing) Canals -----County Boundaries

1920

Page 63 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic



Bacon's Map of Dorsetshire 1920



DIVIDED INTO 5 MILE SQUARES

British Statute Miles

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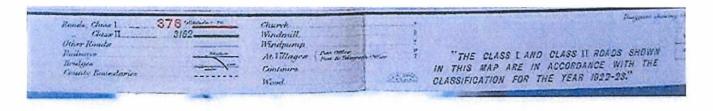
Nore--The official names of Railway Stations are all ongraved in a special character, thus, Ludgate, except where indicated by the name of the town being in bold letters, and identical with the name of the Station.

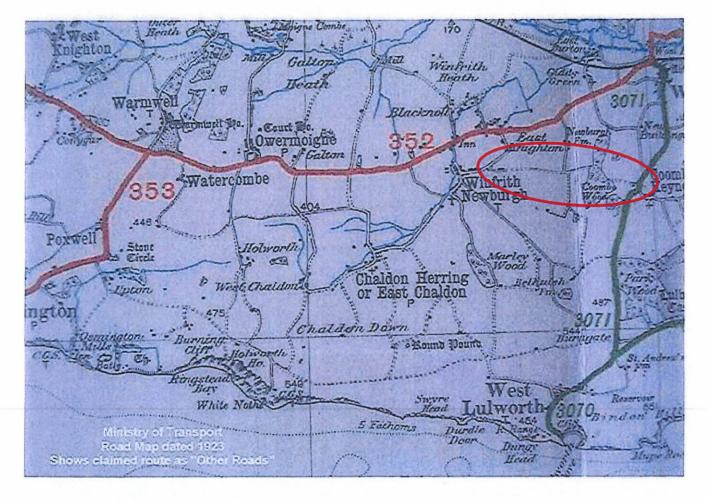
(Possibly 1920's)

10

Page 64 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

Ministry of Transport map of Weymouth, Yeovil and Taunton 1923 1/2": 1 mile



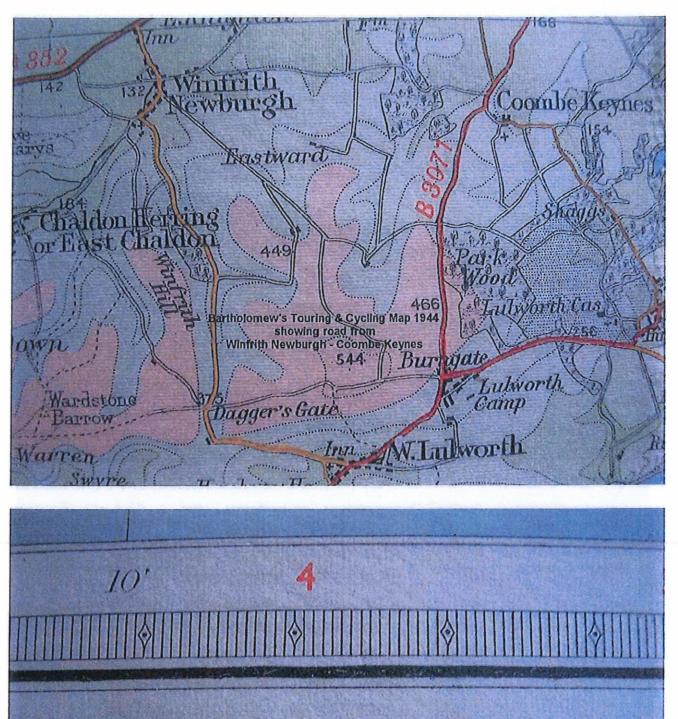


Page 65 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

Geographia Map of Dorsetshire 1920s

DORSETSHIRF PRODUCED & PUBLISHED BY "GEOGRAPHIA" LTP 167FLEET STREET, LONDON, E.C.4. GMILES 0 2 30 Class I (A) Ministry of Transport Roads\_1 Class2(B) Other Roads\_ Railways & Stations\_\_\_\_ Footpaths\_\_\_\_ County Boundary shown thus GPT Itor ographia Road Ma showing road from Newburgh - Coombe Keyne Infrith And

Page 66 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

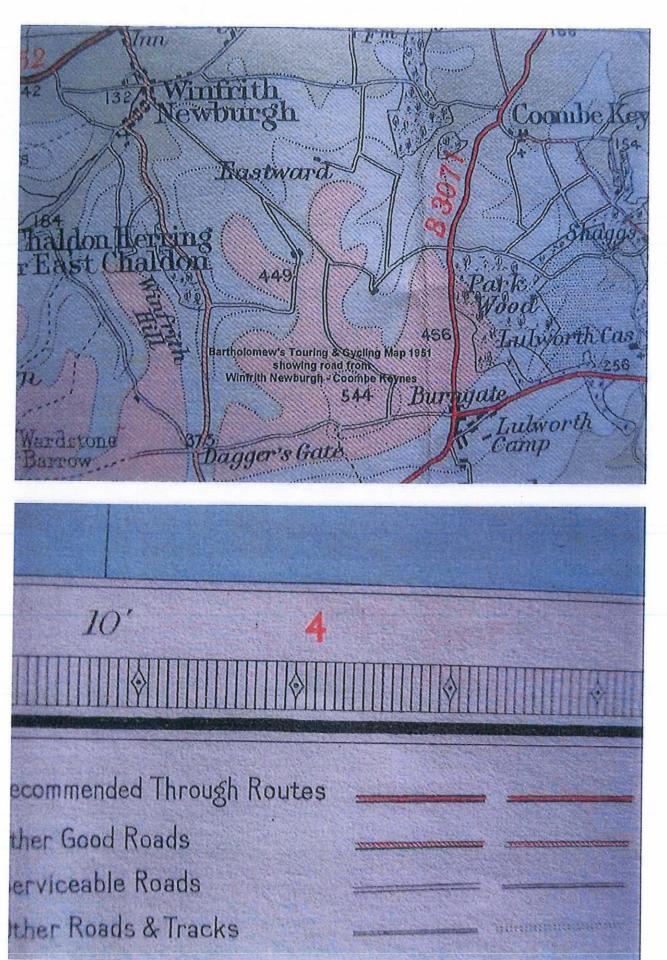


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## Bartholomew's Touring and Cycling map 1944

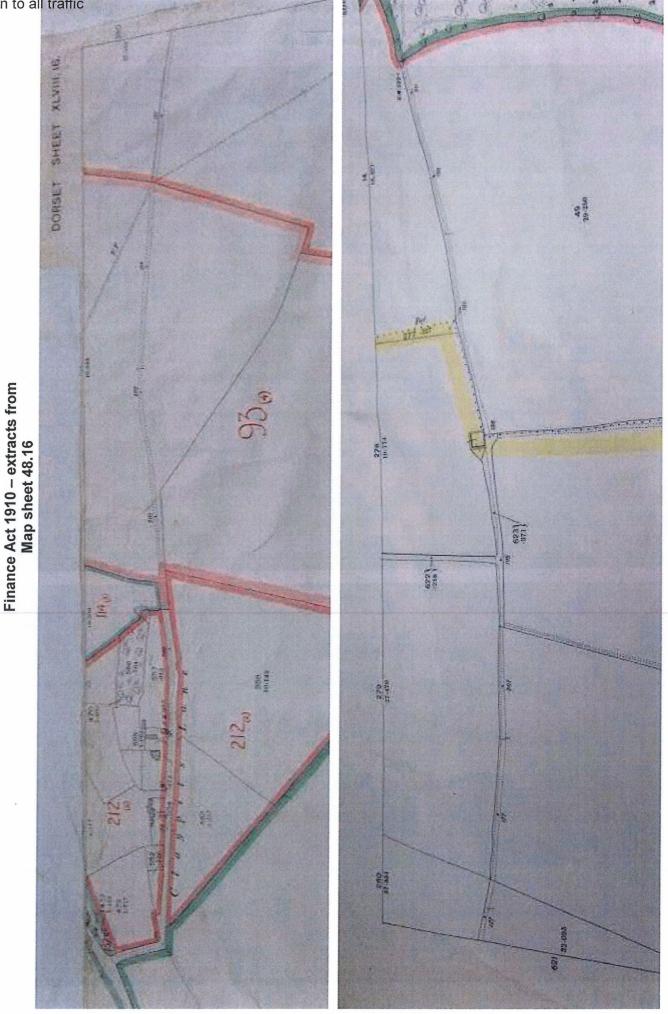
Recommended Through Routes Other Good Roads Serviceable Roads Other Roads & Tracks Page 67 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

1951

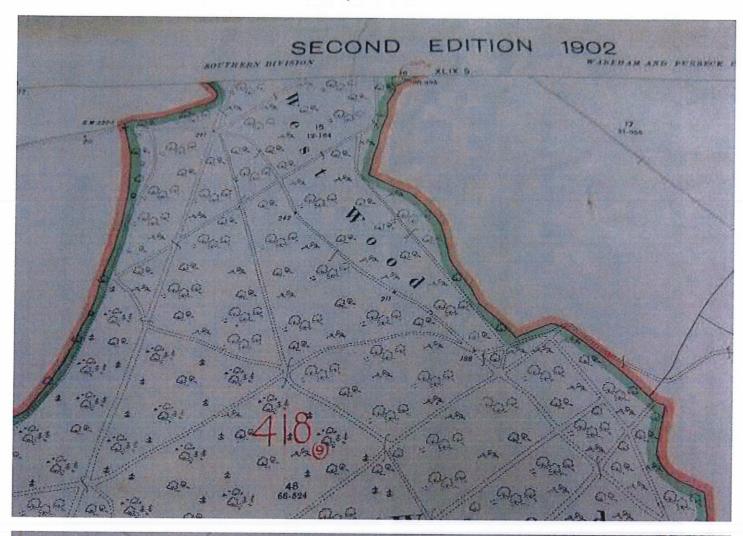


Page 68 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

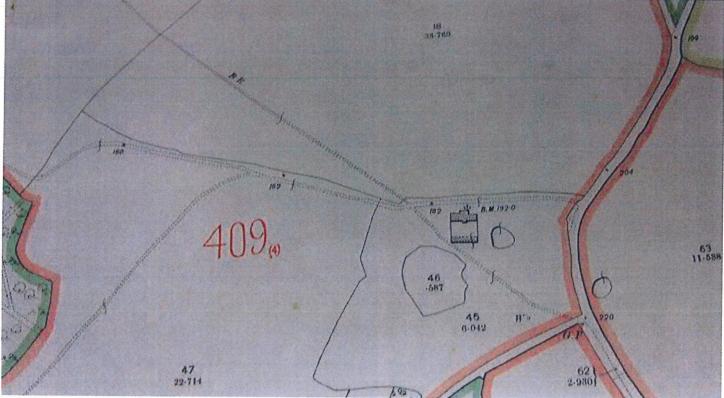
## **APPENDIX 9**



Page 69 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic



Map sheet 49. 13



Page 70 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

### Valuation book hereditaments

93 Charges, Easements, and Restrictions affecting market value of Fee Simple bourse. Lethe 2 47. 14.9] n £ 33. 8. H } 1909 Public rights of way over Greb. parcels 468, 404, 467 and 388 Rridway over End par. 393 for Ref. no. 102 . he added and Valuation .- Market Value of Fee Simple in possession of whole property in its present condition This read Als flox 16hrer 4800 Paper 1- 33-920 Te den Sus £ 5000 Deduct Market Value of Site under similar circumstances, but if divested of structures, timber, fruit trees, and other things growing on the land Difference Balance, being portion of market value attribut-- able to structures, timber, &c. .....£ 1225 Divided as follows :--Buildings and Structures ..... £ 950 Machinery .....£ Timber....£ /o Fruit Trees .....£ Other things growing on land .....£ 265 Market Value of Fee Simple of Whole in its present condition 5000 (as before) .....£ Add for Additional Value represented by any of the following for which any deduction may have been made when arriving at Market Value:-Charges (excluding Land Tax) £ 836 136 Restrictions.....£ /00 £ GROSS VALUE ... E

Page 71 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

	33
	Reference No
	GROSS VALUE£ 5936
Le	ss Value attributable to Structures, timber, &c. (as before) £ /225
	FULL SITE VALUE £ 47/1
	Gross Value (as before)£ 5936
Le	s deductions in respect of-
	Fixed Charges, including-
	Fee Farm Rent, rent seck, quit rent, chief
	rents, rent of Assize£
	Any other perpetual rent or Annuity£
	Tithe or Tithe Rent Charge £ 836
	Other Burden or Charge arising by operation
	of law or under any Act of Parliament £
	If Copyhold, Estimated Cost of Enfranchise-
Ē	ment
	Public Rights of Way or User£ 100
L	Rights of Common£
	EasementsE
	Restrictions£
	£ 936
	TOTAL VALUE £ 5000

Page 72 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

199

Charges, Easements, and Restrictions affecting market value of Fee Simple Connee. Juthe 97 8.4 Coombe Keynes, TOTAL 30: 4. 0 : 127.12.4 + Jetw. 68. 3. 10 21. 2. 10 89.6.8 Re of way over Ord. have beer } the the server - 1-3 have been Valuation .- Market Value of Fee Simple in possession of whole property in its present condition / w/ 11580 apres 227×184 P. Tithes 29 £ 11800 Deduct Market Value of Site under similar circumstances, but if divested of structures, timber, fruit trees, and other things growing on the land £ Difference Balance, being portion of market value attributable to structures, timber, &c. .....£ Divided as follows:---Buildings and Structures ..... £ 2500 Machinery .....£ Timber .....£ Fruit Trees .....£ 20 Other things growing on land .....£ 780 Market Value of Fee Simple of Whole in its present condition (as before) .....£ /1800 Add for Additional Value represented by any of the following for which any deduction may have been made when arriving at Market Value:-Charges (excluding Land Tax) SUE £ GROSS VALUE, E Restrictions.....

Page 73 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

Reference No..... GROSS VALUE .....£ /4/00 Less Value attributable to Structures, timber, &c. (as before) £ 3300 FULL SITE VALUE .....£ 10800 Gross Value (as before).....£ 14/00 Less deductions in respect of-Fixed Charges, including-Fee Farm Rent, rent seck, quit rent, chief rents, rent of Assize .....£ Any other perpetual rent or Annuity ..... £ Tithe or Tithe Rent Charge ..... £ 2250 Other Burden or Charge arising by operation of law or under any Act of Parliament £ If Copyhold, Estimated Cost of Enfranchisement.....£ 50 Public Rights of Way or User .....£ Rights of Common .....£ Restrictions .....£ £ 2300 TOTAL VALUE .....£ //800

Page 74 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

409

Charges, Easements, and Restrictions affecting market value of Fee Simple Charges, Casementander and the the and and the set value of For in Sithe 332.9.1 × 20 - Stherper 978.12.6 Com Val 46.7.3 Reglt of the ay on O.P. 45, 47, 57-Valuation .- Market Value of Fee Simple in possession of whole property in its present condition hul 192 91 42. HI. 9 1 My 213 30. 7. #16 Spl 1200 E 6606 Deduct Market Value of Site under sinflar circumstances, but if divested of structures, timber, fruit trees, and other things growing on the land £ 5350 Difference Balance, being portion of market value attributable to structures, timber, &c. .....£ 1286 Divided as follows :---Buildings and Structures, .....£970 ·····£16 Fruit Trees Other things growing on land ...... 200 Market Value of Fee Simple of Whole in its present condition 6601 (as before) .....E Add for Additional Value represented by any of the following for which any deduction may have been made when arriving at Market Value:-Charges (excluding Land Tax) ..... GROSS VALUE ... E

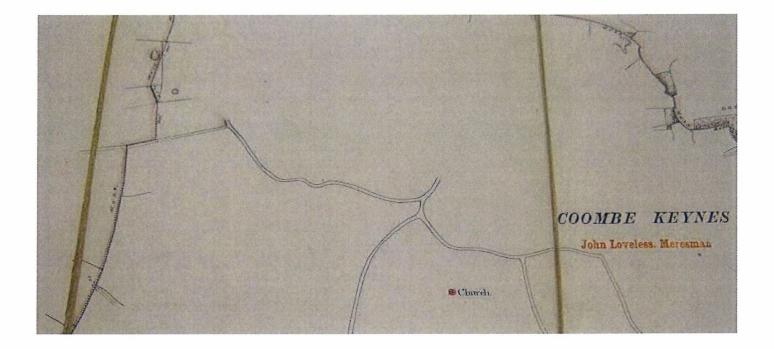
Page 75 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

Reference No GROSS VALUE Less Value attributable to Structures, timber, &: (as before) £ FULL SITE VALUE. Gross Value (as before)..... Less deductions in respect of-Fired Charges, including\_ Fee Farm Rent, rent seck, quit rent, chief rents, rent of Assize Any other perpetual rent or Annuity .... Tithe or Tithe Rent Charge ..... Other Burden or Charge arising by operation of law or under any Act of Parliament £ If Copyhold, Estimated Cost of Enfranchise. DO-EL CARACTER TO -Public Rights of Way or User ..... £ 100 COLLEGE COLLEGE COLLEGE COLLEGE Lasements ..... 100 Restrictions ..... 10 1 TOTAL VALUE.

Page 76 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

**APPENDIX 10** 

# Ordnance Survey Boundary Sketch Map



Page 77 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynr **APPENDIX 11** Lane) to byway open to all traffic

30 April 1896 Min & Africer The minutes of the last meeting the read & aufrices The derte read a letter from the Muchthe Parish Winfreth P.C. Runal respecting Course Wood Road The Surveyor was instructed to mapert this Toad prepart at the next meeting Orfe Castle The Surveyor reported that the bunk bunal Anks amountly had met on the sport

# Wareham Highway board minutes – extracts from

#### 11 June 1896

mart 4.7-6 Shall 3-15-11 muna 4116 tooke, 33-0.0 Budge 13-15.0 Best 1-1-5-The surey reported he had uspected the Toad compensions of by the Parish Chuncel Hinfuth Parish Quancie In Company with me Hooper & recommender that a drain should be relais & the fide ditches taken and This was ordered to be done & Kingstanke a letter from the Winterlowe Kingston paush

Page 78 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

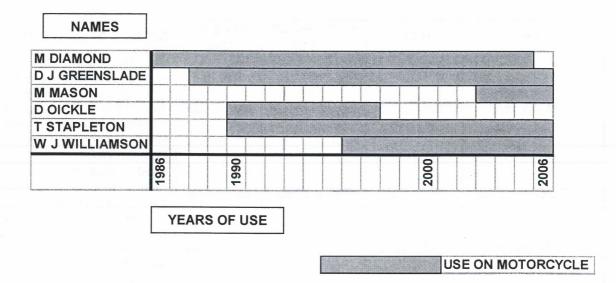
**APPENDIX 12** 

Table of user evidence	Ta	able	e of	user	evide	ence
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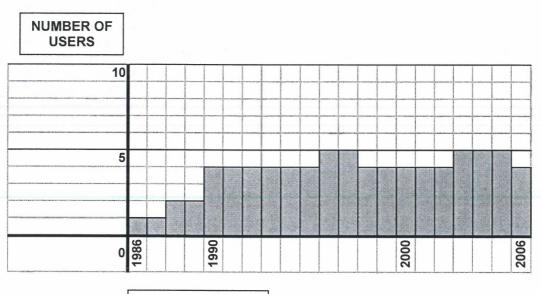
NAME	DATES	FREQUENCY OF USE	TYPE OF USE	DETAILS OF USE / COMMENTS
Mr M Diamond	1986 - 2005	2 - 4	Motorcycle	Used for pleasure. Others used the route on foot, horseback and on motorcycles. There were unlocked gates. Was often seen using the route by farm workers. Width 15 feet plus, narrows at entrance to Coombe Wood.
Mr D J Greenslade	1988 - 2006	Twice a year	Motorcycle	Used for pleasure. Others used the route on foot, horseback and on motorcycles. Gates on route unlocked. Visible motorcycle tracks.
₋Mr M Mason	2003 - 2006	3 or 4 times a year	Motorcycle	Used for pleasure. Route was used by a group of motorcyclists. Gates were often not locked.
Mr D Oickle	1990 - 1997	1 - 2	Motorcycle	Used for pleasure. Others used the route on foot, horseback & on motorcycle. Unlocked gates on route. Passed a farm and visible tyre tracks. A wide route but narrows near wooded area.
Mr T Stapleton	1990 - 2006	6	Motorcycle	Used for pleasure. Others used the route. Gates not locked. Was seen using the route by farm workers. Width 3m – 4m approx. Part of route ploughed sometimes and narrows in wooded part.
Mr W J Williamson	1996 - 2006	3 or 4	Motorcycle	Used for pleasure. Was a member of a group of other motorcyclists who used the route. Unlocked gates. Passed Clay Pits Farm. Wide enough for a four wheeled vehicle, except through Coombe Wood.

Page 79 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

# Chart to show periods of use (from user evidence forms)



# Chart to show numbers of users per year



YEARS OF USE

Application for a definitive map and statement modification order to Page 80 upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes Lane) to byway open to all traffic

Applicant's analysis of documentary evidence

**APPENDIX 13** 

### Analysis of Documentary Evidence

Winfrith Newburgh Inclosure Award states that this road went from the Crown Inn in the village, along Clay Street (now Clay Pits Lane) to Coombe Wood.

Sparrow's maps of the Weld Estate shows the claimed route leading out of the village in an easterly direction and is indicated as "To Coombe".

The Winfrith Newburgh Tithe map shows the entire length of the claimed route as unapportioned and in same manner as today's other public roads. It is indicated as going "To Coombe Keynes".

The plan of Newburgh Farm shows this road as "From Winfrith" and "To Coombe Keynes". A similar plan dated 1887 gives the same information on this route.

John Carey's Map of Dorset shows the claimed route as a road.

The 1st Edition OS Map of Dorset, Published by Col.Mudge 1811, is a quality, coloured and detailed map showing roads. The claimed route is clearly shown, leaving the village of Winfrith Newburgh along the existing UCR to meet the county road NW of Coombe Keynes.

The Ordnance Survey Sheet dated 1898 taken from the Osmington-Lulworth Light Railway feasibility survey clearly shows the claimed route as an unmetalled road.

Map of Dorset by George Richmond dated late 1800's, shows the claimed route as a road. However on this map the route turns to the south prior to the village of Coombe Keynes.

Ordnance Survey 1st Edition 1" map dated 1898, shows the claimed route as a Minor Road.

Ordnance Survey 2<sup>nd</sup> Edition 1" map (coloured) dated 1906 approx, shows the claimed route as part 3rd class road and part unmetalled road at the eastern end.

Ministry of Transport Road Map dated 1923, shows the claimed route in the category of "Other Roads".

Both the 6" and 25" 2<sup>nd</sup> Edition Ordnance Survey maps show the claimed route in full and the route is not classified as Bridle Road or Footpath.

All the following maps are contained in a book at the Dorset History Centre, reference DC/BTB:R5.

- Map 1 Greenwood Map of Dorset 1825-26. This shows this route as a road. This map only shows significant roads.
- · Map 15 Dorset from the Despatch Atlas by Edward Weller undated. Smuggler's Lane clearly shown.
- Map 17 Dorset Botanical map George Philip & Son. This road is clearly shown.
- Map 18 Dorset Geological map George Philip & Son. This road is clearly shown.
- · Map 20 Bacon's map undated "Revised by the new Ordnance Survey". This road is clearly shown.
- Map 24 Dorset Sheet No. 23 by W & AK Johnston, not dated. This road is clearly shown.

All these maps clearly show this route in the same way as other public roads in the area. Many of these maps depict only significant roads with no private roads or public ways of a lesser status shown, indicating this route was a public road of some importance.

Bartholomew's Tourists & Cyclists map Sheet 34 dated 1911, shows the route in full with status of inferior road. It is not shaded and therefore of inferior quality. Inferior roads are classified by Bartholomew's as "Unsuitable for Cyclists". The C.T.C's input into these maps and Neuberger J's comments about these maps (see previous section) means this map is an indication of the route as a public carriageway.

Page 81 Application for a definitive map and statement modification order to upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to byway open to all traffic

Bartholomew's Tourists & Cyclists map Sheet 34 dated 1920, shows the route in full with status of Indifferent Road. It is not shaded and therefore of inferior quality.

Bartholomew's Tourists & Cyclists map Sheet 4 dated 1944, shows the route in full with status of Serviceable Road. It is not shaded and therefore of inferior quality.

Bartholomew's half-inch map of 1951 shows the claimed route in full as a "Serviceable road". This is the third status of four, with the last being "Other roads and tracks".

The Geographia Road Map, possibly 1920's, shows the claimed route as a minor road. For interest, this map shows Brownsea Island as Branksea Island.

The Crown Inn is believed to be one of the buildings on the north side of School Lane, where it joins with the High Street in Winfrith Newburgh. A recent development of a number of houses nearby is named "Crown Yard". School Lane then leads to Clay Pits Lane thence Clay Pits Farm.

In summary, there is a weight of evidence to indicate it is more likely that this route carries public carriageway rights rather than any lesser rights.

Therefore we believe there is evidence to support our claim that this road carries vehicular rights.

#### **Route Description**

The route is commences by Clay Pits Farm and heads in an easterly direction along a double hedged section. Surface is soil and flint.

After approx 200 metres, the route continues eastwards but in a more open aspect with the road having a hedge on one side and a very firm surface until it reaches Coombe Wood.

On entering the wood, the road narrows somewhat but the original earth banks can still be seen although there has been ingress of vegetation over the years. The surface is a mixture of soil, clay and flint.

At the eastern end of Coombe Wood and before the road enters a more open aspect, there are signs that the surface was made up of brick, possibly being brought from the local brickworks.

The road continues from the wood, along the edge of a field and joins a flint track to the county road just to the north of Coombe Keynes village.

arrangements had been changed from the Borough Council to the County Council. This meant that the proposal was considered by the Roads and Rights of Way Committee for approval. He fully supported the scheme as it would increase safety on the route for motorists and pedestrians.

23.5 Trish Jamieson, Christchurch Borough Councillor for the West Highcliffe ward, also spoke in support of the proposal. She explained that the Borough Council encouraged residents to use more public transport, including the bus service on the A337. She also highlighted that crossing the road when cars were travelling at 40mph was difficult for elderly people, and that a reduction in the speed limit would increase the safety on the road. Members also considered a written representation by Mrs Jamieson, which provided background to how the proposal had reached the Committee, and a summary of the points made by the Borough Council.

23.6 Two members raised concern that the 30mph speed limit could potentially be artificially low and would not be obeyed by drivers. One member highlighted that the road seemed to be wide enough to warrant a 40mph limit, and did not think reducing the speed limit would reduce the number of casualties recorded.

23.7 Other members expressed a contrary view that the new evidence suggested that the speed limit was currently too high, and agreed that the proposal of a 30mph speed limit was appropriate. Regarding enforcement of the new speed limit, the Traffic Manager explained that as part of the County Council's 'No Excuse' campaign, lengths of road with known casualties, such as the A337, would be highlighted to the Police for attention.

23.8 In response to a member's question, it was confirmed that signage for the proposed 30mph speed limit would begin after the roundabout at the western end of Lymington Road, as drivers would be more responsive to the change in speed limit after negotiating a roundabout.

23.9 After discussion the majority of members agreed that there was sufficient evidence to necessitate a reduction in speed limit on the A337.

### Recommended

24. That the Cabinet agree that the order for the 40mph Speed Limit and 30mph Restricted Roads, A337 Lymington Road, Christchurch be made as advertised.

#### Reason for Recommendation

25. To avoid danger to persons or other traffic using the roads and prevent the likelihood of any such danger arising. To facilitate the passage on the road of any class of traffic (including pedestrians) or of vehicles, thereby linked to the corporate aim of improving life chances, health and independence for people within thriving and safe communities. The proposal would minimise the use of fuel and pollution.

# Application for a Definitive Map and Statement Modification Order to Upgrade Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) to Byway Open to All Traffic

26.1 The Committee considered a report by the Director for Environment which examined the evidence relating to the status of Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes in response to an application to upgrade the route to a byway open to all traffic.

26.2 With the aid of a presentation, the Rights of Way Officer showed members the route of the claimed byway and highlighted various points along it. Members noted that

the application to upgrade the route had been submitted by the Trail Riders' Fellowship in July 2005.

26.3 It was explained that documentary and user evidence submitted had shown twenty years of use between 1986 and 2006. However as the claimed rights had been brought into question in June 2005, this meant that the requirement of a period of twenty or more years of use by the public as of right and without interruption would be prior to 2005, meaning there was only 19 years of user evidence available. The Solicitor explained that in this case the Highways Act 1980 did not apply and Members would need to consider the Common Law. The dedication of a route under Common Law required user evidence to be of a good quality, but usage alone should not be relied upon. Members noted that they were required to look at all circumstances, including documentary evidence and user evidence.

26.4 Members noted that the Winfrith Newburgh Inclosure Award 1771 clearly stated that that the route was a public road leading from the Parish to Coombe wood from the Crown Inn through Clay Street. As this was only part of the claimed route, the evidence suggested that the road was publicly maintainable, at least in part. The 1771 John Sparrow Estate Map showed the route from A - C, and the route was shown on the Ordnance Survey Boundary Sketch map of 1886 and most other small scale maps. As mechanically propelled vehicular rights had been extinguished under the Natural Environment and Rural Communities (NERC) Act, officers recommended that the application be refused and the route be recorded as a restricted byway.

26.5 Patrick Durnford, on behalf of the Weld Estate, spoke against the application. He claimed that the documentary evidence was insufficient, and the commercial, small scale and Tithe maps did not add significant support to the application. He highlighted that the 1910 Finance Act did not show the claimed route excluded from the valuation, and this was a significant argument against the application. He stated that the route was not a public carriageway and there was no evidence of public maintenance. Should the route be upgraded to a restricted byway, he informed members that it was difficult for landowners to challenge people who disobeyed the law and used motorcycles on such routes.

26.6 One member stated that the evidence did not support the whole of the claimed route, and only one piece of user evidence was for the 19 year period between 1986 and 2005. A second member agreed that there was not sufficient evidence for the whole distance of the route, and noted that he would have liked to have seen user evidence from an impartial source.

26.7 A member highlighted that there was strong evidence for the western part of the route between points A – C on Drawing 10/04/1, which were clearly described in the Inclosure Award as a public road. Members agreed that documentary evidence supported the recording of points A – C as a restricted byway, although the route should not be upgraded to a byway open to all traffic. Therefore it was proposed and seconded that an order be made to record points A – C as a restricted byway.

#### Resolved

27.1 That the application be refused.

27.2 That an order be made to modify the definitive map and statement of rights of way to record Bridleway 9, Winfrith Newburgh and Bridleway 5, Coombe Keynes (Claypits Lane) as shown A - B - C on Drawing 10/04/1 as a restricted byway. 27.3 If the order is unopposed, or if any objections are withdrawn, it be confirmed by the County Council without further reference to the Committee.

#### Reason for Decision

28.1 Subject to 28.2 below, the byway open to all traffic claimed did not subsist nor could reasonably be alleged to subsist.

28.2 The analysis of the available evidence submitted and/or discovered demonstrated that the right of way claimed subsisted or could reasonably be alleged to subsist in respect of the claimed route as shown A - B - C on Drawing 10/04/1. However, the provisions of the Natural Environment and Rural Communities Act 2006 extinguished the public rights of way for motor powered vehicles and therefore an order should be made for a restricted byway over the claimed route. 28.3 The evidence showed that, on balance, the route claimed was a restricted byway. Accordingly, in the absence of objections the County Council could itself confirm the order without submission to the Planning Inspectorate.

# Application for a Definitive Map and Statement Modification Order to Upgrade Ridge Lane and Ridge Drove, Hazelbury Bryan and Lydlinch to Byway Open to All Traffic

29.1 The Committee considered a report by the Director for Environment which examined the evidence relating to the status of a route in the parishes of Hazelbury Bryan and Lydlinch, comprising a maintainable unclassified road at the western end, and Bridleways 28 and 35, Hazelbury Bryan and Bridleway 17, Lydlinch in response to an application to upgrade the route to a byway open to all traffic.

29.2 With the aid of a presentation, the Rights of Way Officer showed members the route of the claimed byway and highlighted various points along it. Members noted that the application to upgrade the route had been submitted by the Trail Riders' Fellowship in July 2005.

29.3 It was explained that documentary evidence provided strong evidence as to the existence of public vehicular rights over parts of the claimed route. The Hazelbury Bryan Inclosure Award 1858 had clearly awarded a public carriage road between points A - D and J - M on Drawing 10/39/1, and the Hazelbury Bryan Tithe Award 1838 had clearly referred to a road between points D - E on the same Drawing. Evidence from the Finance Act 1910 clearly showed that parts of the route had been excluded for valuation, namely the parts between a point just south of B - E, I - K and L - M. It was generally accepted that a route excluded from the map was not liable for taxation as it was considered to be a public carriageway. There was no evidence to suggest that the route A - B satisfied the definition of a byway open to all traffic, but as it was recorded on the List of Streets it was an exception to the extinguishment provisions and therefore mechanically propelled vehicular rights were preserved.

29.4 The Rights of Way Officer explained that a passage from the Ramblers' Association had accidentally been omitted from the final version of the report. The Ramblers' Association had not provided any evidence to support or refute the claim, but had stated that they would not welcome the upgrading of the route to a byway open to all traffic, and asked that if the claim was accepted a traffic regulation order should be applied.

29.5 The Local Member for Blackmore Vale, as a member of the Committee, noted that the evidence had been well examined and the Inclosure Award was a particularly strong piece of evidence. As such he supported the view that the application should be refused, but parts of the route be recorded as restricted byways.

29.6 After discussion, members agreed that there was not sufficient evidence that the route should be upgraded to a byway open to all traffic and therefore it was proposed and seconded that an order be made record B - E and J - M as restricted byways.